

NEW DELHI MUNICIPAL COUNCIL
PALIKA KENDRA : NEW DELHI

COUNCIL'S MEETING NO. 07/2008-09 DATED 20.08.2008 AT 3-00 P.M.

Arrangement of business

ITEM NO.	SUBJECT	PAGE	ANNEXURE
1 (C-18)	Confirmation and signing of the minutes of the Council's Meeting No. 06/2008-09 dated 16.07.2008.	3	4 – 7
2 (A-39)	Up-gradation of Palika Bazar. Sub Head: Providing Escalators in Palika Bazar.	8 – 10	11 – 13
3 (A-40)	Construction of Subways/Foot Over Bridges in NDMC Area : Turnkey Consultancy.	14 – 18	
4 (A-41)	S/R of Road in NDMC Area. SH: Improvement of Safdarjung Lane & Tughlak Crescent Lane under PIP-2008-09 for Lanes bylanes.	19 – 20	
5 (A-42)	S/R of roads in NDMC area. SH :- Riding Quality Improvement Programme (Phase –II).	21 – 27	
6 (B-12)	Turnkey execution of system strengthening work in NDMC area.	28 – 29	
7 (B-13)	Providing SCADA/DMS (Supervisory Control and Data Acquisition/Distribution Management System) in NDMC area for 66/11KV and 33/11KV Electric supply distribution system on Turn-Key basis, outsourced to M/s. POWERGRID.	30 – 31	
8 (B-14)	Revised estimate for the work of Replacement / augmentation of LT switchgears & distribution transformers in various electric substations in Maintenance South area of NDMC.	32 – 33	
9 (O-4)	Annual Audit Report for the year ended March 2007.	34 - 36	
10 (V-1)	Sanction of Building Plan – Requirement of land for public streets and public parking spaces – terms of sanction.	37 - 43	
11 (B-15)	Report of the Committee to prepare a Road Map for Revamping electrical system in NDMC constituted vide Office Order No. 220 / PS / Secretary / D / 07 Dt. 23/07/2007 under the overall guidance of Sh. Y.P. Singh.	44 – 46	47 – 75
12 (D-2)	Annual Accounts for the year 2006-07 (Cash Basis).	76 – 77	78 – 98
13 (A-43)	Strengthening of water supply system in NDMC Area. SH:- Procurement of 28000 No. 15mm size domestic water meters.	99 – 100	101 – 106
14 (D-3)	Recommendations of the 3 rd Delhi Finance Commission.	107 – 109	110 - 135

15 (A-44)	Improvement / Upgradation of Chanderlok Building. SH: P/F red sand stone in flooring, skirting and jali in the front side open space and granite stone in riser and treads of stair cases at Chanderlok Building.	136 - 138	
16 (A-45)	Improvement to Mayur Bhawan, SH: Renovation of fire damaged 7 th floor of Mayur Bhawan, Conn. Place, New Delhi.	139 - 141	
17 (H-4)	Amendments in the NDMC (Allopathy) Recruitment Regulations, 2007.	142 - 144	145 - 162
18 (A-46)	Up-gradation of Palika Bazar. Sub Head: Up gradation/ Redevelopment of Palika Bazar.	163 - 165	166 - 168
19 (N-2)	Annual Estimate for Maintenance of CPWD Colony Parks for the year 2008-09.	169 - 172	
20 (C-19)	Contracts/Schemes involving an expenditure of Rs. 1 Lac but not exceeding Rs. 50 Lacs.	173	174 - 184
21 (C-20)	Action Taken Report on the status of ongoing schemes/works approved by the Council.	185	186 - 215
22 (A-47)	Improvement to NDMC Barat Ghar, Moti Bagh. SH:- Wedding Mart at Moti Bagh, New Delhi.	216 - 220	
23 (C-21)	Annual Administrative Report for the year 2007-08.	221 - 222	(Report separately circulated)
24 (K-1)	o¼] fo/ok ,oa foDykax (lkekftd vkfFkZd lgk;rk) isa'ku ;kstuk	223 - 227	

ITEM NO. 01 (C –18)

Confirmation and signing of the minutes of the Council's Meeting No. 06/2008-09 dated 16.07.2008 **(See pages 4 - 7)**.

COUNCIL'S DECISION

Minutes were confirmed subject to the condition that the decision against Item No. 05 (G-2) may be read as under :-

"While appreciating the good work done by the Department on this front, the Council resolved that the cases in which demand is outstanding as on 30.06.2008, be settled as per the proposal to quantify the demand as on 30.06.2008, in terms of Council's Resolution No.20 (G-10) dated 19.12.2007 and the Department to collect the same by 31.12.2008 with an interest @ 1% per month. If paid after 31.7.2008, interest to be charged from 1.7.2008 till the date of payment. It was also decided to disconnect the electricity connection of such users who fail to make payment by 31.12.08.

Further resolved that in respect of outstanding demand against Government Departments, interest shall not be charged, if the quantified amount as on 30.06.2008 is paid by 31.12.2008."

**NEW DELHI MUNICIPAL COUNCIL
PALIKA KENDRA : NEW DELHI**

**MINUTES OF THE COUNCIL'S MEETING NO. 06/2008-09 HELD ON 16.07.2008 AT
3-00 P.M. IN THE COUNCIL ROOM, PALIKA KENDRA, NEW DELHI.**

MEETING NO.	:	06/2008-09
DATED	:	16.07.2008
TIME	:	3-00 P.M.
PLACE	:	PALIKA KENDRA, NEW DELHI.

PRESENT :

- | | | | |
|-----------|------------------------|----------|--------------------|
| 1. | Sh. Parimal Rai | - | Chairperson |
| 2. | Smt. Tajdar Babar | - | Vice Chairperson |
| 3. | Sh. Ashok Ahuja | - | Member |
| 4. | Ms. B. Bhamathi | - | Member |
| 5. | Sh. R.K. Sinha | - | Member |
| 6. | Sh. Mukesh Bhatt | - | Member |
| 7. | Ms. Sima Gulati | - | Member |
| 8. | Sh. Vikram Dev Dutt | - | Secretary, NDMC |

ITEM NO.	SUBJECT	DECISION
01 (C – 15)	Confirmation and signing of the minutes of the Council's Meeting No. 05/2008-09 dated 18.06.2008.	Minutes confirmed.
02 (A-36)	Construction of Metro Station on Central Secretariat –Badarpur Corridor of Delhi MRTS.	Resolved by the Council to accord approval for issue of NOC to DMRC so that DMRC can take up the land acquisition case with Ministry of Urban Development, Govt. of India; subject to the condition that the DMRC will restore the area after completion of their project, at their own cost.
03 (A- 37)	Sub.: S/R of Road in NDMC Area SH: Improvement of Footpath and Cycle Track at Tilak Marg	Resolved by the Council to accord Revised Administrative Approval & Expenditure Sanction for Rs.83,53,549/- and to accept the lowest offer of Sh. Bipin Kumar, at 80.72% above the Estimated Cost of the tendered amount for the work of S/R of Roads in NDMC Area, SH. Improvement of footpath and cycle track at Tilak Marg. It was also decided that the department may initiate action in anticipation of confirmation of the minutes by the Council.

04 (A – 38)	Sub: S/R of roads in NDMC area. SH: - Providing mastic asphalt wearing course at Aurangzeb Road and Kamal Attaturk Marg Crossing.	Resolved by the Council to accord approval to the Additional quantity Statement amounting to Rs. 4,24,970/- for the work of S/R of Roads in NDMC area, SH: - Providing mastic asphalt wearing course at Aurangzeb Road and Kamal Attaturk Marg Crossing, keeping in view the clarification given by the Department in para 3 of the Agenda.
05 (G-2)	The report on the scheme of settlement of Electricity/Water dues under the Council's Resolution No.20 (G-10) dated 19.12.2007.	While appreciating the good work done by the Department on this front, the Council resolved that the cases in which demand is outstanding as on 30.06.2008, be settled as per the proposal to quantify the demand as on 30.06.2008, in terms of Council's Resolution No.20 (G-10) dated 19.12.2007 and the Department to collect the same by 31.12.2008 with an interest @ 1% per month. It was also decided to disconnect the electricity connection of such users who fail to make payment by 31.12.08. Further resolved that in respect of outstanding demand against Government Departments, interest shall not be charged, if the quantified amount as on 30.06.2008 is paid by 31.12.2008.
06 (M-3)	Mid day meal scheme.	Resolved by the Council that the Mid day meal scheme for the academic session 2008-09, for the period 1 st Oct.2008 to 30 th April 2008, as proposed in the preamble be implemented in NDMC & NDMC Aided Schools for the students of Nursery to Class XII. It was further resolved by the Council to accord administrative approval and estimated expenditure sanction for an amount of Rs. 98 Lacs, at the proposed rates/Nutritive value/weight of the cooked meal as mentioned in para 4.1 of the preamble, against each category.
07 (M-4)	Provision for Leasing of Computer Hardware & Connected accessories in 9 NDMC/Navyug Labs & Outsourcing of teaching of Computer-science, Informatics Practices subjects at +2 Level & Awareness cum Literacy of Computers in class VI to class X in NDMC/Navyug schools under NDMC commencing from the academic year 2008 – 2009.	Resolved by the Council to accept the tender of M/s NIIT Ltd. at their quoted rate of Rs.3,50,22,528/- for the work of "Provision for Leasing of Computer Hardware & Connected accessories in 9 NDMC/Navyug Labs & Outsourcing of teaching of Computer-science, Informatics Practices subjects at +2 Level & Awareness cum Literacy of Computers in class VI to class X in NDMC/Navyug Schools under NDMC for a period of four years commencing from the academic year 2008 – 2009". Further, resolved by the Council to accord Administrative Approval & Expenditure Sanction amounting to Rs.3,50,22,528/-, for award of work to M/s NIIT Ltd. at their quoted rates subject to the following certifications:

		<p>(i) Finance Department will ensure that the Department should certify that the cost of the work is competitive and reasonable,</p> <p>(ii) Department will certify that the work includes teaching cost, all cost of maintenance of hardware/software and that the NDMC's liability is 'Nil' in all respects. The MOU to be signed with M/s NIIT shall specifically lay down that NDMC's liability in all respects will be "NIL".</p> <p>It was also decided that the department may take action in anticipation of confirmation of the minutes by the Council. However, payments will be released only after the confirmation of the minutes by the Council.</p>
08 (B-11)	Rationalization of Procedure for procurement of Major Materials.	The Council appreciated the idea and resolved to approve the Department's proposal, as recommended by the Empowered Committee in its meeting held on 12.05.2008, regarding rationalization of procedure for procurement of major materials for Electricity Department, by call of tenders as per normal tendering procedure for entering into Rate Contract for a period of 2-3 years in respect of the material indicated in Annexure-I of the Agenda at an estimated cost of below Rs.223 Crores, already approved by the Council vide Item No.33 (B-29) dated 17.10.2007, with a view to facilitate ready availability of material against sanctioned estimates.
09 (G-2)	Power Exchange Platform/India Energy Exchange Membership Of _____	Resolved by the Council to approve NDMC's registration with PTC as a Client Member for exchange in "Indian Energy Exchange" by paying a registration fee of Rs.1 lakh, which shall be reimbursed by PTC to NDMC with the first bill for exchange of power. The Council also approved entering into an Agreement with PTC subject to the condition that the final agreement shall be vetted by the Law Department before signing.
10 (D-1)	Resolution u/s 23 of NDMC Act 1994, moved by Smt. Tajdar Babar, Vice Chairperson, Sh. Mukesh Bhatt and Ms. Sima Gulati, Members, regarding non-passing medical reimbursement bills of NDMC employees for a considerable period of time.	The Council decided that the concerned Department be asked to examine the reasons for delay, if any, and to take remedial measures. The Department shall place the facts of the matter before the Council, at the earliest.
11 (C-16)	Contracts/Schemes involving an expenditure of Rs. 1 Lac but not exceeding Rs. 50 Lacs.	Information Noted

12 (P-1)	Release of Aanchal School by SKS to NDMC being an isolated & specialized Institution.	The decision to return the Aanchal School to NDMC by SKS was noted by the Council.
13 (C-17)	Action Taken Report on the status of ongoing schemes/works approved by the Council.	Information Noted.

(VIKRAM DEV DUTT)
SECRETARY

(PARIMAL RAI)
CHAIRPERSON

ITEM NO. 02 (A-39)**1. Name of the Project**

Name of Work:- Up-gradation of Palika Bazar.

Sub Head: Providing Escalators in Palika Bazar.

2. Name of the Department Concerned

Civil Engineering Department, EE(BM-III)

3. Brief History of the Project

i) Palika Bazar is one of the NDMC's prestigious under ground market. It is the only centrally air conditioned of NDMC with a green top. It was developed in seventies and shops have been allotted on licence basis. These are on rehabilitation and tender basis and present annual licence fee is about Rs.5.21 crore.

ii) The NDMC has taken up up-gradation of its markets and buildings and sufficient amount has been provided in the NDMC Budget as a reserve fund for such up-gradation.

iii) The Council, in its meeting dated 31/3/2008 had conceptually approved an estimate of Rs.11.00 crore for the up-grading of the services in Palika Bazar. This included Rs.4.00 crore for escalator. (Copy of agenda is placed as an **Annexure "A" (See pages 11 - 13)**).

4. Detailed Proposal of the Project & Scope of Work:

The proposal is for providing two escalator (both ways- i.e., four in all), two at Gate No.1 (Main Entrance) and the other two in Central Hall, Palika Bazar which will improve its acceptance by Public at large and customer visiting the market. So far, such facility is not available in any of the NDMC market. These escalator are proved to be proud at railway stations, airports, ITO etc.

5. Financial Implications of the Project

Quotations was collected from M/s Kone & M/s Schindler, leading firms dealings with lifts & escalators in INDIA and on the basis of their quotations & contingencies, financial implication of the project is Rs. 3,79,04,000/-.

6. Implementation schedule with time lines for each stage including internal processing.

a)	A/A & E/S by the Council	-	August 2008
b)	Technical Sanction of Detailed Estimate-		15/10/2008
c)	Approval of NIT	-	30/11/2008
d)	Call of Tenders	-	31/12/2008
e)	Award of Work	-	01/03/2009
f)	Completion of Work (10 months)-		31/12/2009

7. Comments of FA/ Finance Department dated 19/5/2008(Diary No. 1831 dated. 23.7.2008)

1. "In view of the reply of the department that representative of Chief Architect and CE(E) are amongst the Sub Committee of Officers who have assessed the whole scheme of upgradation of Palika Bazar as Technically viable and also stating in the DPR that over all whole scheme is technically viable and the proposal has been made for benefit of NDMC and customers of Palika Bazar conceptual approval, we concur in the estimate amounting to Rs. 3,79,04,000/-(Rupees three crore seventy nine lakh four thousand only) as proposed by the department subject to correctness of information brought on record.
2. DPR may also be got signed from SE(E) at appropriate place marked for the same before placing the case for approval of competent authority.
3. The department may route the DE through Electric Deptt.

8. Comments of the Department on the comments of FA/ Finance Department

1. No comments
2. As desired DPR has been signed by the S.E.(E)
3. The detailed Estimate will be routed through Elect. Deptt.

9. Legal Implication of the subject/project

Nil

10. Details of previous Council Resolutions, existing law of Parliament and assembly on the subject.

Scheme has been duly approved by the Council in its meeting held on 31.3.2008 vide item no. 06(A 83)

11. Comments of LA/ Law Department

Nil

12. Comments of the Department on the comments of LA/ Law Department

Nil

13. Certified that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case.

14. Recommendations :

Preliminary Estimate amounting to Rs. 3,79,04,000/- for "Up-gradation of Palika Bazar for the Sub Head: Providing Escalators in Palika Bazar" duly concurred in by the finance department is recommended for A/A & E/S of the Council.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.3,79,04,000/- for the work of Up-gradation of Palika Bazar. Sub Head: Providing Escalators in Palika Bazar.

ITEM NO. 06 (A-83) dated 31/03/2008**1. Name of the Project**

Name of Work:- Up gradation of Palika Bazar.

2. Name of the Department Concerned

Civil Engineering Department Zone-II, Electrical Engineering Department and Architecture Department.

3. Brief History of the Project

A meeting was held under the chairmanship of Hon'ble Chief Minister on 17/10/2007 & issue related to Beautification of Palika Bazar were discussed, where Chairman, NDMC was also present.

Accordingly a drawing for upgradation/ redevelopment of Palika Bazar have been prepared by DCA office which includes installation of Escalators and other related works required for Beautification of Palika Bazar.

4. Detailed Proposal of the Project

As discussed in the various meetings, proposal for Upgradation/ Beautification of Palika Bazar and its scope of work is as under:

1. It is proposed to provide two escalators (both ways- i.e. four in all), two at Gate No.1 (Main Entrance) and the other two at Central Hall by converting spiral stair case to both ways escalators. Estimate for providing escalators is around Rs. 4 Crores.
2. Two R.C.C. Spiral Stair cases having less head ways at present at Gate No.4 and Gate No.5 will be converted into a pair of two straight flight R.C.C. stair cases with one landing in between with sufficient head ways.
3. Gradient of the Ramp at Gate No.2 will be suitably modify for easy movement of pedestrian and one more ramp is proposed till the proposed unisex toilet near Gate No.2.
4. There are total five trade zones in Palika Bazar for which different colours and patterns are used. Accordingly, façade development, flex sheet signages, flooring pattern, wall cladding, false ceiling etc. are proposed according to five trading zones for clear identification.
5. It is proposed to improve flooring and provide latest sanitary fittings in the toilets of Palika Bazar.
6. Drainage system of Palika Bazar to be improved including replacement of drain out pipes to match architectural features.
7. Up gradation of Air-Conditioning System of Palika Bazar.
8. Up gradation of fire detection and fire fighting system of Palika Bazar.

5. Scope of Work:

Scope of work for Upgradation/ Beautification of Palika Bazar is as stated above. However, in a meeting held in the chamber of Chairman, NDMC it was decided to hold a meeting under the chairmanship of CA to decide the issue of appointment of one consultant for services job for Palika Bazar. Accordingly, a meeting was held wherein CA, CE(C-II), EE(BM-III), Fire Officer cum N/A was present. Services Consultant will provide consultancy for services like - Latest Fire detection and Fighting System, HVAC System, plumbing and sanitary works, structural treatment to ceiling of Palika Bazar against structural cracks, honeycombing, leakage, seepage and treatment to exposed structural steel, any other services required for hidden works under false ceiling. Evaluation for consultancy fee and thereof appointment of consultant is in process and shall be finalized very soon.

6. Financial Implication of the Project

Financial implication sub head wise as given below:

i.	Fire-	1 Crore.
ii.	Air-conditioning-	4 Crores.
iii.	Escalators-	4 Crores.
iv.	Civil Works and consultant fee-	2 Crores.
	Total-	11 Crores.

7. Comments of FA/ Finance Department

As the proposal is for approval of the concept, I do not have any comments to offer. However, as appointment of a consultant is envisaged, it would have been better if the proposal would have been framed after taking the input of the consultant.

8. Comments of LA/ Law Department

This is a NDMC market and improvement of the market is necessary. However, may please see whether the maintenance and cost of electric consumption can recovered from the occupants.

9. Comments of Director(Estate)/ Estate Department on the comments of FA and LA

The licence deed does not have such clause for recovering of electric expenditure and maintenance cost. However, before upgradation, we may seek an undertaking from Market Association, that they have to pay upgradation cost as licence fee addition or lumpsum payment for one year.

Electric consumption charges for market Air Conditioning will not be possible at this juncture. However, additional facilities like escalators electric consumption can be recovered subject to agreement with Traders Association.

10. Implementation Schedule

One year- In phased manner, sub head wise.

11. Recommendations :

In the light of comment of FA & LA and further comments of Director(Estate) on the comments of FA & LA and as proposal have been put up for conceptual approval, it is recommended that the proposal of up gradation of Palika Bazar be conceptually approved which would cost around Rs. 11 crores, so that the further process shall be initiated for A/A & E/S after taking due care of the comments of FA & LA, i.e., appointment of consultant, undertaking from the market association etc. for which Estate and Engineering department shall act accordingly. Final costing will be worked out by the consultant appointed in due course.

12. Draft Resolution

Resolved by the Council that the proposal for up gradation of Palika Bazar is conceptually approved for a value of Rs. 11 Crores and the department may initiate the case for appointment for consultant to work out the final costing for A/A & E/S.

COUNCIL'S DECISION

Resolved by the Council that the proposal for upgradation of Palika Bazar is conceptually approved at the estimated cost of Rs.11 crores and the department may initiate the case for appointment of Consultant to work out the final costing for administrative approval and expenditure sanction. It was further resolved that the Department shall have a re-look into the Unisex toilet proposed for physically handicapped and explore the possibility of construction of separate toilets for ladies and gents. These details will be incorporated in the project when next put up to the Council.

ITEM NO. 03 (A-40)**1. Name of the Subject / Project :**

Construction of Subways/Foot Over Bridges in NDMC Area : Turnkey Consultancy.

2. Name of the Department :

Civil Engineering Department, Executive Engineer (RIP)

3. Brief History of the subject / project :

(a) The proposal of construction of foot over bridges with lift facilities in NDMC on BOT basis at following eight locations was approved in principle by the Council on 26 Aug.'05.

- ◆ Aurbindo Marg near Safdarjung Airport.
- ◆ Aurbindo Marg near Delhi Haat/INA Market.
- ◆ Africa Avenue opposite S.N. Depot.
- ◆ Park Street near R.M.L. Hospital.
- ◆ Mandir Marg near St. Thomas School.
- ◆ Baba Kharak Singh Marg, Bangla Sahib Road, T-Junction.
- ◆ Shahjahan Road near UPSC.
- ◆ Mother Teresa Marg near Gate No. 16, Presidential Estate.

(b) The proposal was initiated to appoint the consultant for Design, preparation of estimate etc. of FOB's and then issue tenders based on the approved design. Initially three consultants made the presentation of conceptual plan out of which only one was short-listed. But the short-listed consultant also didn't turn up thereafter. It was therefore decided to re-examine the whole issue of construction of FOB's on BOT basis. After re-examination it was found that at following locations humped subways could be constructed due to reasons indicated against each.

- Shahjahan Road : The elevated structure at Shahjahan Road may not be suitable as this will block the view of India Gate from Shahjahan Road.
- Mandir Marg : Sufficient space is available for the construction of subway to maintain aesthetic of the area .
- Baba Kharak Singh Marg : Underpass-cum subway can be constructed to facilitate the smooth flow of vehicles making U turn near Gurudwara Bangla Sahib & in front of Police station .
- Africa Avenue : Sufficient space is available for the construction of subway.

- (c) Foot Over Bridges were found feasible at following locations:-
- Aurbindo Marg near Safdarjung Airport : The subway cannot be constructed as underground metro train is passing through.
 - Aurbindo Marg near Delhi Haat/INA Markets : The underpass/subway can not be constructed as underground metro train is passing through.
 - Park Street near R.M.L. Hospital.
 - Mother Teresa Crescent near gate No. 31 of Presidential Estate.
 - Tilak Marg : Not originally planned but there is a demand of the residents of Tilak Marg for the foot over bridge near W-Point.
- (d) A need was also felt to construct underpass on Shantipath near Moti Bagh flyover.
- (e) Accordingly approval in principle was accorded by the Competent Authority for construction of FOB's and humped subways at above locations.
- (f) A meeting was also held by the Hon'ble MOS (UD) on 29 Nov.'07 in which Chairman, NDMC & Secretary were present. Hon'ble Minister desired that construction of FOB's be taken up on the fast track. Chairman, NDMC agreed to put the project on fast track so that construction could commence at the earliest. Minutes of the meeting was issued wherein it has been desired that all such works shall be completed by Dec.'08
- (g) In order to proceed further on the Project need was felt to appoint consultant for preparation of conceptual drawings, design & Estimates for these FOB's and subways/underpass. Accordingly, the proposal was placed before the council vide item NO. 17 (A-58) dated 19.12.2007 & approval in principle was accorded by the Council to engage Delhi Integrated Multi-Model Transit System as a consultant for construction of footover bridges, subways/underpasses in NDMC area & to enter into agreement with DIMTS after finalization of terms & conditions & consultancy fee.
- (h) Since the work has to be completed in time bound manner and before Commonwealth Games 2010 so it is proposed to enter into Turnkey Consultancy Agreement with DIMTS as has been done by Electrical Engineering Department with PGCIL. It is now proposed to place the case before Council for approval.

4. Detailed proposals of the subject / Project :

- (a) M/s DIMTS have carried out the detailed survey of all proposed 10 locations. Based on this survey detailed presentation was made by DIMTS to NDMC officials indicating the study carried out at all 10 locations and type of grade separators at these locations depending upon present volume of traffic vis-à-vis pedestrians.
- (b) Another presentation was made by DIMTS to NDMC officials on 03 Apr.'08 & foot over bridges and Subways/ underpasses have been proposed at following locations:-
- (i) **Foot over bridges**
- Africa Avenue near S.N. Depot
 - Mother Teresa Crescent near gate No. 31 of Presidential Estate
- (ii) **Subways/underpasses**
- Mandir Marg
 - Shahjahan Road near UPSC
 - Park Street near RML
 - Baba Kharak Singh Marg (underpass-cum-subway)
 - Shantipath (Underpass)
- (c) So out of 10 locations FOBs have been recommended at two locations, subways at three locations and vehicular underpass at two locations.
- (d) The type of grade separators at above seven locations have been approved by the Council vide Agenda Item No. 3(A-20) dated 21 May'08.

5. Financial Implications of the proposal :

The financial implications will be worked out after accord of approval by the Council to enter into Turnkey Consultancy with DIMTS.

6. Implementation schedule with timelines for such stage including internal processing,

The construction of FOB's /underpasses/subways are proposed to be completed within 18 months after conveyance of approval of Engagement of DIMTS on Turnkey Consultancy basis or signing of agreement whichever is earlier.

7. Comments of Finance Department on the Subject:

Finance Department has got no objection to enter into Turnkey Consultancy agreement subject to following:-

- (a) Full justification as per 204 (vii) of GFR be given as it is cost plus (Turnkey) contract.
- (b) Council be informed in continuation of its approval dated 19 Dec.' 07.
- (c) To counter procedural delays, turnkey agreement needs to be looked into in this case.

8. Comments of the Department on the comments of the Finance Department:

- (a) The construction of FOBs, subways/underpasses are to be completed well before the commencement of Commonwealth Games 2010 and limited time is available for planning, design & execution of this Project. So to cut down the procedural delays and complete the project in time due to its importance to Delhi Roads in view of Commonwealth Games 2010 it is proposed to get the work done on turnkey consultancy basis. Since Delhi Integrated Multi Model Transit Limited is a joint venture of Govt. of Delhi so they will be acting as an extended arm of the NDMC for design & execution of this project. Also due to directions given by the Hon'ble Minister of State (UD), G.O.I on 29 Nov.'07 that the project be taken up on a fast track the Turnkey consultancy is being proposed.
- (b) Agenda is now placed before the council in continuation of its approval dated 19 Dec. 07 for entering into agreement with M/s DIMTS Ltd. for the work on Turnkey Consultancy basis.
- (c) The department is in agreement with the comments of Finance Department that to counter procedural delay the turnkey agreement is to be looked into and it works out to be the best option in given circumstances.

9. Details of previous Council Resolution existing Law of Parliament & Assembly on the Subject:

- (a) The Council vide Reso. No. 11(A-13) dated 26 Aug.'05 had approved in principle the construction of eight foot over bridges on BOT basis.
- (b) Council vide Reso. No. 17(A-58) dated 19 Dec.'07 has accorded the approval in principle to engage DIMTS Ltd. as a consultant for construction of Foot

Over Bridges/Subways/under passes in NDMC area and enter into the agreement with DIMTS after finalization of terms and conditions and consultancy fee.

- (c) The Council vide Reso.No. 3(A-20) dated 21 May'08 has approved the type of grade separators at seven locations.

10. The comments of Law Department on the subject:

Law Department has seen the Agenda & no comments have been given.

11. Comments of the Department on the comments of Law Department :

No comments.

12. Recommendations :

The case is placed before the Council

- (a) For according approval to enter into Turnkey Consultancy Agreement with M/s Delhi Integrated Multi-Model Transit System (DIMTS) for turnkey execution of work relating to construction of Subways/Foot Over Bridges/Underpasses in NDMC area.
- (b) To authorize Chairman to nominate officer to sign agreement on behalf of NDMC.
- (c) To initiate above actions in anticipation of confirmation of minutes.

COUNCIL'S DECISION

Resolved by the Council to accord approval for the following :-

- (1) To enter into Turnkey Consultancy Agreement with M/s Delhi Integrated Multi Model Transit System (DIMTS) for turnkey execution of work relating to construction of Subways / Foot over bridges / Underpasses in NDMC area.
- (2) To authorize the Chairperson to nominate an officer to sign the agreement on behalf of NDMC.
- (3) To initiate above actions in anticipation of confirmation of the minutes by the Council.

ITEM NO. 04 (A-41)**1. Name of the subject/project:**

Sub.: S/R of Road in NDMC Area

SH: Improvement of Safdarjung Lane & Tughlak Crescent Lane under PIP-2008-09 for Lanes bylanes.

2. Name of the Department/departments concerned

Civil Engineering Department, Road Division-II

3. Brief history of subject/project

(a) Safdarjung Lane & Tughlak Crescent Lanes are important lanes in NDMC Area. The scheme for improvement of lanes has been approved in principle by the Competent Authority. The condition of these lanes is very bad and is not in a presentable state as the existing brick flooring is broken and has outlived its life. Accordingly Preliminary Estimate has been prepared by field staff for Rs.56,45,500/- which has been checked by the Member Planning of the Project team and concurred by the Finance Department.

(b) The was placed before Empowered Committee on 09 Jul.'08. After detailed deliberations, Empowered Committee approved the Preliminary Estimate for Improvement of Safdarjung Lane and Tughlak Crescent Lane under PIP 2008-09 (lanes bylanes) and recommended that Preliminary Estimate be placed before the Council for accord of Administrative Approval & Expenditure Sanction for Rs. 56,45,500/-.

4. Detailed Proposal on the subject/project

The existing katcha portion/brick edge flooring on either side of carriageway is proposed to be replaced by laying cement concrete interlocking pavers over a bedding of PCC 1:5:10 including fixing of precast kerbstone.

5. Financial implications of the proposed subject/project:

The financial implications of the proposal works out to Rs. 56,45,500/-.

6. Implementation schedule with timelines for each stage including internal proceeding

The schedule date of completion of work has been taken as six months after award of work.

7. Comments of the Finance Department on the subject with diary no. & date.

Finance Department vide diary No. 1252/Finance/R-Civil dated 30 May'08 has concurred the proposal subject to condition that adequate funds are sanctioned for the proposed works and authentic document in support of execution of dry brick flooring work in 1998-99 and having served the laid down life is placed on the record.

8. Comments of the Department on comments of Finance Department.

The expenditure is proposed to be charged to head of Pavement Improvement Plan against the Budget Provision of Rs. 10 lacs at S.No. 300, Page no. 204 of the current year budget book. The balance amount would be demanded at RE stage. It is also certified that the brick flooring laid in 1998-99 has served its useful life.

9. Legal Implications of the subject/project

There are no legal implications.

10. Details of previous Council Resolutions, existing Law of Parliament and Assembly on the subject:

Nil

11. Comments of the Law Department on the subject :

Law Department has seen the agenda & there are no comments.

12. Comments of the Department on the comments of the Law Department

No comments.

13. Certification by the Department that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case

Certified that necessary guidelines of CVC would be followed during tendering.

14. Recommendations :

The case is placed before the Council for consideration and Accord of Administrative Approval & Expenditure Sanction for Rs. 56,45,500/- for the work of Improvement of Safdarjung Lane & Tughlak Crescent Lane under PIP 2008-09 lanes/bylanes.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.56,45,500/- for the work of Improvement of Safdarjung Lane and Tughlak Crescent Lane under PIP 2008-09 lanes / bylanes.

ITEM NO. 05 (A-42)**1. Name of the subject / project****Sub :- S/R of roads in NDMC area.****SH :- Riding Quality Improvement Programme (Phase –II).****2. Name of the department**

Civil Engineering Department, EE(RIP)

3. Brief History of the subject / project

- (a) CRRI was appointed as consultant for evaluation and Third Party Assurance of RIP Phase-II in Oct.'07. 40 Roads are proposed to be resurfaced under RIP Phase-II. CRRI has carried out structural and functional evaluation of these 40 roads under RIP Phase-II & given recommendations for the type of treatment to be carried out to these roads as per following details.
- (b) Primarily two types of treatment have been recommended under the priority option depending upon the condition of these roads.
- (a) Hot Mix Technology
- (b) Cold Mix Technology

The broad criteria followed for recommending this treatment is given at clause 4.3 of the report which is reproduced as follows:-

S. No.	Total surface distress (%)	Roughness (mm/km)	Recommended Treatment (mm)		
			Priority Option \ Alternate Option I \ Alternate Option II		
1	<10	<2000	MS	40 BC	Recycling
2.	>10	>2000	50 DBM+MS	40 BC	Recycling

- (c) In addition to the above criteria, the following aspects/points have been considered by CRRI while recommending the Priority and Alternate options for resurfacing of roads.
- (i) The emphasis has been placed on "Microsurfacing" (Type-III) (due to its several advantages (cold mix, Environment friendly, Energy Conservation etc.) which has so far been found to be performing successfully on various roads in Delhi.
- (ii) "Recycling" technique, though well established and well tried abroad, has been proposed as "Alternate option-II", only on those roads

where the existing bituminous concrete surfacing is about 4 to 5 years old. This technique is yet to find large scale applications on Indian roads and needs to be tried.

- (iii) No recycling has been proposed on two lane roads due to traffic management & related problems.
- (iv) On roads, where the pavement's total surface distress is <10% and roughness is <2000 mm/km, the treatment has either been deferred for the time being or only MS has been recommended depending upon the overall condition of the road.
- (v) 50 mm DBM+MS has been recommended on roads where the surface distress levels are high (>10%) and roughness is also more than 2000 mm/km.
- (vi) 50 mm DBM below MS has been recommended only on those roads where the profile needs to be corrected/improved and surface distress and roughness levels are also high.
- (vii) 40 mm BC has been recommended as "Priority Option" on roads with low distress levels and/or roads having not much traffic.
- (viii) 50 mm DBM has been recommended on a number of roads primarily to reduce the high roughness level of existing surfacing because providing MS treatment alone will not result into the reduction of current roughness levels, which are quite high in many cases.
- (ix) 50 mm DBM+MS has been preferred over 40 mm BC on those roads which have smaller length since otherwise also DBM may have to be provided below BC as a Profile Corrective Course (PCC) for improving upon the existing profile so as to attain desirable roughness levels.
- (x) Treatment of DBM+MS has not been recommended on roads with narrow width (single carriageway) and/or roads having low traffic because execution of two different layers will create traffic management problems.

(d) Based on above criteria following roads have been recommended for Hot Mix & Cold Mix Technology under Priority Option:-

(i) **Hot Mix Technology**

- Provision of 40 mm Bituminous Concrete using PMB 40
 - (i) Abai Marg
 - (ii) Amrita Shergil Marg
 - (iii) Defence Officer Enclave

- (iv) Jai Singh Road
 - (v) Jesus & Merry College Road
 - (vi) Mahatma Jyoti Rao Phule Marg
 - (vii) Manas Marg
 - (viii) Najaf Khan Road
 - (ix) North Avenue
 - (x) Panchkuian Road
 - (xi) Race Course Road
 - (xii) Road connecting St. Martin Marg to Ring Road
 - (xiii) San Martin Marg
 - (xiv) Simon Boliver Marg
 - (xv) Shahajahan Road
 - (xvi) Shanti Path (Satya Marg Roundabout to Ring Road Flyover)
 - (xvii) Jaswant Singh Marg
- Service roads/Cycle tracks of Barakhamba Road

- Provision of 50 mm DBM using 60/70 grade Bitumen + 40 mm Bituminous Concrete using PMB 40.
 - (i) Barakhamba Road
 - (ii) C- Hexagon (already completed)
- Provision of 40 mm Stone Matrix Asphalt using 60/70 grade Bitumen
 - (i) Lodhi Road (Max Muller Marg to Aurbindo Marg Junction)
 - (ii) Panchsheel Marg
- Roads to be resurfaced with Mastic Asphalt Concrete
 - (i) Minto Road

(ii) **Cold Mix Technology**

- Roads to be resurfaced with 50 mm DBM using 60/70 grade Bitumen + Microsurfacing Type-III
 - (i) Chandra Gupta Marg
 - (ii) Dr. B.D. Marg
 - (iii) Kali Bari Marg
 - (iv) Krishna Menon Marg
 - (v) Madhav Rao Scindia Marg
 - (vi) Maharishi Raman Marg

- (vii) Subramanium Bharti Marg
 - (viii) Sikandra Road
 - (ix) Satya Marg
 - (x) Niti Marg
 - (xi) Nyay Marg
- } (being carried under existing running contract)

- Microsurfacing only (being carried out under existing running contract)
 - (i) Malcha Marg
 - (ii) Kamal Attaturk Marg
 - (iii) Khushak Road
 - (iv) Kamraj Marg

(iii) **Roads deferred for two years**

- (i) Rafi Ahmed Kidwai Marg (Ashoka Road R/A to Sansad Marg) due to good condition of road.
- (ii) Shanker Road due to good condition of road.
- (iii) Tughlak Road (DMRC Work in progress)

(e) CRRI has given priority option, alternate option-I & alternative option-II in their recommendations. It is proposed to use Priority Option given by CRRI for RIP Phase-II. The alternate option-II is mainly for recycling of roads. Since the recycling has not been taken up at a large scale in India and the agencies available are very limited so this option is not recommended for RIP Phase-II. This technique is yet to find large scale applications on Indian Roads.

(f) The summary of Resurfacing of Roads with Priority Option is as follows:-

- | | | | |
|-------|----------------------------|---|--|
| (i) | 40 MM Bituminous Concrete | - | 17 Nos. |
| (ii) | 50 MM DBM + 40 MM BC | - | 02 Nos. (One already completed) |
| (iii) | Stone Matrix Asphalt (SMA) | - | 02 Nos. |
| (iv) | Mastic Asphaltic Concrete | - | 01 Nos. |
| (v) | 50 MM DBM + Microsurfacing | - | 11 Nos. (2 Roads taken up under existing contract) |

(vi)	Micro surfacing only under existing contract)	-	04 Nos. (Being carried out
(vii)	Deferred for two years	-	03 Nos.
	Total	-	40 Nos.

(g) Out of 40 identified roads, C-Hexagon has already been resurfaced under the present Agreement of Hot Mix Technology after approval was accorded by the Council vide Resolution No. 23 (A-77) dated 13 Feb.'08 & as per recommendations of CRRRI following six roads have been taken up for Microsurfacing Technology through an existing contracts of Cold Mix Technology after approval was accorded by council vide resolution no. 16(A-33) dated : 18 June' 2008.

- (i) Malcha Marg
- (ii) Kamal Attaturk Marg
- (iii) Khushak Road
- (iv) Nyay Marg
- (v) Niti Marg
- (vi) Kamraj Road

(h) The Administrative Approval & Expenditure Sanction for RIP (Phase-II) for Rs. 43,48,16,000/- has been accorded by the Council vide Agenda Item No. 24(A-15) dated 28 Apr.'08 (flag 'D').

4. Detailed proposal on the subject / project.

The brief details of the project are as follows:-

- (a) Tack coat @0.25 Kg per Sq. metre
- (b) 50 mm thick Dense Bituminous Macadam (DBM) as leveling course for camber/ profile correction.
- (c) 40mm thick Bituminous Concrete (BC) as overlay using PMB 40.
- (d) Road marking with Retro-reflective thermoplastic paint applied mechanically.
- (e) A provision of 15% of total estimate has been catered in the estimate for the improvement of drainage, raising of manholes etc.
- (f) Type-III Microsurfacing (Cold Mix Technology)

5. Financial implications of the proposed subject / project .

The financial implications of the proposal works out to **Rs.43,48,16,000/-**

6. Implementation schedule with timelines for each stage including internal processing.

- | | |
|---------------------|----------------------|
| ❖ Call of tender | Sep.'08 |
| ❖ Award of work | Oct.'08 |
| ❖ Execution of work | Nov.' 08 to Oct.' 09 |

7. Comments of finance department on the subject.

Draft agendum as proposed is seen. The department is advised to add para Regarding Concrete roads / Lanes suitably in the agendum. The matter may then be processed further for consideration and decision of the council.

8. Comments of the department on comments of finance department.

Regarding concrete road, it has already been brought out that this is a policy matter and huge financial implications are involved and requires further study and deliberation including suitability of having cement roads in part of NDMC area as the present proposal is for about 1/3rd of NDMC roads in terms of numbers.

9. Legal implications of the subject / project

No legal issues are involved in this project.

10. Details of previous council resolution / existing law of parliament and assembly on the subject.

Administrative approval and expenditure sanction for Rs. 43,48,16,000 has been accorded by the council vide Resolution No. 24 (A-15) dated 28.04.2008

11. Comments of Law Department on the subject.

Law Department agrees with the proposal.

12. Comments of the department on comments of Law Department.

No comments, as the Law Department is in agreed agreement with the proposal.

13. Recommendations.

The case is placed before the council for consideration and approval of :-

- (a) Acceptance of CRRR Report with Priority Option one for resurfacing of roads under RIP Phase-II.

- (b) To split the work in two parts so that separate tenders could be called for Resurfacing using Hot Mix & Cold Mix Technology as was done for RIP Phase-I.
- (c) Resurfacing of Roads with Priority Option as per following details for 30 roads under RIP Phase-II.
- | | | | |
|-------|----------------------------|---|----------------|
| (i) | 40 MM Bituminous Concrete | - | 17 Nos. |
| (ii) | 50 MM DBM + 40 MM BC | - | 01 No. |
| (iii) | Stone Matrix Asphalt (SMA) | - | 02 Nos. |
| (iv) | Mastic Asphaltic concrete | - | 01 Nos. |
| (v) | 50 MM DBM + Microsurfacing | - | 09 Nos. |
| | Total | | 30 Nos. |

COUNCIL'S DECISION

Resolved by the Council to accord approval for :

- (1) Acceptance of CRR I report, with priority option one, for resurfacing of roads under RIP Phase –II.
- (2) To split the work in two parts and separate tenders be called for Resurfacing, using Hot Mix and Cold Mix Technology.
- (3) Resurfacing of roads with priority option as per following details for 30 roads under RIP Phase II:

40 MM Bituminous Concrete	17 nos.
50 MM DBM + 40 MM BC	01 no.
Stone Matrix Asphalt (SMA)	02 nos.
Mastic Asphaltic Concrete	01 no.
50 MM DBM + Microsurfacing	09 nos.

- (4) It was also resolved by the Council that the resurfacing of Imtiaz Khan Road be included in RIP Phase –II and further action be initiated in anticipation of confirmation of minutes by the Council.

ITEM NO. 06 (B-12)

Name of the subject/Project	Turnkey execution of system strengthening work in NDMC area.
Sub-Head	In principle approval to deviations
Name of Agency	M/s POWERGRID
Project Cost	Approx. Rs.200Crores +12.5% consultancy fee & Service Tax, Total cost will be paid progressively on actual basis as per agreement.
Name of Department	Electricity Department
Brief History of the project	MOU was signed between NDMC and POWERGRID for the works pertaining to 66/33KV system strengthening in NDMC on 28.11.2007. The approx. cost of total work was taken Rs. 200 Crores and the consultancy fee payable to POWERGRID for the scope of services shall be Rs.25Crores for an estimated project cost of Rs.200Crore. There are some changes/deviation from the sanctioned estimate in the items of the works awarded to PGCIL. All the changes are on the basis of technical requirement as discussed with CEA. The case was submitted for approval for these changes and the same also examined by Advisor (Elect.) and Advisor (Power) and as per their observation there is an additional expenditure of the order of about Rs.12.5 Crore due to these changes and have advised that the case may be submitted to the Council for in principle approval of additional expenditure involved.
Implementation Schedule	The completion period is 24 months to 30months as per agreement.
Comments of Finance Deptt.	Finance vide diary no. 1460/Fin./R-Elect. Dated 17.06.08 has made following observations: In view of the fact mentioned that these changes are technically essential and chairman has also desired that the work should go ahead to save time, we have no objection to the proposal of the department. However the department is advised that additional quantity statement may be prepared on the estimate file of each work against which the deviation are required and revised preliminary estimate be prepared and approval of competent authority be obtained in case the expenditure exceeds 10% of the AA and ES. The preliminary estimate for the work of 66KV cables from S/S Park Street to Vidyut Bhawan and to School Lane may be prepared and the approval of the Council be obtained.
Comments of the Department on comments of Finance Deptt.	The total additional expenditure is presently assessed with in the 10% of project cost. However the estimate of individual works will be prepared on actual basis later on if the expenditure exceeds 10% of the AA and ES. The preliminary estimate for the work of 66KV cables from S/S Park Street to Vidyut Bhawan and to School Lane has already been prepared and the Council vide Reso. no.6 (B-1) dated 18.4.2007 has accorded approval to the estimate.

Legal Implications	No legal implication involved.
Details of previous Council Resolutions	Vide item No. 07(B-36) dated 19.12.2007
Comments of Law Department	The additional cost is based on technical requirement and has approval of Adv. (Elect.)/ Adv. (Power)/ Financial Advisor. It has no legal implication and Law Deptt. has no objection to the preamble being placed before Council for approval.
Comments of the department on the comments of Law department	Nil
Certificate by the Department	It is certified that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case.
Recommendations	The case is recommended for according in principle approval to the deviation for the scheme outsourced to M/s POWERGRID. The deviations have been examined by Advisor (Power) and Advisor (Elect.). The additional expenditure of Rs.12.5 Crores approximately is involved in these changes. The tentative additional cost is presently with-in the 10% of project cost i.e. Rs.200Crores and approval of competent authority shall be obtained after completion of each work if the expenditure exceeds 10% of the sanctioned amount.
Draft resolution	Resolved by the Council that in principle approval is accorded to the deviations as above for the schemes outsourced to M/s POWERGRID for Turnkey execution of system strengthening work in NDMC area. The additional expenditure of Rs.12.5 Crores approximately is involved in these changes. The tentative additional cost is presently with-in the 10% of project cost i.e. Rs.200Crores and approval of competent authority shall be obtained after completion of each work if the expenditure exceeds 10% of the sanctioned amount.

COUNCIL'S DECISION

Resolved by the Council to accord in principle approval to the deviations in schemes pertaining to strengthening of 66/33 KV system, outsourced to M/s POWERGRID for Turnkey execution at an additional expenditure of Rs.12.5 crores approximately noting that the tentative additional cost is presently within the 10% of project cost i.e. Rs.200 crores and approval of competent authority shall be obtained after completion of each work, if the expenditure exceeds 10% of the sanctioned amount.

ITEM NO. 07 (B-13)

Name of subject/Project:	of Providing SCADA/DMS (Supervisory Control and Data Acquisition/Distribution Management System) in NDMC area for 66/11KV and 33/11KV Electric supply distribution system on Turn-Key basis, outsourced to M/s. POWERGRID.
Sub-Head:	Preliminary Estimate for construction of additional floor at Vidyut Bhawan, 33KV Electric S/stn .for the proposed SCADA/DMS Control Room
Name of Department:	Electricity Department
Brief history of the Proposals:	MOU was signed between NDMC and POWERGRID for execution of the work of providing SCADA/DMS (Supervisory Control and Data Acquisition/Distribution Management System) in NDMC area for 66/11KV and 33/11KV Electric Supply Distribution System on Turn-Key basis. As per MOU the consultancy fee payable to POWERGRID for the scope of services as brought out in clause 2.0 shall be Rs. 1.62 crores for an estimated project Cost of Rs.12.90 crores and it shall be paid to POWERGRID on prorata basis progressively. Construction of building is not covered in the scope of Power Grid but it is essentially required for completion of the project. It was decided that the Control Room for SCADA/DMS will be established by way of construction of an additional floor at 33KV Electric S/stn Vidyut Bhawan where necessary provision is already available for construction of additional floor. Accordingly, preliminary estimate amounting to Rs. 1,07,60,800/- has been framed by Civil Engineering Department based on plinth area rates.
Implementation Schedule:	Work will be carried out by call of open tenders by Civil Engineering Department and will be completed by July'2009.
Comments of the Finance Department on the Subject :	Finance Department has concurred in the Preliminary Estimate amounting to Rs. 1,07,60,800/- vide Dy. No.1723/Finance/R/Elect. dated 21.7.2008, as checked by Planning for the work of construction of additional floor at Electric S/stn Vidyut Bhawan for the proposed SCADA/DMS Control Room subject to the following:- <ol style="list-style-type: none"> 1. approval of the Competent Authority 2. availability of funds. 3. the detailed estimate for the work be prepared on the basis of structural drawing submitted by the Architect Department. 4. the clearance report from Design Division regarding feasibility of providing additional story be also obtained.
Comments of the Deptt. on comments of Finance Deptt. :	<ol style="list-style-type: none"> 1. There is a budget provision of Rs.5 Crores in the B.E. 2008-2009 for the project. However, specific/suitable budget provision will be kept in RE 2008-09 & B.E. 2009-2010. 2. Approval of the Comptenant Authority being obtained. 3. The detailed estimate shall be prepared on the basis of drawing to be issued by the Architect Department 4. Structural drawing of the existing building have been got traced out. As per note on the said drawings, the existing building can take the load of additional floor.
Legal implications of the Project :	No legal implications involved.

- Details of previous council resolution :** Vide Item No. 08(B-37) dt. 19.12.2007
- Comments of the Law Deptt. on the Project :** - No Comments -
- Comments of the deptt. on the Law Deptt. :** NIL
- Certified by the Deptt. :** It is certified that all Central Vigilance Commission (CVC) guidelines will be followed while processing the case.
- Recommendation :** The case may be noted to the council for sanction of Preliminary Estimate amounting to Rs. 1,07,60,800/- and also be accord administrative approval and expenditure sanction for the estimated amount for construction of additional floor at Vidyut Bhawan, 33KV Electric S/stn. for the proposed SCADA/DMS Control Room.
- Draft Resolution :** Resolved by the Council that the Preliminary Estimate amounting to Rs. 1,07,60,800/-is sanctioned and A/A and E/S accorded for the estimate amount for construction of additional floor at Vidyut Bhawan, 33KV Electric S/stn. for the proposed SCADA/DMS Control Room.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction for preliminary estimate amounting to Rs.1,07,60,800/- for construction of additional floor at Vidyut Bhawan, 33 KV Electric Substation for the proposed SCADA / DMS Control Room. The department shall ensure to complete the work by July 2009, as indicated in the preamble.

ITEM NO. 08 (B-14)

Name of the Subject/project: Revised estimate for the work of Replacement/augmentation of LT switchgears & distribution transformers in various electric substations in Maintenance South area of NDMC.

Name of the Department concerned: Electricity Department

Brief History of the Subject/project:

As per the Expert Committee Report, constituted under the guidance of Sh. Y.P. Singh, Chairman, ECGRF (submitted in Nov. 2005) to give recommendation for improvement/augmentation of the power supply system of NDMC area, an estimate amounting to Rs. 6,70,78,984 (Gross) and Rs.6,57,07,673/- (Net) was approved by the Council vide Resolution No. 9 (B-1) dated 19.04.2006 for the replacement/augmentation of LT switchgears & distribution transformers in various electric substations in Maintenance South area of NDMC. Subsequently tenders were invited and finally the work was awarded for an amount of Rs 13,25,01,762/- with the approval of the Council vide Resolution No. 4(B-33) dated 19-12-2007 and accordingly the work was awarded 97.5% above the approved estimate.

The proposal was placed before the Council vide Item No. 13(B-9) dated 18.06.08 but the same was deferred.

Detailed proposal on the subject/project:

The case was approved by the council vide resolution no. 04 (B-33) dated 19/12/07 to award the work to M/S Vijai Electrical Limited at their negotiated offer of Rs 13,25,01,762/- which is 97.5% above the cost. The estimate has now been revised on the basis of actual accepted tender rates.

The work has already been started. Transformers are being installed by the firm. A payment of Rs.1,31,29,222/- has already been made to the contractor.

The case is put up for Administrative Approval and Expenditure sanction of the revised estimate of Rs 13,25,01,762/- in accordance with the CPWD works manual 2003 code no. 18.4.3.6, which is reproduced as under :-

“When an excess over the sanctioned estimate by more than 10% is seen then revised estimate is to be submitted with in a month for the approval of the competent authority”

Financial Implications of the proposed project/subject : Rs. 13,25,01,762/-.

Implementation Schedule with timelines for each stage including internal processing.

The period of completion of the work has been reckoned from the tenth day after the issue of work order of dated 14-01-08. The work is to be completed on or before 23-1-2009, as per the terms and conditions of contract.

Comments of the Finance Department on the subject with diary no. & date:

Finance department vide diary N0, 1146 dated 8-5-08 have commented that they have no objection if the case is placed before the council for approval of the revised estimate.

Comments of the Department on the comments of Finance Department: With the consent of the Finance deptt. The case is submitted for Administrative approval & Expenditure sanction.

Legal implications of the subject/project: NIL

Details of previous Council's Resolution, existing law of parliament and assembly on the subject:

Resolution of 9(B-1) dated 19-04-06 for approval of original estimates amounting Rs.,670,78,984/- and Resolution No.4 (B-33) dated 19-12-07 for award of work for an amount of Rs.13,25,01,762/-

Comments of the Law Department on the Subject/project: - No legal implication involved.

Comments of the Department on the comments of Law Department -- Nil

Certification by the department : All central vigilance commission (CVC) guidelines have been followed while processing the case.

Recommendations : Recommended that the case may be placed before the Council for consideration and decision to approve the revised estimate for the work of Replacement/augmentation of LT switchgears & distribution transformers in various electrical substations in Maintenance South area of NDMC from Rs. 6,70,78,984 to Rs. 13,25,01,762/-.

Draft Resolution : Resolved that the revised Administrative Approval and Expenditure sanction for the work for Replacement/augmentation of LT switchgears & distribution transformers in various electrical substations in Maintenance South area of NDMC is accorded for Rs. 13,25,01,762/-.

COUNCIL'S DECISION

Resolved by the Council to accord revised administrative approval and expenditure sanction for Rs.13,25,01,762/- for the work of Replacement / Augmentation of LT switchgears and distribution transformers in various electrical substations in Maintenance South Area of NDMC.

ITEM NO. 09 (O-4)**1. Name of the subject/project**

Annual Audit Report for the year ended March 2007.

2. Name of the Department/Departments concerned

Office of the Chief Auditor

3. Brief history of the subject/project

Section 59 (17) of the New Delhi Municipal Act, 1994 envisages that as soon as may be after commencement of each year, the Chief Auditor shall deliver to the Council a report of the entire accounts of the Council for the previous year. As contemplated in the above provisions of the Act, Annual Audit Report on the accounts of the Council for the year ended March 2007 has been prepared for presentation before the Council.

4. Detailed proposal on the subject/project

The office of the Chief Auditor was created in September 1996 vide Council Resolution No.3 (V) dated 19.8.1996. The office has so far presented nine Annual Audit Reports before the Council as detailed below:

S.No.	Report for the year end	Date of Presentation
1	March 1997	10 February 1999
2	March 1998 &1999	23 March 2001
3	March 2000	8 August 2002
4	March 2001	31 October 2003
5	March 2002	2 July 2004
6	March 2003	27 April 2005
7	March 2004	15 December 2005
8	March 2005	15 November 2006
9	March 2006	22 August 2007

Present proposal is for presentation of tenth Annual Audit Report for the year ended March 2007.

The Annual Audit Report basically highlights the deficiencies in the accounting system and budgetary control mechanism, cases of non-recovery of arrears of Council's dues resulting in accumulation of heavy arrears in various Departments, cases of excess avoidable expenditure etc.

5. Financial implications of the proposed project/subject

Nil

6. Implementation schedule with timeliness for each stage including internal processing

Not applicable

7. Comments of the Finance Department on the subject

Not applicable as the Draft Agenda Item relates to presentation of Annual Audit Report, which is a statutory audit function envisaged in NDMC Act, 1994.

8. Comments of the Department on comments of Finance Department

Not applicable.

9. Legal implication of the subject/project

Nil

10. Details of previous Council Resolutions, existing law of Parliament and Assembly on the subject

The details of previous Council Resolutions regarding presentation of Annual Audit Reports are as under:

- (i) Item No.1 dated 10.2.1999
- (ii) Item No.3 (xii) dated 23.3.2001
- (iii) Item No.3 (xxx) dated 8.8.2002
- (iv) Item No.11 (0-4) dated 31.10.2003
- (v) Item No.11 (0-2) dated 2.7.2004
- (vi) Item No.13 (0-1) dated 27.4.2005
- (vii) Item No.05 (0-6) dated 15.12.2005
- (viii) Item No. 08 (0-1) dated 15.11.2006
- (ix) Item No. 09 (0-3) dated 22.08.2007

11. Comments of the Law Department on the subject/project

Not applicable, since the Draft Agenda Item is for presentation of Annual Audit Report on the accounts of the Council as part of statutory audit function envisaged in NDMC Act, 1994.

12. Comments of the Department on the comments of Law Department

Not applicable.

13. Certification by the Department that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case

Not applicable

14. Recommendation

The Annual Audit Report on the accounts of the Council for the year ended March 2007 may be presented to the Council.

15. Draft Resolution

“Information noted. The Council further decided that the reply (Action Taken Note) to the paras of the Annual Audit Report may be furnished by the Departments to the Chief Auditor within six weeks so that the Chief Auditor may place the same before the Standing Committee on Audit in NDMC along with her recommendations”.

COUNCIL'S DECISION

The report was noted by the Council.

ITEM NO. 10 (V-1)**1. Name of the subject/ project:**

Sanction of Building Plan – Requirement of land for public streets and public parking spaces – terms of sanction

2. Name of the Department/ departments concerned

Department of Architecture & Environs.

3. Brief history of subject/ project

While examining sanction of building plans, land required for road widening as per requirement of Master Plan of Delhi has to be taken care of. In respect of acquisition of land for road widening views of Road Division are as under:

There is an increase in number of vehicle on public streets. It is estimated that daily on an average 10,000 vehicles are added. This has resulted in congestion on public streets and acute shortage of public parking spaces. Construction, maintenance, alterations and improvements of public streets, bridges, culverts, causeways and the like is NDMC's obligatory function. Similarly, lightening, watering and cleaning of public streets and public places and removal of obstruction is also Council's obligatory function.

2. To remove congestion on public streets and provide public parking, public streets have to be widened and extended. In one case, after taking consent of owner land was utilized for road widening. However, owner sought compensation and Delhi High Court directed return of the land. As this was not found possible, land had to be acquired and council had to pay over Rs. 8 Crores. Similar for widening of Tolstoy Marg, NDMC had to pay more than rs. 10 Crores.
3. Guidelines from the council are not available as how to deal with situation where public streets are to be widened and private land is required for such widening of the roads. Chapter – XIII of the NDMC Act relate to "Streets". Section – 205 relate to power to make new public streets. As per this section, Chairperson may at any time, with the previous sanction of the council; (a) layout and make new public streets; (b) construct bridges and sub –ways; (c) turn or divert any existing public street; and (d) lay down and determine the position and direction of a street or streets in any part of New Delhi notwithstanding that no proposal for the erection of any building in the vicinity has been received. Section – 206 provides for minimum width of new public

streets. Section -207 gives power to prohibit or regulate use of public street for certain kind of traffic and section – 208 gives power to acquire lands and buildings for public streets and for public parking places. The section reads as under:-

Power to acquire land and buildings for public streets and for public parking spaces.

“208 (1) Subject to the provisions contained in chapter –X the Chairperson may –

(a) acquire any land required for the purpose of opening, widening, extending or otherwise improving any public street or of making any new public street, and any building standing upon such land:

(b) acquire in relation to any such land or building, all such land with buildings, if any, thereon as the Council may think expedient to acquire outside of the regular line, or of the intended regular line, of such street;

(c) acquire any land for the purpose of laying out or making a public parking place.

4. This section provides that the Chairperson may acquire any land required for the proposes of opening, widening, extending or otherwise improving any public street or of making any new public street. Power to acquire land under section- 208 is subject to provision contained in chapter –X. Chapter – X to “property and Contracts” and section 137, 138 and 139 are relevant for acquisition of the land. The sections are reproduced hereunder:-

Acquisition of property

Section 137: - The Council shall, for the purpose of this Act, have power to acquire and hold movable and immoveable property, or any interest therein.

Acquisition of immoveable property by agreement

Section 138:- whenever the Council decides to acquire any immovable property for the purpose of this Act, the Chairperson shall acquire such property on behalf of the Council by agreement on such terms and at such price as may be approved by the Council.

Procedure when immovable property cannot be acquired by agreement:

Section – 139:- whenever the Chairperson is unable to acquire any immovable property under section – 138 by agreement, the Central Government may at the request of the chairperson procure the acquisition thereof under the provisions of the Land Acquisition Act, 1894 [1 of 1894], and on payment by the council of the compensation

awarded under that Act and of the charges incurred by that Government in connection with the proceedings, the land shall vest in the Council.

5. It is clear from section – 137, 138 and 139 that the Council has power to acquire the land required for road widening or construction of a road by agreement on such terms and at such price as may be approved by the council and on failure to reach an agreement, the Central Government can be requested by the Chairperson to procure the said land under the provision of the Land Acquisition Act, 1894 on payment by the Council of the said compensation, awarded under the Land Acquisition Act. The Council has thus power to acquire the land required under section -208 read with section – 138 of the NDMC Act, by an agreement on such terms and conditions and on payment of such price as may be approved by the Council and on failure to reach an agreement, it is to be acquired under the Land Acquisition Act.

6. The road width is now stipulated in the Master Plan of Delhi and whenever the road width is to be increased, the additional width of the road is given on either side of the road by taking land from the licensees of the said land. It has been informed that in respect of the proposals being received from the property owners for re-development of the premises, at the time of sanction of the building plan, it is ensured that road width as per the Master Plan is available and the lessees of the land are asked to submit the building plan only for the area of the plot, after the surrender of the land, required for road widening and the said land is taken over from the owner of the land as and when it is so required. There is no provision in NDMC Act or Building Byelaws to get this land free of cost and if owner does not agree to give it free, it has to be acquired under Land Acquisition Act, and huge compensation is payable. NDMC is not a commercial organization, if land is required for commercial exploitation, there is some logic in payment of compensation. However, there is no logic for payment of compensation by NDMC for public street, from which there are no return.

7. In this regard condition for sanction of building plans and giving of FAR and Ground Coverage are as under:

Land price are on an increase. Private owners of land are not prepared to surrender the land without adequate compensation. NDMC is being required to pay very high price of the land, which is required for road widening, not under NDMC Act, but under the Master Plan. The concept of Master Plan has come in 1962. The concept of Master Plan Roads did not exist prior to 1962. As such the MCD in its meeting

held on 28.07.1987 in respect of the colonies/area approved prior to 1962 had taken the following decision:-

- i) In the colonies and area for which layout plans were approved by a competent authority prior to the enforcement of Master Plan in 1962 the building plans for the plots which are affected in the right of way of roads as shown in the Master Plan / Zonal Plan would be sanctioned after ensuring the right of way of the road and a further setback as per Building Byelaws for the resultant plot. The coverage, however, would be permitted on the total area of the approved plot. However, if coverage is not achieved after leaving the right of way of the road and the prescribed setback, no relaxation in setbacks would be permitted.
 - ii) The owner would furnish an undertaking that he would leave the land and hand over the same to the Corporation as and when asked for free of cost for the widening of the road.
8. IN the case of department of Atomic Energy at Kidwai Nagar, the FAR was allowed on the total plot area as per directions of the Ministry of UD conveyed in their letter dated 05.02.2001. In the case of Parliament Annexe Building also benefit of ground coverage in lieu of widening of the Imtiaz Khan Road was allowed in NDMC's letter dated 13.05.2007.
 9. As per Zonal Development Plan – Zone D of MPD – 2001, the recommendation of the Screening Board at Sl. No. 1.11 and 12.2 is that "the ground coverage and FAR was agreed to be given on the plot area mentioned in the lease – deed and not as available truncated area, if compensation is not paid.
 10. In the case of plot No. 6 Aurobindo Marg, the Technical Committee of DDA had permitted grant of FAR on the full plot and not on the truncated plot where a part of the land was surrendered for road widening of Aurobindo Marg.
 11. There is also a reference on the subject in MOU's Notification on 23.07.1998. After para -4, it is provided that "Land will be surrendered free of cost for circulation network and infrastructure requirements as per the layout plan by the land owners, allowing them the benefit of FAR on total area".
 12. Thus, there is concept of allowing FAR on total area of plot, as per guidelines of MCD, recognized that there was need for a greater measure of commonality in the

procedures adopted by the Municipal Corporation of Delhi and New Delhi Municipal Council in matters relating to taxation, revenue, budgeting, contracts, accounts and audits, streets and sanitation, public health, public safety and suppression of nuisances etc. The following are the more important objectives of the Act:-

- i) to provide New Delhi Municipal Council area with a new legislation repealing the Punjab Municipal Corporation Act – 1911:
- ii) to bring uniformity as far as possible in building regulations, audit revenue and budgetary provisions in the Municipal Corporation of Delhi and New Delhi Municipal Council area”.

14. This makes it clear that the provisions contained in the NDMC Act, 1994 are similar to Delhi Municipal Corporation Act, 1957. Master Plan is the same for NDMC and the MCD. Building Byelaws are unified Building Byelaws for NDMC, MCD and the DDA. As such, it appears in NDMC Area as well, in respect of the approved plots of the period prior to the introduction of the Master Plan of 1962, the same concept as adopted by the MCD, should be adopted. This would avoid payment of compensation and the land required for road widening under the Master Plan of Delhi would be available free of cost.
15. In the case of widening of the road at Tolstoy Marg, the owners of the plot availed full FAR permissible on the full area of the plot and when the land was required for road widening, the NDMC had to pay the compensation for road widening, probably due to the fact that, such a condition of surrendering the vacant land for the road widening was not stipulated in the sanction for the buildings so constructed.
16. The above approach would avoid payment of compensation for the land required widening of public streets and public parking.

4. Detailed proposal of the subject/project:

As above.

5. Financial implications of the proposed subject/project:

The proposal is to avoid payment of cost of acquisition of land hence, it has no financial implication.

6. Implementation schedule with timelines for each stage including internal proceeding.

Not Applicable

7. Comments of the Finance Department on the subject :

The agenda has given complete detail and has our concurrence

8. Comments of the Department on comments of Finance Department.

Nil

9. Details of previous Council Resolutions, existing Law of Parliament and Assembly on the subject:

N.A.

10. Comments of the Law Department on the subject:

The agenda has given complete legal provision and proposal appears to be legally acceptable.

11. Comments of the Department on the comments of the Law Department

Views of Law Department are acceptable.

12. Recommendations:

The case is placed before the Council for consideration & accord of approval

- a) That wherever the land is required for road widening and the lessee of the land has availed full FAR on the gross area of the land, there should be a condition that for road widening, no compensation shall be paid. Owners will have to surrender land, if required for road widening.
- b) The plots which are being redeveloped and land is to be surrendered, for road widening as per Master Plan, the decision of MCD for the colonies / areas approved prior to a introduction of the Master Plan in 1962, should be followed in NDMC as well.
- c) In respect of the areas approved after 1962, a decision may be taken in each individual case, in consultation with the Ministry of UD and or DDA as the case may.

- d) The ground coverage & FAR would be permitted on the total areas of the approved/leased out plot. However, if coverage is not achieved after leaving the right of way of the road and the prescribed setback, no relaxation in setbacks should be permitted.

COUNCIL'S DECISION

Resolved by the Council to accord approval to the following :-

- a) That wherever the land is required for road widening and the lessee of the land has availed full FAR on the gross area of the land, there should be a condition that for road widening, no compensation shall be paid. Owners will have to surrender land, if required for road widening.
- b) The plots which are being redeveloped and land is to be surrendered, for road widening as per Master Plan, the decision of MCD for the colonies / areas approved prior to introduction of the Master Plan in 1962, should be followed in NDMC as well.
- c) In respect of the areas approved after 1962, a decision may be taken in each individual case, in consultation with the Ministry of UD and or DDA as the case maybe.
- d) The ground coverage & FAR would be permitted on the total areas of the approved/leased out plot. However, if coverage is not achieved after leaving the right of way of the road and the prescribed setback, no relaxation in setbacks should be permitted.

ITEM NO. 11 (B-15)

(1) **Name of the work :** Report of the Committee to prepare a Road Map for Revamping electrical system in NDMC constituted vide Office Order No. 220 / PS / Secretary / D / 07 Dt. 23/07/2007 under the overall guidance of Sh. Y.P. Singh.

(2) **Name of the Department :** Electricity Department

(3) **Brief History of the case :**

Replacement/augmentation of electrical system in NDMC area had not been done as required for the last around 8 to 10 or more years. Due to fast development & appreciable load growth in the area, the system was loaded beyond its full capacity. The equipment had become obsolete. The redundancy in the system had been considerably reduced. The necessity for augmentation has thus become inevitable as also brought out by the Expert Committee on its Report on "Power Supply Position in NDMC area" submitted by Sh. Y.P. Singh – Chairman, Electricity Consumer Grievances Redressal Forum for NDMC in November, 2005. The report was accepted and implemented.

However, to meet the increased load demand and in order to maintain good quality electricity supply for Commonwealth Games 2010, with a long term perspective upto 2020, a Committee was constituted vide Office Order No. 220 / PS / Secretary / D / 07 Dt. 23/07/2007 under the overall guidance of Sh. Y.P. Singh comprising of Sh. P.K.Jain - EE (Plg.), Sh. Vijay Singh – EE (System Control), Sh. V.P.Verma – AEE(Plg.), Sh.Ramesh Chandra – AEE(M/F) & Sh. D.K.Sharma – retired Engineer (DVB) to prepare a road map for the revamp of the electrical system in NDMC area

The report has been examined in the department and is agreed.

(4) **Detailed proposal on the Project :**

The above constituted committee has submitted its report and is annexed at **ANNEXURE-'A' (See pages 47 - 75)**. The preliminary estimate for revamping electrical system of NDMC upto 11 KV amounts to Rs.336.09 Crores and to augment 66/33 KV network comes to Rs.57.36 Crores besides the system strengthening works amounting to Rs.200 crores (approx.) being carried by POWERGRID on behalf of NDMC.

(5) **Financial implications :** Financial implications in the proposal is anticipated to be Rs. 393.45 Crores. Yearwise requirement of the funds shall be as under :

(Rs. in Crores)			
S.NO.	PROJECT TITLE	2008-09	2009-10
1	Augmentation of 66/33 KV Network	Rs. 37.36	Rs. 20.00
2	Augmentation and strengthening of electrical distribution system in NDMC area.	Rs.186.09	Rs.150.00

(6) **Implementation schedule:** Individual detailed estimate/scheme shall be framed for replacement/augmentation of the transformers, HT/LT panels, HT/LT cables etc. and administrative approval and expenditure sanction of each work shall be obtained separately. Each estimate shall be framed/scrutinized by Planning before seeking administrative approval and expenditure sanction. All the works are likely to be completed by the end of 2009.

(7) **Comments of the Finance Deptt. on the subject :**

Finance Deptt. vide Dy. No. 1308/Finance dated 30-5-08 have commented "We have no objection in the Draft Agenda prepared by the Deptt. for placing the report of Expert Committee before the Council".

(8) **Comments of the Deptt.**

The file was submitted to Chairman, NDMC for placing the Draft Agendum before the Council. The Chairman directed to first discuss this case in the Empowered Committee. Accordingly a meeting of the Empowered Committee was held on 25-6-08 in the Council Room. During the meeting, it was confirmed that the anticipated load growth upto 2020 have been taken care of considering the normal load growth based on past practice in NDMC area, known development plans and unforeseen future requirement of load in NDMC. It was also informed that the total funds required for the revamping during 2008-09 are Rs. 223 crores & for the year 2009-10 it will be Rs. 170 crores approx. These figures do not include the cost of works outsourced to M/s POWERGRID. Further, it was also confirmed that the relevant points raised in the report of M/s PTC have been covered in the Y.P. Singh Committee Report and there are no contradictions in the two Reports. The Minutes of the Empowered Committee Meeting have been circulated by Director GA/CS vide No. F.25 (1)/CS/151/2008/D-175 dated 9-7-08.

(9) **Legal implication of the Project :** No legal implication is involved.

(10) **Details of previous Council Resolution :** NIL

(11) **Comments of Law Deptt. :** Law Deptt. has commented that "At this stage agenda item has no legal implication but this has our concurrence. However, department may ensure that facts and figures are mentioned therein are correct and as per the approval of the competent authority."

(12) **Comments of the Deptt. on the comments of Law Deptt. :** The facts and figures mentioned in the Report are correct and as per the approval of the competent authority.

(13) **Certification by the Deptt. that all Central Vigilance Commission (CVC) guidelines have been followed :** N.A.

(14) **Recommendation :** The Report of Committee on Road Map for Revamping electrical system in NDMC constituted vide Office Order No. 220 / PS / Secretary / D / 07 Dt. 23/07/2007 under the overall guidance of Sh. Y.P. Singh may be placed before the Council for acceptance and also to accord administrative approval and expenditure sanction of the

preliminary estimate for revamping electrical system of NDMC upto 11 KV amounting to Rs.336.09 Crores and to augment 66/33 KV network amounting to Rs.57.36 Crores besides the cost of establishing new grids for which land allotment is in progress amounting to Rs.75 Crores (approx.).

(15) **Draft Resolution** : Resolved by the Council that The Report of Committee on Road Map for Revamping electrical system in NDMC constituted vide Office Order No. 220 / PS / Secretary / D / 07 Dt. 23/07/2007 under the overall guidance of Sh. Y.P. Singh (placed at Annexure-'A') is accepted/approved. The administrative approval and expenditure sanction is accorded for the preliminary estimate for revamping electrical system of NDMC upto 11 KV amounting to Rs.336.09 Crores and to augment 66/33 KV network amounting to Rs.57.36 Crores and the cost of establishing new grids for which land allotment is in progress amounting to Rs.75 Crores (approx.).

COUNCIL'S DECISION

Resolved by the Council to accept the Report of Committee on "Road Map for Revamping electrical system in NDMC" constituted vide Office Order No. 220 / PS / Secretary / D / 07 dated 23.07.2007 under the overall guidance of Sh. Y.P. Singh.

It was also resolved to accord administrative approval and expenditure sanction for the preliminary estimate for revamping of electrical system of NDMC, upto 11 KV, amounting to Rs.336.09 crores and to augment 66/33 KV network amounting to Rs.57.36 crores, in addition to the cost of establishing new grids, for which land allotment is in progress, amounting to Rs.75 crores (approx.)

REPORT OF COMMITTEE
ON
ROAD MAP
FOR
REVAMPING
ELECTRICAL SYSTEM
IN
N.D.M.C.

October, 2007

PREFACE

NDMC is responsible for distribution of electricity to all consumers coming under its jurisdiction including Govt. buildings such as Rashtrapati Bhawan, Prime Minister's House, Parliament House, Supreme Court of India, Central Sectt. Offices of the Ministry of Govt. of India, the residences of high ranking officials of Central Govt./State Govts./foreign High Commissions including Embassies of other countries of the world. The prestigious commercial areas like Connaught Place, Sarojini Nagar, Palika Bazar, Khan Market, Yashwant Place Complex, Five Star Hotels and major hospitals are also part of NDMC's jurisdiction, Electrical Engineering Department of NDMC is fulfilling the responsibility of providing and maintaining uninterrupted and quality supply of electricity round the clock to all its consumers.

Total area under the jurisdiction of NDMC is of extreme importance and is inhabited by VIPs of not only national level but also international level. The consumers are thus very sensitive and have very high expectations regarding continuity & quality as far as availability of supply of electricity is concerned. Interruptions for any reason whatsoever is taken seriously as stoppage of supply and thus attracts not only resentment from consumers but also brings a bad name on the efficiency of NDMC as a whole.

It is expected that the quality of electricity supply available to the consumers should be comparable to the *best* available anywhere in the world. During last 6 to 8 years it has been observed that there had been considerable deterioration in the quality of supply and its continuity particularly during peak summer/rainy season, and due to increase in connected load far in excess of *sanctioned* load. Though the supply could be maintained, but the interruptions caused due to obvious reasons were felt to be unacceptable not only by consumers but also NDMC and Govt. of Delhi as well.

In view of above situation, the then NDMC Chairperson constituted an Expert Committee in the year 2005 under the Chairmanship of Sh. Y.P.Singh, Chairman (ECGR Forum NDMC) including Chief Engineer (Elect.) alongwith representative one each of Electrical Deptt. and Commercial Deptt and Sh. D.K. Sharma, retired Engineer from the then D.V.B. having rich experience in distribution and expertise in load management as its member. This committee had submitted an exhaustive report based on system study, physical inspection of electric sub-stations/system control, deliberations with the field Engineers and thorough scrutiny of load figures supplied by the field engineers.

That committee further recommended to address weak points by taking urgent actions not only for replacing of old/obsolete outlived cables/equipment but also for augmentation of transformers, feeders, switchgears and associated equipments to meet the increasing load demand and also provide flexibility in the system. It was also observed that availability of essential items in the Store was totally inadequate compared to their requirement as no programmed purchases were allowed to be made both for maintenance/replacement and construction work. This was found to be a major hindrance in restoration of electric supply and execution of works. The piecemeal purchases being made were felt to be not only time consuming but causing in wastage of avoidable manpower besides delay in execution of work.

A number of transformers and cables as found overloaded were also advised to be replaced as a major exercise to relieve the system from overloading and leading to repeated interruptions/burning of cables etc. The job being voluminous, though started but could not take the *pace it was required to due* to lengthy procedures involved in sanctioned of estimates, award of work / purchase and inadequate manpower.

In view of above another committee has been constituted by NDMC vide office order No. 220/PS/Secretary/D/07 Dt. 23/07/2007 to prepare a road map for the revamping of electrical system in NDMC befitting to the projections upto year 2021. The office order indicating the constitution of committee is placed as a part of this report as **ANNEXURE-I (See page 68)**.

DIAGNOSTIC STUDIES

The constituted committee hold its meeting on 24/7/2007 and decided to have detailed discussions with field engineers at the level of Executive Engineers/Asstt. Engineers and other field engineers. Also deliberations were held with the representative of Finance and Commercial sections of NDMC who are directly connected with Electricity Deptt. of NDMC and following observations have been made :

1. The size of existing underground cables for load transfer both at 11 KV level and 0.433 KV level are found to be of size measuring 0.06 sq.inch to 0.25 sq. inch copper and 70 sq.mm to 150/300/400 sq.mm aluminium.
2. Some of the cables are laid as old as the year 1952 and sizeable number of them are laid pre 1980. Due to serving more than their useful life, overloading these cables develop frequent faults resulting in interruption of electric supply.
3. On occurrence of fault in the cables either due to overloading or damage particularly due to indiscriminate digging by various Agencies, the cables are repaired by providing straight through joint boxes. At times either few meter of cable length get burn or more than one fault develop In a short distance than that portion of cable is replaced with another size of cable if identical size cable is not available.
4. Most of the cables laid before 1970 are of copper make and they are joined with aluminium cables, this also develops a weak point due to mismatch of conductor material and also size of the old and new laid cable.
5. It was observed that at times it becomes difficult to arrange even the essential material such as cable etc. which should always be easily available in the store. Non availability of these material in time results delay in restoration of supply.
6. The feeder pillars installed in the field were found to be old and at few places in irreparable conditions. Piecemeal replacement of pillars is being adopted.
7. Most of the cables in 11 KV system are catering to transformers in the ring where the capacity of transformers combined together is much beyond the rated capacity of the feeders/cables keeping the cables excessively over heated.
8. Few transformers are found to be overloaded and running at high temperature than permissible.
9. At places it was observed that to keep the health of transformers in working level forced cooling through outside source by installation of coolers and fans were provided by maintenance staff. This amounts to over enthusiasm by loyal Engineers of NDMC just to keep the supply maintained.

10. In few of the indoor substations no ventilation was available contributing to not only reducing the capacity of equipment but also making these hazardous for the workmen to perform their legitimate duties.
11. The condition of 11 KV switchgear at most of the places was not found satisfactory with respect to their tripping and isolation.
12. The batteries installed to aid tripping/isolation were found not in acceptable working condition.
13. It was also observed that on 0.433 KV level more than one cable were connected on one panel controlled by one switch.
14. Similar position was observed on 11 KV level also where more than one cable are connected in the same circuit breaker. This makes not only tripping indiscriminately but also requires more time to isolate and identify faulty circuit.
15. Most of the 11 KV panels installed at grid sub-stations are obsolete. These breakers are bulk oil type and installed in 1970s and these have not only outlived their specified life but the companies which manufactured them have stopped their production, thus the spares for day to day maintenance are also not available from genuine manufacturers.
16. The LT panels installed in 11 KV substations are mostly of MEI make which have not only outlived their notified life but their genuine spares are not available due to stoppage of their production by manufacturers.
17. There is no provision for recording the load flow through the 11 KV feeders/inter-connectors and also transformers in the absence of which it is not possible to correctly load the equipment and thus indiscriminate loading is resorted to inadvertently.
18. There is no provision of measuring the outflow of electricity through transformers since no meter has been installed either at the 11 KV switching station or at the transformer itself which is otherwise required for electrical auditing of the system to calculate factual technical and commercial losses.
19. The condition of ground earth is found to be beyond satisfaction. There is no schedule for regular checking/recharging the ground earth.
20. The condition of the substation buildings was found beyond satisfaction at various points to the extent that the roofs were leaking and also at few places the transformers found covered with G.I.sheet/asbestos sheet/polythene sheet which can cause any damage to the equipments.
21. It was observed that there is acute space shortage both within the substation buildings and also on the ground where new substations are technically required to be installed.
22. At 33 KV level there is a load restriction in following grids :

- Electric Lane
- NAI
- Mandi House
- Tilak Marg
- Scindia House
- Connaught Place
- Baird Lane
- Hanuman Road
- B.D. Marg
- School Lane
- Trauma Centre
- Safdarjung Airport
- Race Course
- Nehru Park
- Vidhyut Bhawan

Some of these grids supply to the load centers of Connaught Place area where the load density is observed to be highest in NDMC area.

23. At 20 grids out of 23, capacitor banks were found not installed on individual transformer/bus section. This can lead to higher revenue cost to NDMC due to KVA based tariff.
24. The battery banks at grid stations were observed to be not functional to the level required.
25. Surprisingly the battery function at the grid station is checked only with respect to its voltage. The person who is made responsible for upkeep of battery was even not aware how to check/assess the health of the battery. It was further observed that persons engaged on technical job are promotees from A.L.M. they have been assigned these jobs without imparting proper training.
26. The acute shortage of battery maintenance persons was observed particularly in the grid stations. However, for 11 KV unattended sub-stations no provision for checking tripping mechanism including battery seems to be available may be due to inadequate staff.
27. It was brought out during deliberations that the supply from six I.P. Station feeders is most erratic due to old, outlived and sick 33 KV feeders which cause not only interruptions but shortage of supply as well.
28. One of the 66 KV circuits from G.T. to Vidyut Bhawan is lying defective since 2005 and health of other circuit is very poor resulting in instability and availability

of the supply to the extent of 20 to 25 MVA of power against their capacity of about 90 MVA, this is a major constraint.

29. 3 Nos. of power transformers are one each at sub-station i.e. Vidyut Bhawan, School Lane and Babu Dham are reportedly faulty which cause another constraint in the system. 1x20 MVA power transformer 66/11 KV initially installed at sub-station Vidyut Bhawan is not there.
30. The installed transformation capacity of 33/11 KV power transformer at Connaught Place is totally inadequate and need to be augmented alongwith capacity of incoming 33 KV. Feeders. For this the old sub-station building need to be replaced with new one.
31. There was a provision of standby feed from Park Street to Electric Lane through a 33 KV feeder which has now been looped in looped out at Hanuman Lane grid station thus creating no useful contribution of this as a spare capacity.

From Lodhi Road 220 KV grid station to Vidyut Bhawan two 33 KV feeders were laid which have now been looped in and looped out at Shahjahan Road 33 KV grid station where their capacity will be fully consumed and no supply can practically be drawn through these feeders at Vidyut Bhawan. At Lodhi Road, Shahjahan Road and Vidyut Bhawan both these feeders are terminated into a single switch, these are running in parallel putting additional constraint in the system.

The Bay No.6 from I.P. to Nirman Bhawan has been looped in looped out at Tilak Marg grid thus depriving Nirman Bhawan of the availability of supply and causing constraints to this **very important** grid station of NDMC.

32. Few of the transformers at 33 KV level have been de-rated with respect to their rated capacity due to aging effect thus there is a restriction of drawl of power through these power transformers.
33. During deliberation with the representative of the Commercial section, it was observed that there is no mechanism to compare energy received and energy sold to consumers i.e. in terms of units.
34. The bulk consumers where supply is given on 11 KV there is no provision to check the correctness of the metering equipment. During discussion, it is only brought out that the meters are being checked through Aqua check. The representative could not apprise of further checking of equipments installed in consumer premises for recording the consumption.

35. The functioning of Training sub division does not seem to have any impact for upgrading the technological awareness of the field staff presently thus is non functional due to inadequate staff/vacant posts.
36. Invariably life span of the equipment is the main criteria wherever there is any need for upgrading the capacity/replacement of system components after growth, irrespective of load growth, poor health of equipment .

REMEDIAL MEASURES

In view of above observations and details obtained from field, the committee suggests following remedial measures to improve health of the system in order to provide continuity and reliability of electric supply.

1. Since the load of the area including that of residential is increasing due to reasons of financial soundness of the grown up families even though there is no addition in the present housing infrastructure in the established colonies neither horizontally nor vertically, the additional load demand has to be met as per present and projected load demand of the area.
For this it is proposed that all the main LT feeders should be upgraded to 3-1/2 x 400 sq.mm XLPE cable so that more load can be drawn through less number of feeders. This will not only strengthen the system but also can be accommodated in the limited space of the substation which is a major constraint in NDMC area substation buildings. This uniformity shall further result into less inventory procurement and also higher size of cable will lead to system flexibility and supply availability and reduced losses.
2. In consonance with above, it is further recommended that the LT feeder pillars of split bus bar type be procured/installed with provision of two incoming supply from substation on both sides of the feeder pillar bus. This shall result in catering to more load from the same feeder pillar and at the same time the split bus system shall be instrumental in restoration of supply through alternate available source in the event of failure of any of the two incoming cables.
3. The capacity, of L.T. switch board in the substation has been proposed to be in accordance with the transformer capacity, the number of L.T.feeders which normally should be taken out from transformer of 1000 KVA & 1600 KVA should be minimum of 6 & 8 numbers. However additional feeders can be taken out in the event the transformer is found to be loaded within its permissible capacity. For this while framing the specifications of L.T. switch board this aspect should be taken into consideration along with spare housing capacity for additional switches if required in future.
4. Transformers are normally required to be loaded continuously between 75 to 80% of their rating capacity to have best efficiency, minimum losses and less aging effect. This loading of transformers is also essential to cater to the load of

adjoining transformer in case of failure since the transformer can be overloaded upto 100% and beyond for a period ranging from 4 to 6 hours. This shall give flexibility for transfer in the system.

5. Since there is shortage of space as such instead of adding more transformer in the same substation the transformer capacity is proposed to be enhanced. It is proposed that distribution transformers of 500KVA, 1000 KVA and 1600 KVA capacity be standardized for future as per load requirement.
6. 11 KV switchgear : installed in the grid station and switching stations are mostly of bulk oil type which not only occupy more space but also require regular maintenance to contain oil contamination and maintain insulation. There is acute shortage of staff for such maintenance. Also the bulk oil circuit breakers are now the equipment of the past and presently SF6/VCB breakers are available which occupy less space, require less maintenance and give more trouble free service, so these suit the basic requirement of space and man power.
7. Presently 11 KV switchboards are provided with D.C. supply through battery banks. The life of the battery cells is limited and these also require regular maintenance with respect to topping up of water and testing gravity and maintaining the same. This exercise is not only cumbersome but also labour oriented, thus is a costly affair. Presently low maintenance battery are available in the market and also the breakers of self powered tripping system are very much in use. These could be introduced in the NDMC and the technological upgradation may be accepted and enforced in the functioning of electricity management by NDMC. The battery units rating also need to be standardized for minimal inventory so it is suggested that battery banks of rated voltage as 50 volts upto 33 KV level and 110 volts for 66 KV system (100 AH & 200 AH) respectively.
8. It is observed that there is no provision of testing of earth which should be regularly done at least once in a year. Due to aging effect the earth pits are not existent and thus there is no scope for recharging the earths for safety of man and material. This being a very vital component of electrical safety and protection as such the committee has proposed 4000 no. of new earth with pits having recharging arrangement. This process need to be done on top priority.
9. The existing transformer of 500/1000 KVA capacity have been proposed to be upgraded upto 1600 KVA according to the load requirement. The transformers of 1000 KVA as taken out from the circuit shall be thoroughly inspected with respect to oil and other details such as improving insulation level and then they can be re-used in the circuit as and when required. This will not only save the cost of

procurement of new transformers but to improve their availability for maintenance and replacement works.

10. To achieve above goal of re-utilisation of transformers it is suggested that sufficient space be made available alongwith the provision of in-house workshop (transformer repair shop) having all necessary equipments required including lifting fork, crane, oil filtration plant and other necessary equipments as required in addition to trained personnel.
11. It is proposed to install dry type transformers in all substations building which are part of main building as per D.E.R.C. guidelines. Dry type transformers need less maintenance as compared to oil type transformer and are less prone to fire hazards.
12. Looking into the acute space shortage for erecting new civil structure for substations to house additional transformer and other equipments, it is proposed to install unitized substations having in-built transformers, LT/HT switchgear in outdoor type enclosures. These can be installed anywhere in a limited space and do not contribute to defacing the aesthetics of the area. Also the load can be drawn through these transformers when installed near the load center. These in turn shall reduce technical losses.
13. There is acute shortage of availability of power through 33 KV grids in heavy load density areas such as Connaught Place and its surrounding. This is due to restrictions on the drawl of load from the grid stations inspite of the fact that transformer capacity are adequate. The feeder capacities are either not adequate or the feeders are sick as is being brought out in the diagnostic study above.

To address this problem we have proposed laying of additional 33 KV feeders, 33 KV interconnector and replacement of defective cables, not only to meet the load but also provide flexibility and reliability in the system.

14. The 33 KV works for which the schemes have been prepared by this committee and also works already planned, sanctioned and are being awarded to P.G.C.I.L. may be taken up on Top Priority. All these works are required to be executed in a maximum span of not more than two to three years for achieving the goal of providing interrupted supply of electricity and system stability with desire flexibility.
15. The work of installation of new grid substations at the level of 33 KV, 66KV and 220 KV has to be accorded highest priority only then stability of supply can be insured.

It is proposed that a task force be created dedicated for this job and any bottleneck during execution be removed at every level without any laxity.

16. Capacitor banks have been proposed to be installed with all the 33/66 KV transformers to maintain desired power factor. This is more essential since the tariff is KVA based. Also with the improved power factor the loading capacity of the cables can be enhanced.
17. In addition to installation of capacitors on the grid stations, it is also proposed to install 150/200 KVAR capacitors for compensation of reactive component of all the distribution transformers in the circuit to minimize technical losses which shall further result into financial saving to NDMC.
18. Fault passage indicators are proposed to be installed for visible detection of faulty feeders. This will reduce time for identification of faulty feeders and restoration of supply.
19. In view of importance of NDMC area and its predominant position this shall be more appropriate to use latest generation equipment compatible for SCADA system. For this the technical staff responsible for maintenance be suitably trained either by the Training Deptt. or by the equipments suppliers who normally give on job training.
20. In view of upgradation of technology and its advancement working force in the electricity department should be only technical who can handle the sophisticated equipments safely. As such the present staff at all level should be given compulsory training and also the future recruitment should be restricted mostly to technical trained personnel. Even for the post of A.L.M. some minimum academic qualification say 10th class be made mandatory so that they can be trained in some particular trade and utilize their services fully.
21. The training Deptt. should be upgraded with in house faculty or guest faculty of experienced people both practical and theoretical so that the staff can be imparted reasonably training, updated with the technological development/advancement.
22. The Electricity auditing system need to be introduced which should look into the quantum of units received/supplied so that exact amount of losses are measured and action taken to reduce the same in case these are found to be more than permissible. For this we have proposed electronic C.T. meters which shall be installed on all the transformers having data storing capacity for 30/45 days with para meters of load flow, peak load, off load duration, power factor and other quantities.
23. The Commercial Deptt. should keep a data of the sale/purchase of energy which presently it appears is not being maintained.

24. The bulk consumer meters being monitored by Commercial Deptt. should be thoroughly checked with respect to not only limited to working of meter instrument but also the CT ratio, CT connections and CT saturation point etc. as are technically required since huge amount of money is involved with the bulk consumers.
25. The cable which are laid in the ground and need replacement due to loading requirement are required to be taken out and accounted for. In NDMC area the route of the cables which were laid earlier are either coming in the metallated portion or are very deep in the ground. The reclamation of these cables sometimes is more costly than the claimed cost of the metal/cable, as such it would be uneconomical to insist upon reclaiming 100% of the cables only portion of cable which can be economically dismantled should be taken into account on actual basis.
26. The substation buildings both of NDMC and as provided by consumers which are in dilapidated conditions have to be surveyed for appropriate measures with respect to ventilation, structure stability water leakage/seepage. It is proposed that the services of atleast one executive engineer (Civil) alongwith matching staff be placed under the Administrative control of C.E.(E) NDMC so that the substation buildings are maintained in good condition.
27. It is an admitted fact that the work load of Electrical Engineering Deptt. has increased manifold during past about ten years due to developmental activities but the staff strength is on the decreasing due to retirement and other reasons which otherwise should have been on the reverse i.e. increase of staff strength with the increase of work load. This aspect need to be looked into by NDMC.

ACTION PLAN

In view of above, the committee has prepared preliminary estimate for 33 KV, 11 KV, 0.433KV network as essentially required for upgradation of the electrical system of NDMC to meet with the growing load demand as on now and also in the future to come with the sole aim of providing continuous and quality supply of electricity to the consumers as also are the guidelines D.E.R.C.

Individuals detailed estimates for specific purpose shall however be prepared by the concerned engineers. After taking administrative approval and technical sanction of competent authority before the execution of work within the suggested parameters.

The assessment of material required as per our estimates along with tentative cost is placed in the annexure (already submitted) this quantity is very near to actual requirement however their could be marginal variation according to the site conditions and installation equipment. The quantum has been computed from the information obtained from the field staff after identification of area/substations to be upgraded/augmented. The documentation being voluminous has not been annexed as part of report.

The preliminary estimate have been prepared for all works from 0.433 KV upto 33 KV and above. The copy of the estimates are annexed as **annexure No. II (See pages 69 - 75)**. The cost are as below.

The cost of works including laying of LT/HT cables upto 11 KV , installation of feeder pillars, augmentation of transformers, installation of unitized substations, LT/HT panels upto 11 KV including other accessories as required such as capacitor banks, FPI, earthings etc. comes to	Rs.336.09 crore
The cost of 33 KV works comes to	Rs. 57.36 crore
Grand Total	Rs.393.45 crore

(Rupees Three Hundred Ninety Three Crore & Forty Five Lacs only)

This does not include the cost of establishment of new grids for which land allotment is in progress which shall be approx. Rs.75 crores and also the cost of the works awarded to PGCIL or sanctioned by NDMC.

The cost of works for which the estimates have been sanctioned and are on the way for awarding to P.G.C.I.L. have not been included in the above estimates.

The material procurement exercise should be immediately started for finalisation of specifications of equipment to be purchased in bulk. The quantity/delivery should be programmed according to the work priority and pace of execution to avoid storage problem in the limited space. The delivery of material it is suggested should be such that neither there is shortage at any time nor accumulation beyond capacity.

A dedicated taskforce need to be created both for works upto 11 KV level and for 33 and above level who shall be directly under the supervision and control of Chief Engineer Electrical through concerned SEE's.

The work progress should be monitored at personal level by SEE's and targets fixed be not allowed to slip under all circumstances beyond permissible limits/unavoidable circumstances.

Schedule of rates for execution of individual items be finalized and got approved to simplify the award of work and make execution at uniform rate through out NDMC.

For awarding the work the contractors should be prequalified based on their technical qualifications, experience having all round good track record for quality reliability and timely completion of executed works. Thus a panel of the contractors should be made for working in NDMC electrical engineering deptt.

The work should be awarded to the contractors of the panel and repeat order be only given according to their performance parameters with respect to quality and speed of completion. Delayed execution could entail the contractor for stoppage of work and no further orders.

The quality execution should be monitored strictly at all levels from laying, commissioning, testing and up to energisation. This will add to reliability and logivity of the equipment and quality of electricity shall be maintained uninterruptedly.

Technical specifications of equipment with respect to quality, reliability and capacity be prepared, approved and circulated so that the technology is available to all the

engineers of NDMC. Keeping in mind the space shortage in sub-station the latest generation space effective equipment having high rupturing capacity and intelligent equipment with digital display and memory could be introduced for reliable safety of the system.

Transformer switch gear repair work shop need to be created alongwith all necessary equipments and trained/dedicated manpower so that transformers taken out of service could be fully utilized. However the possibility of overhauling/repair of transformers be considered for out sourcing till some time the staff is recruited and facility created.

Manpower quality availability is as important as quality of material and equipment. All engineers from JEE's to XEN's and SEE's be got exposed to not only technology but also the operational aspect to handle and maintain the modern equipment. This can be achieved by imparting on job training by qualified and experience faculty including manufacturer of equipment at their works/sight. NDMC through its on training center can also take up this job with the help of in house and guest faculty. The acute shortage of engineers at the level of JEE's in particulars and other in general be immediately filled in the interest of effective system monitoring and maintaining.

With this it is presumed that NDMC can achieve the level of predictive maintenance against the present stage of not even doing the preventive maintenance, they are mostly busy in fire fighting type repairing and maintain the system which has led to the present state mainly due to inadequate manpower and non availability of material as required.

It is not out of context that the financial health of electrical engineering deptt. shall increase due to high revenue income as a result of dedicated supply to the high tariff consumers and reduced T&D/Commercial losses, apart from improving image of NDMC as a whole to be the best performing utility of the country since it is the only utility who caters to meet the electricity demand of highest dignitaries of the country and esteem diplomats of countries of the world.

RECOMMENDATIONS IN BRIEF IN ORDER TO THEIR PRIORITY

1. 3 No. pending 66 KV substations at Babu Dham, B.D. Marg and State Guest House are required to be established/commissioned.
2. 2 No. 220 KV Substations namely at Harish Chander Mathur Lane and Trauma Centre be got constructed besides upgradation of 66 KV Ridge Valley Substation to 220 KV level by DTL.
3. All the remaining 33 KV feeders from I.P. feeding NDMC system be got replaced.
4. Both 66 KV circuits from G.T. to Vidyut Bhawan be got replaced.
5. The feeder capacity be augmented to meet the installed transformer capacity which is 145 MVA against feeder capacity of 90 MVA.
6. All the four 33 KV feeders feeding NDMC system from Park Street be got replaced.
7. The proposed 66 KV circuits from Park Street to Substation Vidyut Bhawan and School Lane be got laid.
8. Some of old power transformers have outlived their useful life becomes uneconomical. In the event of any eventuality to meet the emergencies, spare transformers may be purchased so that the same are available for replacement purpose as & when any of the old transformer becomes beyond economical repairs, since the purchase process/delivery may take 2 – 3 years time against the immediate need.
9. 3 No. 33 KV power transformers lying defective be got repaired/replaced.
10. Both the 33/11 KV power transformers at Baird Road be got replaced with higher capacity of 16/20 MVA power transformers.
11. The power transformer capacity at Nirman Bhawan be got augmented as per already sanctioned estimate.
12. The Connaught Place Substation building may be constructed for its augmentation, replacement of obsolete 33/11 KV switch gear besides installation of one additional power transformer.
13. New 33 KV Substations at Raja Bazar, Press Club, Church Road, Sanjay Camp, Delhi High Court and Talkatora Garden be got vigorously followed for their construction before Common Wealth Games.
14. Additional 33 KV feeders may be laid besides re-arrangement of existing feeders from the proposed 220 KV Substation at Harish Chander Mathur Lane and Trauma Centre.
15. 20 MVA 66/11 KV power transformer earlier taken out from Vidyut Bhawan may be got re-installed.
16. Additional 33/11 KV power transformer one each at Shahjahan Road, Trauma Centre and Mandi House may be got installed.

17. Works to be got executed through M/s P.G.C.I.L. may be vigorously followed for their completion before December, 2009.
18. Adequate surplus power is available before and after office hours, on holidays. The LT distribution system and feeding 11 KV system need to be augmented for realizing additional power befitting connected load which will not only improve the supply position, but shall also result in improvement in electricity supply and increase revenue to NDMC. Efforts be made to complete these works in parts so that some of them are completed before December 2008 and most of the remaining be completed before summer 2009.
19. Some of the Substation buildings need immediate civil repairs and the same be got done to avoid leakage particularly and seepage of water besides general maintenance.
20. Metering of bulk consumers be got frequently checked particularly for condition of their CTs to ensure proper record of energy consumption and for its better utilization. In fact this should be made mandatory for checking atleast once in a year.
21. Energy auditing may be got done to reduce losses and identify the points of pilferage/seepage.
22. All oil type transformers in multi storeyed buildings be considered not only for replacement with dry type transformers but their capacity be further augmented by installing higher capacity distribution system alongwith connected LT/HT switch gear. Most of the buildings were earlier designed with a load assessment of 1.2 Watt per sq. ft. whereas in the present the requirement is far more than this and even much more than any other part of N.C.R. Due to this Electric Substation in multi storeyed buildings are loaded fully and still there is requirement of additional load. With the augmentation of Substation capacity the additional requirement can be met and for sanction of further additional load, some development charges can be taken from building occupants while sanctioning additional load.
23. For execution of schemes, the material should be purchased in bulk in Stores to ensure purchases at the least possible rates through open competition and also to ensure proper inspection and quality of material.
24. For execution of works annual rate contract for various items be out sourced to avoid call of tenders of repetitive nature.
25. Earthing being an important part of electrical installation. For safety and protection the same should be checked atleast once a year if not twice and additional earths be provided at regular intervals to ensure proper earth resistance.
26. Since metering is now being done on KVAH. For improvement of power factor, static capacitor banks be installed on LT side with distribution transformers which will not only improve power carrying capacity of the equipment but shall result in financial saving to NDMC.
27. Entry for muster roll staff even at ALM level should be restricted to persons having some academic qualification so that when they are regularized in the deptt. as ALM, it shall be possible to give them training in different trades.

28. Presently except one or two category all posts of semi/skilled technicians are filled up from ALM level. In the present scenario of high tech and advancement in technology this will not give satisfactory performance and so some percentage or say 50% of these posts be got filled by regularizing skilled technicians.
29. With the advancement of technology this is absolutely essential to get work force properly trained not only within the department through departmental/outside faculty, but also Engineers at all level including skilled technicians be encouraged to have proper training at the works of manufacturers who may be asked to supply equipments.
30. Staff strength in the Deptt. is totally inadequate and so not only all vacant posts be filled up but additional posts commensurate with the existing work load be created for the efficient working of the department as now required as per Electricity Act, 2003 and directives of D.E.R.C.

(P.K. JAIN)
MEMBER

(D.K. SHARMA)
MEMBER

(Y.P. SINGH)
CONVENOR

(VIJAY SINGH)
MEMBER

(RAMESH CHANDER)
MEMBER

(V.P.VERMA)
MEMBER

BRIEF SUMMARY OF THE REPORT

- There is inadequate feeder capacity at 33/66 KV level to receive and transmit quantum of electricity required.
- Few of the 33/66 KV cables though laid but not being utilized fully, even two cables are connected in one panel at places restricting the supply transferability to half of their capacity.
- At Ridge Valley substation, two cables of 66 KV and 33 KV are jointly connected in one panel thus reducing the intake capacity by 66%.
- Sick 33 KV feeders from D.T.L are cause of concern. The feeders terminating in Connaught Place area which is not only the dense load center but also is a high tariff area where if supply is made uninterruptedly available shall have direct bearing on the revenue realization for NDMC.
- Capacitor banks at 33 Grid stations are short in number as compared to the quantity of transformers.
- Immediate action for establishing following grid stations is required on priority:
Raja Bazar, Press Club, Church Road, Sanjay Camp, Delhi High Court.
- Top priority require to be given for establishing 220 KV grid stations at H.C. Mathur Lane and Trauma Centre (AIIMS) with time bound completion programme.
- Installation of 20 MVA 66 KV transformer at Vidyut Bhawan.
- Installation of 33 KV transformer at Shahjahan Road, Trauma Centre, Mandi House and Vidyut Bhawan.
- Upgradation of transformation capacity at Connaught Place and adjoining area grids. This shall be a financial boost to revenue recovery being high tariff area.
- Immediate revival of sick/defective feeder at the level of 33/66 KV.
- Work awarded to P.G.C.I.L. or which are in process of awarding need immediate action with respect to their time bound completion.
- Battery banks and protection system need to be immediately looked into both at 11 KV stations and 33/66 KV stations.
- Repair/replacement of transformers at School Lane, Vidyut Bhawan and Babu Dham
- 11 KV and 0.433 KV system need to be immediately augmented. The process should start from residential areas since adequate power is available during night hours where it is essentially required. It shall not only avoid supply interruptions but also reduce consumer complaints and improve image of NDMC.
- The condition of substation buildings is far from satisfaction which need to be immediately looked into for the safety of equipment installed within it.

- Regular inspection of bulk supply consumers including testing not only functioning of meters but also other associated equipments should be made mandatory.
- Proper monitoring of unit purchase and sold should be started to account for actual energy losses in terms of units. This shall plug the whole of pilferage/slippage of energy by identification of loss prone areas.
- Consumers who draw excess load than sanction should be brought under the regular net and ask to complete formalities for regularization of connected load on payment of development charges (to be decided by NDMC).
- The schedule of rates for execution be immediately framed for uniform cost of works in the entire NDMC area and also to speed up execution by cutting short individual tenders and their formalities.
- Creation of competent contractors, short listed by pre-qualification (norms to be decided by NDMC).
- There should be a policy to recruit literate person at the lowest level i.e. A.L.M. (minimum qualification could be matriculate) so that they can be trained for any technical job during their services.
- Immediate filling of vacant post at the level of J.E. and above.
- Since there is acute shortage of staff, the staff/posts sanctioned in the past need to be immediately filled. This is essentially required since NDMC is looking after the most elite consumers of not only India but also other countries of the world thus the service to be rendered need to be world class and that could only be possible when adequate manpower is available.

(P.K. JAIN)
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CONVENOR

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(RAMESH CHANDER)
MEMBER

(V.P.VERMA)
CONVENOR

Annexure I

Annexure II - 7 pages

69 – 75

Annexue ends

ITEM NO. 12 (D-2)

1. **Name of the Subject:**
Annual Accounts for the year 2006-07 (Cash Basis).
2. **Name of the Department :**
Accounts Department.
3. **Brief history of the subject :**
Prior to enforcement of the New Delhi Municipal Council Act, 1994, the annual accounts were approved by the then New Delhi Municipal Committee but after the enactment of New Delhi Municipal Council Act, 1994, the practice of placing the annual accounts before the Council for want of approval of the Regulations "New Delhi Municipal Council (Maintenance of Accounts Regulations)" was discontinued. Now the required Regulations have been approved by the Council vide Reso. No. 11 (D-6) dt. 31.3.08 (**Annexure-III**) (**See pages 82 - 98**). Accordingly the annual accounts for 2006--07(Cash Basis), approved by the Chairman and duly audited, as per clause 8 of the Regulations to be approved by the Council.
4. **Detailed Proposal on the subject :-**
Monthly accounts of NDMC on cash basis were compiled from April, 2006 to March, 2007 and submitted to Chief Auditor as per provisions of Section 59(I) of NDMC Act, 1994. Thereafter the annual accounts for the year 2006-07 were compiled, reconciled with working Divisions and the accounts for the year 2006-07 were finalized. The position of budgeted receipts with respect to budgeted expenditure on cash basis is as under :-

Receipt against Budgeted head of accounts during 2006-07.	Rs.1125,89,33,724.73
Expenditure against Budgeted head of accounts during the year 2006-07.	Rs.1017,69,10,489.20
Surplus of receipt over expenditure during 2006-07	Rs. 108,20,23,235.53

The statement of receipts for the year 2006-07 is placed at **Annexure-I (See pages 78 - 79)** and Statement of Expenditure is placed at **Annexure-II (See pages 80 - 81)** of the Draft Agendum.

The annual accounts were approved by the Chairman on 1.2.2008 and were forwarded to Chief Auditor for audit. In terms of Regulation No. 8, the accounts are required to be laid before the Council.

The accounts for the year 2006-07 as approved by the Chairman are submitted before the Council for approval.
5. **Financial implications of the proposed project:-**
Nil

6. **Implementation schedule with timelines for each stage including internal processing:**
Not Applicable.
7. **Comments of the Finance Department on the subject with diary No. & date:**
Not Applicable.
8. **Comments of the Department on comments of Finance Department:**
Not Applicable.
9. **Legal implication of the subject/project :**
Not Applicable
10. **Details of previous Council Resolutions, existing law of Parliament and Assembly on the subject:**
11. **Comments of the Law Department on the subject/project:**
Not Applicable.
12. **Comments of the Department on the comments of Law Department:**
Not Applicable.
13. **Certification by the Department that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case:**
Not Applicable.
14. **Recommendation:**
Annual Accounts for the year 2006-07 (Cash basis) are laid before the Council for approval.
15. **Draft Resolution:**
Annual Accounts for the year 2006-07 on Cash basis are approved.

COUNCIL'S DECISION

Resolved by the Council to approve Annual Accounts for the year 2006-07 on cash basis.

ANNEXURE - I

S.NO.	HEAD OF A\C	DESCRIPTION	REVISED ESTIMATE 2006-07	RECEIPT 2006-07	
1	A-I	HOUSE TAX	1500000000.00	1532701098.67	
2	A-II	TAXES ASSIGNED SHARE OF TAXES	1727000000.00	1727430000.00	
3	A-III	ADVERTISEMENT TAX	0.00	254010.00	
4	A-IV	THEATRE & SHOW TAX	0.00	0.00	
5	A-V	DUTY ON TRANSFER	2700000000.00	259020740.05	
6	A-VI	OTHER TAXES(REV)	100000.00	15030.00	
7	A-VII	BUILDING FEE	9570000.00	10178902.02	
8	A-VIII	OTHER FEES & FINES	15958000.00	9868499.99	
9	B	INTEREST	1587796000.00	1587786662.57	
10	C	ADMINSTRATIVE DEPTT.REV	10478000.00	28426697.32	
11	D-I	EDUCATION	5800000.00	1806818.90	
12	D-II	X-RAY, LAB. INVESTIGATION CHARGES	50000.00	942881.00	
13	D-III	PUBLIC HEALTH	9400000.00	4373697.00	
14	D-IV	ANIMAL HUSBANDRY,VETY CHARGES	900000.00	329620.00	
15	D-V	SWIMMING POOL	500000.00	622770.00	
16	D-VI	CATTLE POUND	50000.00	0.00	
17	D-VII	HOUSING	8500000.00	9064619.00	
18	D-VIII	RECEIPT FROM COMPOST PLANT	400000.00	19030.00	
19	D-IX	STADIUM	13360000.00	15714817.52	
20	D-XI	RECEIPT FROM BARAT GHAR	5000000.00	5554496.26	
21	D-XII	RECEIPT FROM CRECHES/SEW-CENTRES	0.00	0.00	
22	D-XIII	RECEIPT FROM PALIKA PARKING	9000000.00	10449587.00	
23	D-XIV	RECEIPT FROM COM HALL,PK RD.	200000.00	231267.00	
24	D-XVIII	REC. OF DEPTT. CHARGES	0.00	0.00	
25	D-XIX	CONT. TO CYCLONE RELIEF	0.00	0.00	
26	E	ELECTRICTY SUPPLY	5525630000.00	5484148943.11	
27	F	WATER SUPPLY	201300000.00	200694452.07	
28	G	ROADS	0.00	0.00	
29	H	OTHER MUNICIPAL WORKS/RECIEPTS	1341523000.00	1329748519.94	
30	I	LOANS AND ADVANCES	10571000.00	8887456.00	
31	J	MISCELLANEOUS	460643000.00	448061000.00	
32	K	DEPOSIT WORKS	51420000.00	137289109.31	
		TOTAL ORDINARY (BUDGETED RECEIPTS)	11210849000.00	11258933724.73	
		DEPOSIT DURING THE PERIOD	0.00	138037379.46	
		RESERVES FUNDS/ GENERAL FUND INVESTMENT	0.00	8314900000.00	The annual accounts for the year 2006-07 have been examined subject to audit comments issued vide No. F.2/Audit/D-792-93 dated 26.5.08

		SUSPENSE & REMITTANCES DURING THE PERIOD	0.00	0.00	
		TOTAL RECEIPTS	11210849000.00	19711871104.19	
	Sd/-	Sd/-	Sd/-	Sd/-	Sd/-
	JT.C.A.O.	C.A.O.	FINANCIAL ADVISOR	CHAIRPERSON	CHIEF AUDITOR
	N.D.M.C.	N.D.M.C.	N.D.M.C.	N.D.M.C.	

ANNEXURE - II**ANNUAL ABSTRACT OF EXPENDITURE FOR THE YEAR 2006-07**

S.NO.	HEAD OF ACCOUNT	DESCRIPTION	REVISED ESTIMATE 2006-07	EXPENDITURE 2006-07	
6	A	COLLECTION OF TAXES & DUTIES	15187000.00	16874274.00	
7	B	INTEREST	0.00	0.00	
8	C	ADMINISTRATIVE DEPTT.	1595463000.00	1493366687.42	
9	D-1	EDUCATIION	621708000.00	567584740.51	
10	D-2	MEDICAL & PUBLIC HEALTH	1145161000.00	927429148.14	
11	D-3	ANIMAL HUSBANDRY	7162000.00	4276183.00	
12	D.4.1	SWIMMING POOLS	15092000.00	4052160.29	
13	D.4.2	COMMUNITY & MULTIPURPOSE HALL	19458000.00	16636873.32	
14	D.4.3	FUNERAL VAN	1527000.00	0.00	
15	D.4.4	GARDEN, PARKS & FURNITURE	250179000.00	191253356.42	
16	D.4.5	CATTLE POUND	7518000.00	268040.00	
17	D.4.6	SOCIAL WELFARE	17649000.00	12966667.36	
18	D.4.7	GRANT-IN-AID	14800000.00	12363535.25	
19	D.4.9	PUBLIC TOILETS	0.00	0.00	
20	D.4.10	DHOBI GHAT	4100000.00	2569106.85	
21	D.4.11	IMPROVEMENT TO J.J.CLUSTER	26000000.00	12384433.03	
22	D.4.12	HOUSING/HARIJAN BASTI	52600000.00	37643871.17	
23	D.4.13	FAMILY HEALTH & CHILDREN	2172000.00	912968.00	
24	D-5	PALIKA PARKING	8700000.00	2082396.20	
25	D-7	INDOOR STADIUM	14765000.00	9601418.87	
26	D-8	BARAT GHAT / NIGHT SHELTER	12631000.00	2614884.53	
27	D-9	DEVELOPMENT FUND	0.00	0.00	
28	D-10(II)	CONT. TO NATURAL CALAMATIES RELIEF	0.00	0.00	
29	E	ELECTRICITY SUPPLY	4479669000.00	4139211432.05	
30	F	WATER SUPPLY	638414000.00	606828356.08	
31	G-1	ROADS CIVIL WORKS	323468000.00	297141179.54	
32	G-2	ROADS ELECTRICITY WORKS	58050000.00	36755795.74	
33	H-1	CIVIL ENGINEERING DEPARTMENT	1536846000.00	1507913173.11	
34	H-2	ELECT. ENGINEERING DEPARTMENT	199498000.00	144588866.65	
35	H-3	ARCHITECTURAL DEPTT.	15364000.00	18784383.60	
36	H-4	MP/MLA FUNDS	45000000.00	40284169.73	
37	H-5	MP LOCAL AREA DEVELOPMENT FUND	0.00	0.00	
38	H-6	CONSULTANCY/EVALUATION STUDIES	500000.00	1712180.00	
39	I	ADVANCES TO EMPLOYEES	8600000.00	5184969.00	
40	J	EXTERNAL ASSISTANCE	0.00	0.00	
41	K	DEPOSIT WORKS	50200000.00	63625239.34	
42					
43		TOTAL (A TO K)	11187481000.00	10176910489.20	
44					
45		DEPOSIT DURING THE PERIOD	0.00	0.00	

47		RESERVE FUND DURING THE PERIOD	0.00	9974007216.68	The annual accounts for the year 2006-07 have been examined subject to audit comments issued vide No. F.2/Audit/D-792-93 dated 26.5.08
49		SUSPENSE & REMITTANCES DURING THE PERIOD	0.00	68356609.01	
51		TOTAL EXPENDITURE	11187481000.00	20219274314.89	
	Sd/-	Sd/-	Sd/-	Sd/-	Sd/-
	JT.C.A.O.	C.A.O.	FINANCIAL ADVISOR	CHAIRPERSON	CHIEF AUDITOR
	N.D.M.C.	N.D.M.C.	N.D.M.C.	N.D.M.C.	N.D.M.C.

ITEM NO. 11 (D-6)

1. **Name of the Subject/Project :**
Approval of the New Delhi Municipal Council (Maintenance of Accounts) Regulations, 2008
2. **Name of the Department :**
Accounts Department
3. **Brief History of the Subject/Project :**
 - (i) Prior to the enforcement of the New Delhi Municipal Council Act 1994, the New Delhi Municipality was being administered under the Punjab Municipal Act, 1911 (Punjab Act 3 of 1911), as applicable to New Delhi. At present the accounts are being compiled and maintained as prescribed in the Punjab Municipal Accounts Code 1930, which was made applicable to Delhi with certain modifications by Chief Commissioner's Notification No. B.4 (118)/33-Education dt.2.1.1934, as amended from time to time.
 - (ii) Under the Punjab Municipal Accounts Code 1930, the accounting system is on cash basis, where revenue is recognized on actual receipt of cash and expenditure is booked on actual payments. In this system, only receipts and payment accounts are prepared. In the absence of a balance sheet, true and fair position of assets and liabilities is not available.
 - (iii) Under section 416 (2) (a) of the NDMC Act 1994 any rule, bye law etc. issued or made under the said Punjab Municipal Act 1911 and in force immediately before the establishment of the Council, continues in force, in so far as it is not inconsistent with the provisions of the NDMC Act, and is deemed to have been made or issued under the provisions of the latter Act.
 - (iv) In the affidavit of the Government of India filed before the Hon'ble Supreme Court in the case of Almitra H. Patel & Anr. Vs. Union of India & Ors. [Writ

Petition (Civil) No.888/1996] it was recommended that Urban Local Bodies (ULBs) should maintain their accounts on mercantile system of accounting, i.e. double entry system. The Hon'ble Supreme Court in its order dated 13.12.2001 observed that perhaps "the Government of India will have to amend the regulations as a result of which the urban local bodies in Delhi, namely, MCD, NDMC and Cantonment Board will be required to maintain accounts as per the mercantile system of accounting." When the matter was placed for consideration and decision of the Council, it approved [vide its Resolution No.3(XII) dt. 24.4.2002] the change in accounting system from Single Entry System on cash basis to Double Entry System on accrual basis. It may be added that the system of accounting on accrual basis seeks to present a more reliable state of the financial health of the organization and is more intelligible to the stakeholders. As the accrual system of accounting based on double entry system is more easily comprehensible and makes financial appraisal of an organization easier, it paves the way for raising money from the open market, as and when the occasion arises.

- (v) Based on the guidelines issued by the Ministry of Finance, Government of India, the Comptroller and Auditor General of India constituted a Task Force which suggested adoption of accrual basis of accounting by ULBs. Thereafter the Ministry of Urban Development, Government of India, formulated a National Municipal Accounts Manual (NMAM) detailing accounting policies, procedures, guidelines designed to ensure correct, complete and timely recording of municipal transactions and produce accurate and relevant financial reports. The Manual is a comprehensive document and defines accounting concepts, accounting conventions, accounting principles, Chart of Accounts and Accounts Codification Structures, General Accounting Procedures, Accounting for transactions like property and other Taxes, Cess, Water Supply, Rentals, Fee and Other Incomes, Public Works, Health and

Sanitation, Reconciliation procedures, Financial Statements, Specimen of Forms, Registers, etc.

- (vi) The Council vide its Resolution No.15(D-13) dt.26.8.05 resolved that the NMAM with suitable modifications as per requirement of NDMC may be adopted in terms of the provisions of section 58 of the NDMC Act, 1994. The Council further resolved that the Chairperson, NDMC is authorized to effect such modifications/amplifications in consultation with the Financial Advisor, NDMC as are deemed necessary. The work of modifying the NMAM is in hand and will be submitted to the Council for approval shortly.
- (vii) However, section 58 of the NDMC Act, 1994 is as under:-

"58. Accounts to be kept – These shall be kept in such manner and in such form as may be prescribed by regulations the General Account of all receipts and expenditures of the Council."

Since section 58 requires that the manner and form of keeping accounts is to be prescribed by the Regulations, a draft of the NDMC (Maintenance of Accounts) Regulations 2007 had been prepared. The draft regulations with preamble was circulated [vide No. F.25(1)/CS/9/2007/D-1171 dated 12.11.2007] to all members of the Committee set up by the Council under section 9 of the NDMC Act, 1994 to advise the Council on the Regulations and their response was requested to be sent by 16.11.2007, so that the Regulations could be placed before the Council. As no response was received from any member of the said Committee, the draft Regulations were placed before the Council in its meeting held on 19.12.2007, but withdrawn as consultations with all concerned were not completed.

- (viii) Now all concerned have been consulted. A draft of the NDMC (Maintenance of Accounts) Regulations, 2008 is at **Annexure (See pages 91 - 98)** .

4. **Detailed Proposal on the Subject/Project :**

The following are some of the main topics included in the NDMC (Maintenance of Accounts) Regulations 2008 :-

- (i) **Commencement:-** Ordinarily the date of commencement of any rule/regulation/bye-law is the date of its publication in the Official Gazette. However, it is preferable that any new system of accounting should begin from the start of the financial year. It has, therefore, been provided that the Regulations shall come into force from such date as the Council may appoint and that different dates may be appointed for different provisions [Regulation 1(2)].
- (ii) **Manual :-** Since the Council vide Resolution No.15(D-13) dated 26.8.05 has already approved that the NMAM may be adopted with suitable modifications/amplification to be made by the Chairperson, in consultation with the Financial Advisor, the provisions to be incorporated in the Manual do not find a place in the draft Regulations. The Manual with suitable modifications/amplifications is under preparation and will be brought before the Council for approval shortly. In view of the above, the expression "Manual" has been defined as a Manual approved by the Council which shall include matters as laid down in Regulation 2(1) (d).
- (iii) **Accounting System :-**
- (a) Generally all accounting transactions of the Council shall be on accrual basis, using the double entry system and segment/sub-segments under the Accounts of the Council may be created, if necessary [Regulation 3 (1)].
- (b) Account of all receipts and expenditures of the Council shall be kept in the format appended to the Manual to be approved by the Council [Regulation 3(2)].
- (c) The work relating to Cash and Accounts shall be handled by different officials [Regulation 3(5)].
- (iv) **Correction of misclassified items:-** Necessary provisions have been made about the corrections of misclassified items [Regulation 5].

- (v) **Monthly and Annual Accounts** :- (a) At the end of each month, a monthly abstract of all ledger balances shall be drawn up by 15th of the second month following the month to which the accounts relate and shall be approved by the Chairperson. Thereafter the approved accounts shall be forwarded to the Chief Auditor for his monthly examination, audit and report thereon to the Chairperson, who shall place them before the Council for approval. The Chairperson shall thereafter cause to publish monthly an abstract of the receipt and expenditure of the month last preceding signed by him and the Chief Auditor. Similarly annual abstract of accounts shall be prepared by 30th June each year.

(b) The Chairperson has been clothed with the power to extend the above date/period, subject to certain conditions, and report to the Council, [Regulations 7 and 8].

- (vi) **Annual Financial Statement** :-

(a) An Annual Financial Statement for the preceding year shall be prepared by 30th June each year. It shall be placed for approval of the Chairperson. [Regulation 9(1)].

(b) Audit of the Annual Financial Statement shall be completed by the Chief Auditor within six months from the close of the year. The Chief Auditor shall deliver to the Chairperson a report of the entire accounts of the Council for the previous year for placing it before the Council for approval and adoption within nine months of the close of the year [Regulations 9(4), 9(5)].

(c) Provision has also been made for extension of dates/period referred to in (a) and (b) above, by the Chairperson, subject to certain conditions and report to the Council. [Regulation 9(6)].

- (vii) **Financial Adviser as Technical Adviser** :- The Financial Adviser shall be responsible for the proper maintenance of all accounts and for their internal

check and examination, subject to the superintendence, direction and control of the Chairperson [Regulation 14].

(viii) **Asset Register** :- An asset register in the format specified in the Manual shall be maintained and regular physical verification of various assets will cause to be done [Regulations 15 and 16].

(ix) **Computerized Accounting:** - The accounting records shall be computerized wholly or partly as per the discretion of the Chairperson [Regulation 17].

5. **Financial implications of the proposed project/subject :**

No financial implications are involved.

6. **Implementation schedule with timeliness for each stage including internal processing:**

After the draft Regulations have been approved by the Committee set up by the Council under section 9 of the NDMC Act 1994 for advising it with respect to the making of Regulations/Bye-laws, the Regulations will be submitted to the Council for approval. After the Council approves the draft Regulations, they will be sent to the Central Government for approval. Lastly the Regulations would be sent to the Government of NCT of Delhi for publication in the Official Gazette. This exercise is likely to take about six months after the minutes of the Council have been confirmed.

7. **Comments of the Finance Department on the subject :**

No comments.

8. **Comments of the Department on comments of Finance Department :**

Not applicable.

9. **Legal implications of the subject/Project :**

As stated in Para 3 above, these Regulations are being made under section 58 of the NDMC Act, 1994.

10. **Details of previous Council Resolution, existing law of Parliament and Assembly on the subject :**

As indicated in Para 3 above.

11. **Comments of the Law Department on the subject :**

“(1) Maintenance of accounts is the responsibility of Chief Accounts Officer and not Financial Advisor and as such F.A. be replaced by C.A.O. or any other officer subordinate to F.A. duly authorized in this behalf by Chairperson.

(2) Manual is also being prepared under section 58. What are contents of Manual are not known. How can we refer in our regulation of the Manual which is yet to be framed.

(3) The Regulations appear to recognize Cash Book, Ledgers, Vouchers, etc. It also recognizes in 2(d) C (i) general procedure for accounting of income or accrual or cash basis. It is against Government directive which provides for accrual double entry system. This is not coming in Regulations.

(4) Do not give any dates for finalization of accounts and submission to Audit. If you fail, this would itself be a good ground for objection.

(5) We may reconsider after Manual has been drafted. ”

12. **Comments of the Department on the comments of the Law Department:**

The comments of Finance Department seriatim on the points raised by Law Department in Para 11 above are as under:-

(1) F.A. has been defined as the F.A. of the Council and includes an officer subordinate to him, authorized by the Chairperson. While the designation "Financial Adviser" appears in section 46 of the Act, the designation of "C.A.O." does not so appear. In any case, the C.A.O. is subordinate to F.A. In view of the definition given in regulation 2(1) (c), the point raised by Law Department has been squarely met.

(2) "Manual" has been defined in regulation 2(1)(d) and the main contents of the Manual have been indicated therein.

(3) Regulations 2(d)(C)(i) and (ii) have been suitably modified as per advice of Law Department.

(4) While it is necessary to specify the dates/period within which the accounts are to be prepared/completed, power has been given to Chairperson to extend the prescribed date/period, subject to certain conditions and report to the Council.

(5) While the Manual is a very comprehensive documents as indicated in Para 3(v) above, the Accounting Regulations deal with broad outlines of the manner and form in which the General Accounts of receipts and expenditures of the Council are required to be kept. The regulations need not be held up on that score.

13. **Recommendations:**

The draft Regulations were placed in the meeting held on 25.2.2008 of the committee constituted under section 9 of the NDMC act, 1994 for advising the

Council on Regulations and Bye-laws. The Committee has recommended that these Regulations be placed before the Council in its next meeting for approval.

14. **Draft Resolution:**

Resolved by the Council that the NDMC (Maintenance of Accounts) Regulations 2008 is approved and after obtaining the approval of the Central Govt. they be sent to the Govt. of NCT of Delhi for publication in the Delhi Gazette.

COUNCIL'S DECISION

Resolved by the Council that the NDMC (Maintenance of Accounts) Regulations, 2008, is approved for obtaining the approval of the Central Govt. and thereafter sending the same to the Govt. of NCT of Delhi, for publication in the Delhi Gazette.

It was further decided that the Department may initiate action in anticipation of confirmation of the minutes by the Council.

DRAFT**NEW DELHI MUNICIPAL COUNCIL****Notification**

In exercise of the powers conferred by section 58 read with sub-section (2) of section 387 of the New Delhi Municipal Council Act, 1994 (Act No.44 of 1994), the Council, with the approval of the Central Government, hereby makes the following Regulations, namely,---

"The New Delhi Municipal Council**(Maintenance of Accounts) Regulations, 2008**

1. Short title and commencement.— (1) These Regulations may be called "The New Delhi Municipal Council (Maintenance of Accounts) Regulations, 2008".

(2) They shall come into force from such date as the Council may appoint:

Provided that different dates may be appointed for the coming into force of the different provisions of these regulations.

2. Definitions.-- (1) In these regulations, unless the context otherwise requires, --

- (a) "Act" means the New Delhi Municipal Council Act, 1994 (Act No. 44 of 1994);
- (b) "Chairperson" means the Chairperson of the Council and includes any municipal officer or other municipal employee specified, by order, by him in this behalf;
- (c) "Financial Advisor" means the Financial Advisor of the Council appointed by the Chairperson and includes an officer subordinate to the Financial Advisor authorized by the Chairperson in this behalf;

- (d) "Manual" means a Manual approved by the Council, which shall, among others, include---
- (A) a chart of Accounts and Accounts Codification structure;
 - (B) books of account and other records which are required to be maintained and the manner of their maintenance;
 - (C) general procedure for –
 - (i) accounting of income and expenditure;
 - (ii) accounting of receipts, payments, assets and liabilities;
 - (iii) reconciliations of bank and cash accounts, inter- unit accounts as well as their balances, etc.; and
 - (D) maintenance of demand, collection and balance registers; and
- (e) "section" means a section of the Act.

(2) Words and expressions ---

- (a) used in the Act; or
- (b) not used in the Act but used in the Manual;

and also in these regulations shall, unless the context otherwise requires, have the meanings assigned to them in the Act or the Manual, as the case may be.

3. Accounting System.— (1) With the exception of such adjustments as may be authorized by these regulations or by any general or special order issued in this behalf by the Chairperson in consultation with the Financial Advisor, all the transactions in the General Account referred to in sub-section (2) of section 44 and the special fund or funds referred to in section 54 shall be on accrual basis, using the double entry system of book-keeping:

Provided that segments (including sub-segment) may be created under the said General Account and the special funds and the transactions of the Council may be identified to a specific segment / sub-segment, unless otherwise mentioned in the regulations made in respect of constitution of specific fund or funds:

Provided further that while preparing the accounts of the Council in the above manner, the Council shall, as far as practicable, follow consistently a set of accounting policies and norms to be prescribed by the Chairperson on the recommendation of Financial Advisor for valuation of different types of assets. Any change in such policies and norms be clearly disclosed in the notes appended to the accounts along with the financial impact of such a change to the extent it is reasonably measurable.

(2) The General Account of all receipts and expenditures of the Council and of special funds shall be in the format appended to the Manual.

(3) All individual transactions shall be rounded off as prescribed by the Chairperson from time to time for easy accounting. Fractional receipts and expenditures resulting from such rounding off shall be adjusted against New Delhi Municipal Fund through Income and Expenditure Account.

(4) The cash balance on hand with the cashier shall be verified by an officer, designated by Financial Advisor, with the cash book balance at intervals prescribed by the Financial Advisor and a certificate to that effect recorded in the cash book, by such officer. The Chairperson through Financial Advisor shall cause to be examined the entries and the closing balance in the cash book, at the closing of the financial year, and have necessary certificate recorded.

(5) The Cashier shall not be given responsibility of compiling of account, unless the Chairperson by order otherwise directs in any specific case.

4. Chart of Accounts.- A "Chart of Accounts and Accounts Codification Structure", as amended, from time to time, in accordance with the procedure prescribed in the Manual, shall be maintained identifying the heads of accounts of income, expenditure, assets and liabilities under which all transactions of the Council are to be accounted for.

5. Correction of misclassified items--- After the accounts for a month/year have been compiled and audited, no change in figures shall be carried out except through journal entries duly approved by the officers authorized by the Financial Advisor. The reasons and the authority for making the change shall be recorded on those vouchers and a record of all such changes maintained in a journal. This may also be done by recording necessary change against original entries in the "Remarks" column of the relevant account forms, giving references to the entries in the journal:

Provided that where expenditure classified in the accounts of the previous year is required to be reclassified or where any expenditure incurred in the current year relates to the expenditure of the previous years and cannot be booked as expenditure of the current year, such expenditure may be booked under the head "prior period item".

6. Refund of Income.- Refund of income shall, as a general rule, be taken in reduction of the income under the concerned head:

Provided that if the refund of income pertains to any year other than the current year, it shall be reckoned as expenditure in the accounts of the current year under the head "prior period item".

7. Monthly Account.- (1) At the end of each month, a monthly abstract of all ledger balances under the General Account and special fund or funds, if any, shall be drawn up under the supervision of the Financial Advisor by the 15th of the second month following the month to which the accounts relate and shall be approved by the Chairperson.

(2) The accounts so approved by the Chairperson shall be forwarded to the Chief Auditor who shall conduct a monthly examination and audit of the accounts of the Council and shall report thereon to the Chairperson, who shall place them before the Council for approval. The Chairperson shall thereafter publish monthly an abstract of the receipt and expenditure of the month last preceding signed by him and the Chief Auditor.

(3) The Chairperson may, by order, direct, if he considers it necessary, the preparation of similar accounts on a quarterly and half-yearly basis.

(4) If the Chairperson is satisfied that there is sufficient cause for not adhering to the date, referred to in sub-regulation (1), he may, for reasons to be recorded in writing, by order, extend the date for a further period not exceeding thirty days at a time.:

Provided that every such extension shall be reported forthwith by the Chairperson to the Council and the Chairperson shall give effect to any order that may be passed by the Council in relation thereto.

- 8. Annual Account.**--- As soon as may be at the end of each year, an annual abstract shall be prepared by 30th June and submitted to the Chairperson and the Council in the manner set out in regulation 7:

Provided that if the Chairperson is satisfied that there is sufficient cause for not adhering to the above date, he may, for reasons to be recorded in writing, by order, extend the date for a further period not exceeding three months at a time :

Provided further that every such extension shall be reported forthwith by the Chairperson to the Council and the Chairperson shall give effect to any order that may be passed by the Council in relation thereto.

- 9. Annual Financial Statements.-** (1) The Financial Advisor shall cause the annual financial statements for the preceding year in respect of General Accounts and special

fund or funds, if any, to be prepared by 30th June each year which shall be placed for approval of the Chairperson.

(2) The annual financial statements shall include the following statements in the forms prescribed in the Manual:

- (a) Receipts and Payments Account for the year;
- (b) Balance Sheet as on 31st March of the year;
- (c) Income and Expenditure Statement for the year;
- (d) Cash Flow Statement for the year;
- (e) Significant accounting policies adopted by the Council in presentation of the financial statements; and
- (f) Notes to Accounts which shall disclose contingent liabilities, and such other information as may be necessary.

(3) Comparative amounts shall be entered on the financial statements for the preceding year except, in the case of the first year to which these regulations apply.

(4) The annual financial statements duly approved by the Chairperson, referred to in sub-regulation (1), shall be forwarded to the Chief Auditor for examination and audit, which shall be completed within six months from the close of the financial year. The Chief Auditor shall thereafter, as soon as may be, deliver to the Chairperson a report of the entire accounts of the Council for the previous year for placing it before the Council for approval and adoption.

(5) The Council shall approve and adopt the audited annual financial statements within nine months from the close of the financial year.

(6) If the Chairperson is satisfied that there is sufficient cause for not adhering to the above date or period, as the case may be, referred to in sub-regulation (1), (4)

and (5), he may, for reasons to be recorded in writing, by order, extend the date or period for a further period not exceeding three months, at a time :

Provided that every such extension shall be reported forthwith by the Chairperson to the Council and the Chairperson shall give effect to any order that may be passed by the Council in relation thereto.

10. Temporary allocation to Control Account under Assets and Liabilities

Heads.- Items of payment, which cannot at once be taken to final head owing to lack of information as to their nature or for any other reason, may be held temporarily under the head "Control Account". An item of income of which full particulars are not given may also similarly be taken to the head "Control Account". The "Control Account" shall have nil balance at the end of the year.

11. Income under more than one head.---

For the sake of convenience or for other special reasons, income or expenditure pertaining to more than one head may be booked in the first instance under one of the heads concerned, but the portion creditable or debit to the other head or heads involved shall be transferred from the former to the latter before the accounts of the year are closed. No alteration of figures shall be allowed to be made except in the manner stated in regulation 5.

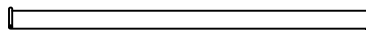
12. Record of the capital expenditure in accounts.-

Expenditure of a capital nature shall be maintained in such manner as may be prescribed in the Manual to meet the requirements of accrual based double entry system of accounts.

13. Period of Accounts.-

The annual accounts of the Council which the Financial Advisor is required to render, shall record all transactions which take place during the year.

- 14. Financial Advisor as Technical Advisor.-** Subject to the superintendence, direction and control of the Chairperson, the Financial Advisor shall be responsible for the proper maintenance of all accounts and for their internal check and examination of all the transactions in the manner and form prescribed by these regulations or the Manual. For this purpose, he and his subordinates shall have access to all documents and records relating to any transaction.
- 15. Physical Verification of Assets. –** The Chairperson shall cause to devise ways and means for the regular physical verification of various assets of the Council or under its control such as land, buildings, stores, plant, machinery, etc.
- 16. Asset Register. -** The Chairperson shall cause to be maintained category-wise registers of all assets in the formats and manner specified in the Manual.
- 17. Computerized accounting.--** The accounting records required to be maintained under these regulations may be kept wholly or partly in a computer based system as and when the Chairperson deems it appropriate.”



ITEM NO. 13 (A-43)

Name of Subject:- **Strengthening of water supply system in NDMC Area.**
SH:- **Procurement of 28000 No. 15mm size domestic water meters.**

Name of Deptt:- **Civil Engineering- Public Health Circle and Water Supply Division**

Brief History of Subject:

1. Preliminary estimate amounting to Rs. 3,96,28,000/- was prepared for procurement of water meter of various sizes and got approved from the Council vide Reso. No. 6(A-23) dt.. 21.5.08 (copy of Reso. Attached- **Annexure -I**) (**See pages 101 - 105**). The decision of the Council is reproduced below.
 - a) Resolved by the Council to accord administrative approval & expenditure sanction to the revised preliminary estimate amounting to Rs.3,96,28,000/- over the original preliminary estimate amounting to Rs. 1,02,58,000/-
 - b) It was also resolved that 28000 Nos. water meters of 15mm dia be procured from Delhi Jal Board.
2. Accordingly a request was made to DJB for procurement of 28000 15mm size meters as a deposit work. Since DJB tender rates were less in comparison to NDMC tendered rates.

DJB tender rates of 15mm size meter = 795/- + taxes
 NDMC tender rates of 15mm size meter = 966 + taxes

3. DJB agreed in principle to procure 28000 15mm size water meters for NDMC. Accordingly DJB placed the resolution for approval in Delhi Jal Board Meeting held on 30.7.08 under the chairmanship of Hon'ble Chief Minister of Delhi. After detail deliberation the following decided and communicated vide letter No.DJB /CE (S) .08/411 dated 4.8.08

"The proposal as contained in the C.E.(South)'s letter No. DJB/12 dt. 29.7.2008 regarding purchase of 28,000 domestic water meters 15mm size on behalf of NDMC was considered by the Board as a table item. After considering the legal and financial issues, the Board noted that NDMC may procure the meters on its own, if it so decides, from the manufacturer M/s. Actaris as per the rates, terms and conditions of DJB's present work order."

4. As per DJB Contract Condition, the body of each meter will have the following marking.

- i 15mm
- ii Class "B"
- iii Multijet
- iv Magnetic Type
- v As per IS:779/1994 OR ISO 4064
- vi ISI OR EEC
- vii Year of Manufacture & SI No.

- viii Make/ Brand
- ix "Delhi Jal Board"
- x Direction of flow of water on both sides of the body of meter
- xi Standard marking of the country of manufacturer, if applicable.

Since the meters will be NDMC property as such NDMC is essentially required on the body of meters along with other marking. This issue was discussed with agency in presence of Chief Engineer Delhi Jal Board during meeting held on 11.6.08. The firm M/s. Actaris conveyed that in case NDMC desires to have the meters with word NDMC, embossed, the display print design will have to be changed on the dial and the same is going to cost Rs. 65/- per meter extra. amounting to Rs. 18,20,000/-.

5. It is further clarified that DJB work order rates appears to be very competitive and placing work order on same rates, terms and conditions on the firm M/s. Actaris will be financially favourable to the Council even after considering additional cost of Rs. 65/- per meter for embossing NDMC on the body of the meter.

6. M/s Actaris has given consent vide letter No. Nil dated 6.8.08 for supplying 15mm dia domestic water meters for NDMC on same rates, terms and conditions as that of DJB work order (**refer Annexure-II) (See page 106)**

7. Recommendation of Department:

The case is placed before the Council for consideration and approval of the following:

- A) To accord approval for placing work order on M/s. Actaris for procurement of 28000 No. 15mm size domestic water meters at DJB approved rates, terms and conditions. This proposal will have a overall financial effect of Rs. 2.70,00,000/- approximately.
- B) To accord approval for extra item statement amounting to Rs. 18,20,000/- for embossing NDMC on the body of the meters.
- C) To accord approval for placing the work order in anticipation of approval of Council Resolution.

COUNCIL'S DECISION

Resolved by the Council to accord approval for the following :-

- A) To accord approval for placing work order on M/s. Actaris for procurement of 28000 No. 15mm size domestic water meters at DJB approved rates, terms and conditions. This proposal will have overall financial effect of Rs.2.70,00,000/- approximately.
- B) To accord approval for extra item statement amounting to Rs.18,20,000/- for embossing 'NDMC' on the body of the meters.
- C) To accord approval for placing the work order in anticipation of confirmation of the minutes by the Council.

ITEM NO. 6 (A – 23)**1. Name of the Subject:**

Strengthening of Water Supply System in NDMC Area.

Sub Head : Procurement of water meter of ISO Mark of various sizes.

2. Name of the Deptt.:

Civil Engineering, Public Health Circle, Water Supply Division.

3. Brief History of the Subject

A preliminary estimate amounting to Rs.1,02,58,000/- was originally approved by the Council vide Resolution No. 3(iii) dt. 30.08.2000 for procurement of 4180 Nos. water meters of 15mm dia to 150mm dia sizes. Thereafter, a detailed estimate amounting to Rs.62,83,700/- was technically sanctioned by the competent authority for procurement of water meters. Tenders were invited in Feb. 2005 but the same were rejected by the Council vide item No. 02(A-18) dt. 23.11.05 as per decision given hereunder :

“Director (Commercial) shall put up a separate paper for facilitating decision on the issue of providing meters by the private consumers. Further, Director (Commercial) will undertake survey to ascertain number of defective meters.

The tenders be rejected and further action be taken only after issue at Sr. No. 1 is decided. It was also decided to allow consumers to install their own meters approved by appropriate authority for which wide publicity will be given.

Director (Commercial) will also submit a paper on water audit”.

Though Director (Commercial) could not decide any policy, the case was, however, put up on 29.06.07 for approval to re-invite the tenders. After obtaining the approval of the competent authority, tenders were recalled for 30.11.2007. After scrutiny of the tender, at various levels, when the case was at the final stage and draft agendum put up for noting the case to the Council. Director (Commercial) pointed out the need for replacement of defective water meters of consumers in NDMC area which were around 29000 Nos. and put up details giving thereby the size-wise details of connections installed in NDMC Area :-

Size (in mm)	Total Nos. of connections	Meter Required
15	26787	28000
20	1095	1100
25	401	500
40	200	225
50	151	175
80	90	100
100	41	50
150	31	35
200	3	5
TOTAL	28,799	30,200

In view of procurement of 28000 water meters 15mm dia through DJB instead of 3000 earlier proposed, the necessity of revision in A/A & E/S has cropped up. Accordingly, a revised A/A & E/S has been framed for Rs.3,96,28,000/- with net excess of Rs.2,93,70,900/- over the original PE amounting to Rs.1,02,58,000/-.

4. Detailed Proposal of the Subject :

As the case for procurement of water meter by NDMC has been in process, as per decision taken 15mm dia water meters, 28000 Nos. are to be procured through DJB. Accordingly, a revised preliminary estimate has been prepared for procurement of water meter from 15mm to 200mm as per details given hereunder :-

1.	15mm dia meter multijet	-	28000 Nos.
2.	20mm dia meter multijet	-	400 Nos.
3.	25mm dia meter multijet	-	300 Nos.
4.	40mm dia meter multijet	-	200 Nos.
5.	50mm dia meter multijet	-	100 Nos.
6.	50mm dia meter woltaman turbine	-	50 Nos.
7.	80mm dia meter woltaman turbine	-	50 Nos.
8.	100mm dia meter woltaman turbine	-	50 Nos.
9.	150mm dia meter woltaman turbine	-	30 Nos.
10.	200mm dia meter woltaman turbine	-	10 Nos.

Provision has also been made in the estimate for maintenance of water meters for 5 years after warranty period and procurement of water meter strainers

5. Final Implications of the Proposed Subject :

The Revised Preliminary Estimate amounting to Rs.3,96,28,000/- with net excess of Rs.2,93,70,900/- over the original P.E. amounting to Rs.1,02,58,000/-, has been framed and duly scrutinized by SSW's Office. There is a budget provision for Rs.60 lacs vide item No. 285.6 Page No. 179 in the budget book for the year 2008-09.

6. Implementation Schedule with Timeliness for each stage including Internal Processing :

After accord of revised A/A & E/S estimate by the Council for Rs.3,96,28,000/- the following time schedule will be implemented :-

- | | | | |
|----|-----------------------------|---|----------|
| a) | Procurement of Water Meters | - | 6 Months |
| b) | Replacement of Water Meters | - | 6 Months |

7. Comments of the Finance Department on the Subject :

The Finance Department on 6.5.08 vide page-3/N while giving no objection to processing the proposal for procurement of 15mm dia 28000 water meters through DJB observed to ensure as under :-

“(i) the rates at which DJB is procuring these meters are lower than the rates received in the call of the tenders in NDMC with specifications/quality of water meters not inferior in any way to the quality of meters stipulated in NIT of NDMC, (ii) there will not be any addition on the cost of meters in the shape of departmental charges etc. by DJB (iii) DJB has followed provisions of GFR in procurement of the meters in question & (iv) quantity of meters to be purchased is as per requirement at site”.

The Finance Department while scrutiny of the revised preliminary estimate have observed as under :-

“We concur in the revised estimate amounting to Rs. 3,96,28,000/- (Rupees Three crores ninety six lacs twenty eight thousands only) with net excess of Rs.2,93,70,900/- over the original PE amounting to Rs. 1,02,58,000/- as checked by Planning and proposed by the department subject to availability of funds and compliance of observations dated 6.05.08 of FD at P.3/N, before placing order on DJB for 15mm dia meters. The department may, however, ensure that replacement of all the water meters of 15mm dia is actually needed at site and there will be no excess stocking of the item in question.

This issues with the prior approval of F.A.”

8. Comments of the Department on Comments of Finance Department :

With regard to the above observations of Finance Department, it is clarified that there is a budget provision for Rs. 60 lacs vide item No. 285.6 Page No. 179 in the budget book for the year 2008-09. As regards compliance of observations dt. 6.5.08 at page 3/N, it is clarified that a letter to C.E.O, Delhi Jal Board has been sent by Chairman, NDMC for procurement of 15mm dia 28000 Nos. water meters and to communicate to NDMC the financial implications and other terms and conditions for further action at this end. Reply is yet to be received from Delhi Jal Board. As regard quantity of 15mm dia water meter, the same has been taken as proposed by Director (Commercial).

9. Legal Implication of the Subject :

Not applicable

10. Details of Previous Council Resolutions, Existing Law of Parliament and Assembly on the Subject :

At the time of approval of P.E. originally for Rs. 1,02,58,000/-, the Council vide Resolution No. 3(iii) dt. 30.08.2000 resolved as under :-

“Resolved by the Council that administrative approval and expenditure sanction to the preliminary estimate amounting to Rs. 1,02,58,000/- is accorded.”

11. Comments of the Law Department on the Subject :

Not applicable

12. Comments of the Department on the Comments of Law Department :

Not applicable

13. Recommendations :

The case is placed before the Council for consideration and accord of (i) administrative approval and expenditure sanction to the revised preliminary estimate amounting to Rs. 3,96,28,000/- (Rupees Three crores ninety six lacs twenty eight thousands only) with net excess of Rs. 2,93,70,900/- over the original P.E. amounting to Rs. 1,02,58,000/- and (ii) procurement of 15mm dia 28000 Nos. water meters from Delhi Jal Board.

COUNCIL'S DECISION

(i) Resolved by the Council to accord administrative approval & expenditure sanction to the revised preliminary estimate amounting to Rs.3,96,28,000/- over the original preliminary estimate amounting to Rs.1,02,58,000/-.

(ii) It was also resolved that 28000 Nos. water meters of 5mm dia be procured from Delhi Jal Board.

ANNEXURE II

ITEM NO. 14 (D-3)

1	Name of the Subject/Project	Recommendations of the 3rd Delhi Finance Commission.
2	Name of the Department	Finance Department
3	Brief history of the subject/ Project	<p>Section 53 of the NDMC Act 1994 provides for constitution of Finance Commission as referred to in Sub-Section (1) of the Section 107 A of the Delhi Municipal corporation Act 1957 to review the financial position of the Council and make recommendations to the Administrator as to;</p> <p>(a) the principles which should govern;</p> <p>i) the distribution between the National Capital Territory of Delhi and the Council of the net proceeds of taxes, duties, tolls and fees leviable by the National Capital Territory of Delhi which may be divided between them;</p> <p>ii) the determination of the taxes, duties, tolls and fees which may be assigned to or appropriated by the council;</p> <p>iii) the grants-in-aid to the Council from the Consolidated Fund of National Capital Territory of Delhi;</p> <p>(b) the measures needed to improve the financial position of the Council,</p> <p>(c) any other matter referred to the Finance Commission by the Administrator in the interest of sound finance of the Council.</p> <p>The 3rd Delhi Finance Commission (hereinafter referred to as the 'Commission') constituted vide Order No.F.7/443/3/2004/UD/ 10905/ dated 21.10.2004 submitted its report to the Govt. of NCT Delhi on 5.4.2007. The recommendations of the Commission along with Explanatory Memorandum as to the action taken thereon by the Government of NCT of Delhi were laid on the Table of the Legislative Assembly of NCT of Delhi on 28.12.2007. The Commission has made 59 recommendations in all.</p>
4	Detailed proposal on the Subject/ Project	The recommendation of the Commission as pertaining to the New Delhi Municipal Council as per Annexure 'A' (See pages 110 - 127) is placed before the Council for information and requisite action by the concerned Heads of Department.

5	Financial implication of the proposed Project/ Subject	Financial implication would be as per the recommendations viz-a-viz Devolution of Funds by the 3rd DFC. A comparative abstract of recommendations regarding Devolution of Funds by 2 nd DFC and 3rd DFC explicitly giving the financial implications is placed at Annexure 'B' (See pages 128 - 129) .
6	Implementation schedule with timelines for each stage including internal proceeding	<p>The Government of NCT of Delhi is required to monitor the action on the recommendations of the Commission and report to the next Finance Commission when appointed, the follow up action taken by the various department and agencies.</p> <p>The recommendations of the 3rd Delhi Finance Commission as accepted by the Government of NCT of Delhi would be given effect to from 1st April 2008 and would be valid for the period of 3 years upto 31st March, 2011. The devolution of fund made already to local authorities for the two years 2006-2007 and 2007-08 shall be treated as final.</p>
7	Comments of the Finance Department on the subject	Not Applicable
8	Comments of the Department on comments of the Finance Department	Not Applicable
9	Details of previous Council Resolution, existing law of Parliament and Assembly on the subject	<p>The 2nd Delhi Finance Commission constituted vide order No.F.50(1)/98/DFC(II)/UD/611 dated 9.1.2001 submitted its report to the Govt. of NCT Delhi on 13.4.2002.</p> <p>The explanatory memorandum as to the action taken on the recommendations made by 2nd Delhi Finance Commission is placed at Annexure 'C' (See pages 130 - 135).</p>
10	Comments of the Law Department on the Subject/ Project	Legal Advisor has agreed to the proposal of the Finance Department.
11	Comments of the Department on the comments of Law Department	No comments required.
12	Recommendation	The recommendations of 3rd Delhi Finance Commission pertaining to NDMC are placed before the Council for information.

13	Draft Resolution	The Council noted the recommendations of 3 rd Delhi Finance Commission and further resolved that the requisite action on the recommendations pertaining to NDMC be initiated by the concerned heads of the departments and Comment/ Action Taken Note thereon in a consolidated form be sent to Govt. of NCT of Delhi.
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COUNCIL'S DECISION

The Council noted the recommendations of 3rd Delhi Finance Commission and further resolved that the requisite action on the recommendations pertaining to NDMC be initiated by the concerned heads of the departments and Comment/ Action Taken Note thereon, in a consolidated form, be sent to Govt. of NCT of Delhi.

ANNEXURES A

**THE RECOMMENDATIONS OF THIRD DELHI FINANCE COMMISSION CONCERNING
NDMC**

Recommendation No.	Recommendation	Remarks/ Concerned HODs
3	<p>(a) The Commission recommends constitution of the metropolitan Planning Committee with or without transfer of the subject of land. This is essential to remove the distortions that appear in planning for the city with each agency contributing its own vision of the city.</p> <p>(b) In the light of priorities identified for focused attention in the next five years, both the local bodies must furnish by September 30,2007 a master plan including details of the area-wise deficits of infrastructure, amenities, and services that they intend to focus on in the next five years, and development and investment plans in respect of the said deficits.</p> <p>(c) These shall reflect the priorities of the zones in the light of specific inadequacies in each territorial unit.</p> <p>(d) The importance of the service sector, (ranging from occupations as varied as washermen, electricians, plumbers to IT BPO employees etc.), which is relatively faster growing sector needs to be recognized, for its potential, by the GN CTD. A suitable plan may be worked out in the context of the global city as to what the state may contribute to making the service sector strong and vibrant. The Planning Department could be tasked to prepare a base paper associating experts as necessary. SCDRC may need to make special efforts to position the aspiring global city in the context of emerging trends in trade and commerce where multilateral trading in fast becoming a reality with tariff barriers going down and non-tariff barriers becoming increasingly difficult to sustain.</p> <p>Transfer of Some Responsibilities 19.20 Nonetheless, the Commission believes there are changes in the functional jurisdiction that need to be effected immediately. The reasoning, in some cases, has been part of the discourse on the local bodies for the last decade and more. In others, it reflects the legitimate concerns of the state government as expressed in its Memorandum or by the departments concerned.</p>	Director (Proj.)
8	The local bodies must draw up medium and long term development and investment plans, implementation of which should be co-terminus with the period of the Eleventh Five Year Plan. The Civil Department fund and the Municipal reform fund could also be utilized for the preparation of a City Development Plan with a key role given to MCD/NDMC.	Dir. (Project)
10	<p>(a) The local bodies should draw up and furnish to the state government by September 30, 2007 a long-term fiscal policy covering the five year period with effect from the financial year 2007-08. This fiscal policy should, inter alia, indicate the milestones for achievement of various measurable and verifiable benchmarks, and</p> <p>(b) The state government and the local bodies should execute a Financial Memorandum of Understanding based on mutually agreed benchmarks.</p>	Dir. (Project)

	<p>Resource Mobilization: Institutional Support Mechanisms</p> <p>19.30 Resource mobilization on a vastly improved scale would require a few measures at the level of the state government. Section 150 (2) of the MCD Act, 1957 and Section 96 (2) of the NDMC Act, 1994 require the MCD and the NDMC to submit to the government for its approval, proposals for the levy of change in the rates of any of the discretionary taxes, fees (specified in Section 113 (2) of the MCD Act and section 60 (2) of the NDMC Act) and will come into force only if, and after, it is approved by the state government. The Commission concurs with the state government's position in the Memorandum that these provisions make for unnecessary delay in the implementation of various revenue mobilization measures. Such constraints should be removed.</p>	
11	<p>To enhance the capacity and induce a sense of responsibility for better resource mobilization, the fiscal autonomy of the local bodies should be expanded. The power to approve the introduction of any tax and non-tax measures and the rates at which they should be levied, should be placed firmly in the fiscal jurisdiction of the local bodies, and the state and central government should divest themselves of the power to accord approvals, (b) The ceiling on rates of taxes and non-tax sources of revenue should be removed; only floor rates should be prescribed, and; (c) However, all proposals to abandon revenue, especially tax revenue, by reduction of rates, exclusion of categories, or expansion of exemptions and concessions would require approval of the state government.</p> <p>Resource Mobilization : Specific Measures</p> <p>19.31 Within the above policy framework, steps will be required to move toward better resource mobilization measures.</p>	Dir. (Tax)
12	<p>The local bodies must furnish detailed executive plans in respect of the measures intended to mobilize additional resources. This should include details of : (a) new taxes, tariffs, or user charges contemplated, (b) proposed rates thereof, (c) reductions in exemptions and concessions, (d) measures to deal with arrears, (e) enforcement steps contemplated, and (f) activities and programs it intends to discontinue in the light of their having outlived their utility or relevance or both.</p>	Dir. (Tax)/ Advisor (Revenue) Director (Estate I & II)/ Director (Enf.)/Director (MS/ Director (PH) Director (Commercial)/ SE (PH)
13	<p>In addition the local bodies: (a) should take steps to levy the tax on professions and trades as recommended by the second finance commission, (b) MCD should invoke the provision for betterment levies as per section 113 of DMC Act, 1957 and the NDMC, as per the corresponding section in its statute.</p> <p>19.32 Property tax is the mainstay of the resource base of the "own revenues" of the MCD. It should have attracted the most focused attention of the Corporation. However, implementation of the UAM system is marked by casualness (Chapter 12). Part of the fall in revenues from this source could be attributed (as the MCD believes) to the various exemptions and concessions built into the UAM system as applicable in the NCT. Part of the explanation, however, lies in the ineffective administration of the reformed system of levying property tax. Irrespective of which of the two is the more potent explanation, the fact is that there has been a substantial decline in the revenue</p>	Dir. (Tax)/ Advisor (Revenue)/)

	yields. It is worth mentioning that in 2004-2005, the MCD granted rebate on property taxes amounting to Rupees 53.00 crore despite the overall decline in revenues.	
18	The NDMC should examine the issue of introducing the UAM system of levying property tax, not on the basis of the MCD experience but by turning to the more successful models.	Dir. (Tax)
19	<p>Both the local bodies, specially NDMC which hosts a predominant number of government properties, should take up the matter of recovering service charges for government building and other such categories in their respective areas through the state government in respect of central and state government properties besides the emphasis.</p> <p style="text-align: center;">Non-Tax Revenue Sources User Charges</p> <p>19.35 Non-tax revenues, including user charges, are the most under exploited resource mechanism in the case of the MCD. The receipts have never exceeded Rupees 168.92 crore (2004-2005). Among the various explanations for this is the fact of rates not having been revised for decades. A proposal was submitted to the state government but approval is, reportedly, awaited.</p> <p>19.36 There is a need for proper alignment of charges and fees with the cost of delivery of services. Such linkages serve to ration output and restrain wasteful consumption, in addition to raising additional revenues. Inappropriate linkages of prices with cost provide implicit subsidies to high income households. Subsidy should be given in a transparent and direct form only when essential so that it reaches the target group(s).</p> <p>19.37 The existing rates are too low and have lost their edge. These rates need to be revised periodically to keep pace with inflation and serve as a source of revenue and check on wasteful usage/k expenditure.</p>	Dir. (Tax)/ Advisor (Revenue)
21	<p>Considering various suggestions made in the Human Settlement and Management Institute, 2006 Report the Commission also recommends consideration of various other revenue enhancing measures.</p> <p>These are enumerated below:</p> <ul style="list-style-type: none"> • The local bodies should develop comparative and analytical financial statements covering ratio analysis, income-expenditure statements, liquidity status, asset liability management (ALM), annual subsidy report for specific services, etc to improve internal financial management. • Carry out complete listing of advertisement potential of municipal assets covering roads, buildings, lands, etc. • Betterment tax needs to be imposed separately to recover costs on provision of municipal infrastructure. • 'Impact fee' is another instrument which needs to be applied by MCD & NDMC. It has enormous potential to raise additional revenue on 'New Construction' taking into account its burden on existing or future infrastructure. (This is already imposed by Hyderabad Municipal Corporation). • NDMC should also consider imposing tax on electricity consumption s already applied by MCD. 	<p>CAO</p> <p>Director (Tax)</p> <p>Director (Tax)</p> <p>Director (Tax)</p> <p>Director (Enf.) Dir. (Estate)</p>

	<ul style="list-style-type: none"> The local bodies should revise the user charges including parking charges and penalties expeditiously i.e. within 12 months. The revision can be phased and should include a provision for an automatic annual increase of 5% per annum. Local bodies should apply special charges on bulk production of garbage as applied by Hyderabad Municipal Corporation. 	<p>Director (Tax) Director (PH)</p>
23	<p>Develop training facilities for capacity building (Union Territories Civil Services) in civic bodies in Delhi. This can be included in the programs of Directorate of Training (UTCS), GNCTD. A special cell known as the 'Centre for Civic governance' (CCG) may be created.</p> <ul style="list-style-type: none"> It should include: <ul style="list-style-type: none"> (i) training need assessment (TNA) for social upgradation of functionaries at the two civic bodies. (ii) Three-tier training – awareness workshops, classroom training and on-the-job training should be developed for municipal functionaries. (iii) Build capacity of a cross-section of municipal functionaries including elected representatives. (iv) Carry out related research to develop manuals, checklists, norms and guidelines, technical circulars etc. on specialized tasks and activities falling within the functional jurisdiction of MCD and NDMC. (v) Requisite funds for training and capacity building should be mobilized for capital and non-plan requirements. As per Department of Personnel guidelines, 2 percent of salary budget should be set aside for capacity building activities. (vi) Conducting urban management/k municipal administration studies and training programs for officers and officials of the state government and the local bodies. (vii) Special emphasis may be given by the Centre for Civic Governance to devise schemes for improvement of labour productivity in the local bodies. For this purpose, they may be in touch with the Labour Welfare Board and the Training programmes conducted by the Labour Commissioner's office. <p style="text-align: center;">Economies and Expenditure Compression</p> <p>19.38 There is an urgent need for good housekeeping. Expenditure management requires a great deal of financial restraint, besides prudence in the management of the smallest items of expenditure. Municipal bodies need to display far greater cost consciousness in procurements, cutting waste in routine administrative expenditure, and deferring all avoidable consumption expenditure. They will have to avoid assuming liabilities that do not promote their role in areas of core competency. Focus would have to be on conserving resources for capital works, by providing an underpinning of development goals and objectives. Expenditure compression could include the following aspects.</p> <p style="text-align: center;">Matching Expenditure to Realistic Revenue Projections</p> <p>19.39 Budget and revised revenue estimates of local bodies should be realistic. They must be based on past trends in actual realizations and/ or on the basis of proposed policy initiatives.</p>	<p>Director (GA)/ Director (IT)/ CAO (for e-Finance)</p>

25	<p>There is a need to assess the continuing relevance and need of schemes like old age pension etc. (as above). The local bodies need to review all existing programs and projects. Such a review should assist in identifying the appropriate level for welfare schemes (which the Commission believes is the State Government), avoiding duplication and malpractices resulting from a two tier implementation and consequent savings and investment funds. The said review should be completed by September 30, 2007 and the CDMRC may ensure the effectiveness of the review.</p> <p style="text-align: center;">Manpower</p> <p>19.42 Increase in the manpower has taken place in the post-first/second finance commission periods even though they had clearly recommended a reduction in the manpower strength. This has involved, for the MCD, an addition of 8364 permanent employees (81875 noted by the second Finance Commission in 2000-2001 to 90239 currently) 44547 temporary personnel (against 8518 noted by the second Finance Commission-2000-2001 to 53065 presently). This run away expansion has taken place even though the Corporation is not able to meet its wage and salary bill regularly at the end of each month. The second notable feature of this expansion is that it is essentially in respect of posts, filling up the vacancies of which is in the competence of the Corporation. Third, there is no overall analysis of the actual manpower needs of the bodies. As a result, the expenditure on salaries, wages, and employees benefits in the financial year 2004-2005 was Rupees 1552.85 crore and the per month expenditure works out to approximately Rupees 129.00 crore. In the sphere of recruitment of manpower, a few policy declarations by the state government would be in order.</p>	Dir. (Welfare)
26	<p>The State government should : (a) seek from both the local bodies a white paper on the need, justification, and expansion of manpower in the last 10 years, (b) extend the applicability of the economy instructions regarding filling up vacancies to the local bodies (such as ban on filling up posts lying vacant for over a year, not filling up vacancies arising out of resignation, retirement, dismissal or death), (c) in view of the difficulties being faced by even state governments in the implementation of central pay scales, clarify that if the local bodies employ any fresh personnel or adopt central pay scales the state government will not meet the additional cost of doing so, and they shall have to meet the expenditure by raising their own resources.</p>	Director (P)
27	<p>The state government must also seek specific details of the:</p> <ul style="list-style-type: none"> (a) steps to roll back manpower, in the first phase, to at least the strength noted by the second Finance Commission, and (b) Reduce the manpower to a more manageable number by outsourcing work (this is absolutely essential if the cost of service delivery is to be brought under control. If the cost of employing the 53065 is taken at a minimum flat rate of Rupees 40000 per person per month, the straight savings would be approximately Rupees 255 crores annually, which by any yardstick is a substantial savings), (c) Revenue expenditure on establishment costs on municipal functions should be gradually reduced to a level of about 50 percent in a medium term perspective so that larger amount of funds are available for regular replacement and repair of existing assets and capital projects, etc. 	<p>Director (P)</p> <p>Director (P)</p> <p>Director (P) CAO</p>

	<p>(d) Expenditure allocation proposed by the local bodies for priority sectors and especially for maintenance and capital investment (Chapter XIII specifically paragraphs 13.21 to 13.27). These are important areas for intensive review in the MRCC land it is Working Groups.</p> <p style="text-align: center;"><u>"Petty Expenditure"</u></p> <p>19.43 The extraordinarily large volume of "petty expenditure", consisting a form of discretionary expenditure, needs serious review by both the local bodies and the state government. Considering that the state government, at any point of time, meets more than 50 percent of the non-plan revenue expenditure of the local bodies, it has a legitimate interest in the proper utilization of resources. Recall, that in the three year period (2001-2002, 2002-2003 and 2003-2004) MCD spent Rupees 1318.70 crore on 'petty works'. This expenditure has accounted for as much as 30.50 percent (2001-2002), 27.28 percent (2002-2003) and 23.64 percent (2003-2004) of the total non-plan revenue expenditure. Indeed, it is next only to expenditure on wages and salaries and indicates a serious dilution of the discipline of a financial allocation system.</p>	<p>Addl. F.A.</p> <p>CE(C) & CE (E) Addl. F.A.</p>
30	<p>A comprehensive asset management strategy should be taken up by the two civic bodies.</p> <p style="text-align: center;">❖ Aspects to be considered include:</p> <p>(i) Carry out complete listing of assets consisting of land, buildings, roads, machinery and equipments etc.</p> <p>(ii) Classify the assets according to fixed, current saleable, non-saleable, vendible/ non-vendible, etc. and incorporate these in annual accounts.</p> <p>(iii) Value the assets in terms of current value, replacement value, capital deployed, etc.</p> <p>(iv) List existing financial etc. returns, if any, from these assets.</p> <p>(v) Apply asset management strategy to tap maximum revenue potential on the basis of alternate uses of municipal assets for all eligible assets.</p> <p>(vi) Asset management exercise starting from listing upto revenue potential should be carried out in a bottom-up manner along with a suitable follow-up at grass-root, i.e. neighborhood/ ward level.</p> <p>(vii) Non-tax base is highly under utilized and assets exploited by illegal and unauthorized use.</p> <p>(viii) Illegal and unauthorized use of road, parks and trees should either be removed or be regularized use of road, parks and trees should either be removed or be regularized through due process where conditions and rules permit, so that these become productive.</p> <p>(ix) Each building and land covering school buildings, hospitals, offices, shopping centers, employee housing etc. should be assessed to review its potential of revenue mobilization including reconstruction or alternate/ additional use.</p> <p>(x) Apply PI Sales (Private Initiatives Sale) on public/ municipal land in line with GMMC for provision of urban services as per plan provisions by giving lease rights or sale under BOT, BOOT, BOLT, etc., which would (a) identify municipal land having potential for PI sales (b) invite partners to bid for such activity; and (c) develop the contract and assign the work.</p>	CAO

	<p>(xi) Non-tax base is highly under-utilized and exploited by illegal and unauthorized use. Complete listing of assets, proper classification, valuations, under alternate scenario, assessment of returns and asset management strategy is not in place. Revenue potential of 30000 Km of road length, 14046 parks, 229 community centres/ halls and 9 lakhs trees is not utilized adequately.</p> <p>(xii) A detailed study on 'Municipal Asset Management' should be conducted to specifically cover actions under points (i) – (xii) above.</p> <p style="text-align: center;">IV – Recommendations Relating to the Institutional Sphere</p> <p>19.46 It is often assumed that availability of funds would lead to all round required reforms but it just does not follow. Therefore, the 'first principles' of the reform agenda must include institutional reforms and capacity building. The institutional inputs very largely determine the state-local body framework and the quality of inter-relationships and functioning. Accordingly, if efficiency at the local level is a desired goal, it will come only if government is willing to expend considerable bureaucratic, investigative, and enforcement resources.</p> <p style="text-align: center;">IV (i) State Government Statutory Control over Local Bodies</p> <p>19.47 The splitting of the monolithic MCD, which is being considered by a Committee constituted by the government of India, may be an aspect of the required administrative restructuring of the MCD. However, effective control of the state government over city management and the development agenda is even more important. The amendments to the Delhi Municipal Corporation Act, 1957 and the New Delhi Municipal Council Act, 1994 have 'central government' (an entity, incidentally, that is not defined in the Delhi Municipal Corporation Act, 1957) at several places. This has reduced the say of the state government in local governance. It is worth noting that the only other union territory with a legislature is Pondicherry and the central government has no role in matters related to local bodies in Pondicherry which, in any case, is a state subject. State government may consider taking up the matter with the central government.</p>	
32	All rules and by-laws which have remained unchanged in the post-constitutional amendments period should be suitably updated.	Director (GA)/ LA/ Legal Consultant
34	<p>In view of the growing outstanding debt of the GNCTD and the unsatisfactory resource mobilization and expenditure management position of the local bodies, Government might also consider accepting the discipline of a Fiscal Responsibility and Budget Management Act. This should be applicable to local bodies too.</p> <p style="text-align: center;">Institutional Mechanisms</p> <p>19.49 There is an undeniable need to constantly monitor implementation of the functioning of the local bodies. A regular dialogue needs to be sustained to remove hurdles before they are magnified into a crisis. Several institutional mechanisms are needed to ensure that implementation of reforms stays on track.</p>	Addl. F.A.
41	The instrument of Memorandum of Understanding should be deployed more effectively vis-à-vis both public utilities and local bodies and the Finance Department should vet all MOUs and ensure their compliance	Director (Project)

	<p>through the Project Management Cell.</p> <p style="text-align: center;">Financial Operations: State Government</p> <p>19.61 Quite a few aspects of the financial operations of the state government are of deep concern, and each aspect is gridlocked. We can begin a brief recall from any given point and arrive at the same position. The state government has a rather deceptive revenue surplus and is able to balance its budget largely due to the small savings loans. Minus the loan component, the state government has been in fiscal deficit in all the years so far, but for one.</p> <p>19.62 The growing loan amounts have had two immediate consequences: growing opening balances and exploding non-plan expenditure.</p> <p>19.63 The overall revenue surplus leads to an uncalled for complacency and results in liberal loan facilities for public utilities and local bodies. The extension of loan facility to the public utilities or the local bodies (MCD) clearly has much to do with the claimed 'comfortable' financial position of the state government. In the period 1994-1995 to 2005-2006, an amount of Rupees 12286.02 crore has been provided as non-plan loans (practically unrecoverable in respect of public utilities) to the public sector entities, including local bodies. Out of this, an amount of Rupees 6654.70 crore has been provided to the public utilities i.e. DJB and the DTC. This despite the fact, at least, the DTC was transferred to the GNCTD with all liabilities cleared. Further, this is in addition, to the plan loans made available in the same period. The plan loans were Rupees 14405.48 crore. Out of this, the plan loans to the DJB and the DTC were Rupees 5353.13 crore.</p>	
51	<p>None the less, even the introduction of the double entry accounting system by itself will not suffice. The accounting data and analytical financial ratios needs to be built into the process of decision making, specially relating to resource mobilization and expenditure curtailment. This may lead to easier access to market borrowings as the financial assets and liabilities would be up to date and credible and open to assessment by credit rating agencies.</p> <ul style="list-style-type: none"> • The Municipal Bodies should prepare every year an annual report based on the analysis of the annual accounts prepared under the double entry system inclusive of Income & Expenditure statement and the balance Sheet and submit the same to the Corporation/ Council and the government. The report should indicate the achievements of the previous year in comparison to the past, and, the lessons, the bodies learnt from the comparative data of two years relating to mobilization of resource, actual expenditure under plan and non-plan, creation of new assets, collection of arrears, new measures taken to mobilize the additional resources, measures taken to reduce the staff strength, minimize the wasteful expenditure and wipe out the past liabilities. • In addition the bodies should also discuss in the annual reports, their plan and programmes for the next financial year, for the improvements in the services being provided by them to the citizen and also in their financial management. This should be consistent with the medium and long term investment and development plan (Recommendation No.8) and medium and long term fiscal policy (recommendation No.10.) 	CAO/ Director (GA)/ Director (Coord.)

V- Recommendations Regarding the Devolution Package

19.79 The basic principle regarding the devolution package is that it should assist the task of effective resource mobilization and the efficiency of expenditure and underwrite the effective functioning of the local bodies so that they can move towards self-reliance.

19.80 The terms of reference require that, among other factors, the Commission shall have regard to the overall resource position of the GNCTD. Therefore, apart from the actual projections (Chapter XVII) and resource demands of the local bodies, a vital consideration is the resource position of the state government itself.

19.81 There are several features of the resource position that would suggest that larger volumes of resources can be transferred to the municipal bodies. These are: the rising tax revenues, the consistent revenue surplus, and the growing opening balances. This would however, be a misreading of the situation, because there are equally strong reasons for not contemplating any increases in transfers to the municipal bodies. The other side of the story must invite attention to disturbing features of the resource position of the state government. These include: the ballooning interest burden, the increasing loan repayments, outstanding loan liabilities, the galloping non-plan expenditure, the declining plan expenditure, the shrinking share of capital and maintenance expenditure, and the increasingly negative contribution of public utilities (DTC and DJB) which are cause for serious concern. The financial situation of the state government may appear reasonably stable. However, there are several underlying causes for unease. The state government too needs to take measures to address these issues.

19.82 On the other hand, the projected resource needs of the local bodies raise many vital questions. These have been examined in detail in the relevant chapters dealing with the financial operations of the MCD and the NDMC. We recall only the main points. In the case of the MCD, there has been no effort to relate resource mobilization to even the annually projected expenditure needs. It is not surprising therefore, that the organization has shown no concern about mobilizing additional resources. Wherever, measures have been taken (such as enforcement of the UAM) the effort has not only been half-hearted but it has also led to demands for compensation against the loss of anticipated revenues. The MCD actually does not own any reform. It projects them as having been introduced under duress. That the MCD has also not seen the worth of any steps to compress wasteful and excessive expenditure, is demonstrated by the growing manpower. Additionally, it does find it possible to undertake populist measures. There is, therefore, a confirmation of the fact that the resource gap is due to financial profligacy and inefficiencies. The case of the NDMC is circumscribed by the lack of scope for extensive capital expenditure but their financial management has been more responsible. It is this background that needs to be kept in mind while assessing the quantum of justified resource transfers to the municipalities.

19.83 The first Commission had recommended that the then system of relying on statutory grants-in-aid and scheduler or itemized tax sharing through assigned taxes required to be replaced by a system of global

sharing of the tax revenues of the GNCTD with the municipalities. It recommended a basic (a) annual fiscal transfer of 9.5 percent of the GNCTD's tax revenue to the MCD and the NDMC, (b) a further annual transfer on matching basis subject to a maximum of 1.5 percent of GNCTD's tax revenue equivalent to excess of revenue over and above the amounts projected by and taken into account by the Commission, for the respective years of the award period, and (c) another transfer on matching basis subject to a maximum of 1.5 percent of GNCTD's tax revenue equivalent to savings in expenditure against projections made by the Commission for the respective years of the award period. The division of 70 percent of the amounts arrived at, as above, between MCD and the NDMC may be on the basis of the ratios of the population living in their respective areas and the remaining 30 percent in the ratio of the physical area under their jurisdiction.

19.84 The second Finance Commission continued the basic formula adopted by the First Finance Commission. However, while it did not change the percentage share in global tax assignment, it enhanced the 4 percent ceiling on grants-in-aid to 5 percent. This raised the total transfers to 10.5 percent against the earlier 9.5 percent. The second Commission also recommended an incentive of 2 percent in respect of collections from new taxes operative after the expiry of the first year of the levy of such taxes and an incentive of 33 percent for higher collections from existing tax sources, if the amount of collection during each of the year of the award period is greater than 2 percent over the forecasts made by the Commission.

19.85 Both the Commissions recommended that the existing practices may continue in respect of the DCB for providing tax assignments and the grants-in-aid. However, neither of the Commissions quantified this amount.

19.86 There are a few notable features of the system recommended by the two earlier Commissions. These are:

- (a) The formula is based on global share in the net proceeds of the tax revenues of the state government. This enables the local bodies to ride the wave of rising state revenues: VAT, excise, stamp duties and registration fees or taxes on motor vehicles.
- (b) This formula focuses on the volumes of transfers and introduces an incentive package for additional resource mobilization or expenditure compression or both.
- (c) The global sharing formula fails to answer a number of issues related to the qualitative aspects of expenditure. It has, inter alia, neither promoted economies in expenditure nor induced any effort all prioritization, nor helped in directing or guiding investments into core activities.
- (d) In fact, even though absolute transfers have increased, in percentage terms the share of the municipal bodies in the net tax proceeds of the state government has gone down in the post amendment phase.
- (e) The 5 percent grants include grants for the education sector under non-plan subject to 60 percent of the net expenditure of the MCD and 66 percent of the net expenditure in case of the NDMC and the DCB. This was raised to 70 percent on the recommendation of the second Finance Commission. In addition to the education sector, the MCD has been provided a grant

	<p>within the ceiling of 5 percent of net proceeds of tax revenues for the maintenance of re-settlement colonies.</p> <p>(f) The earlier incentive schemes, howsoever attractive, have not worked, having failed to ensure any additional resource mobilization or expenditure compression.</p> <p>(g) The municipal bodies receive plan grants for the discharge of agency functions (for implementation of the plan schemes of the Delhi government).</p> <p>19.87 There is a clear dilemma here. The local bodies have shown no inclination to improve their fiscal performance on just any parameter one may like to apply to their functioning. The gaps, if any, are not worked out on any normative basis. They can very well be attributed to factors such as fiscal laxity.</p> <p>19.88 Nonetheless, since local government (Entry 5 in the State list) is a state subject and the spending responsibilities and taxation powers of municipal bodies are determined by the state governments, it is conveniently assumed that state governments have the obligation of bridging the gap between what the municipalities are able to raise by way of taxes, charges levies etc. and what they need to fulfill their spending responsibilities. However, the important provision is that such a gap is worked out on sustainable normative considerations and are not attributable to inefficiencies and fiscal profligacy. Accordingly, there is an obvious need to correct both adverse tendencies.</p> <p>19.89 It is necessary to first spell out the broad guiding principles underlying the formulation of this Commission. The Commission has taken three streams of resource transfers into consideration: assigned taxes, non-plan grants, and plan grants.</p> <p>19.90 Assigned taxes are the general purpose grants. The local bodies are free to utilize the funds for purposes deemed fit. The non-plan grants (such as for primary education and resettlement colonies) are tied grants and are meant for specific uses. The plan grants are for implementing projects and programs on behalf of the state government amounting to funding 'agency functions' (to the MCD for agriculture, rural development, roads, for computerization, education, sports, medical/k public health, SC/ ST/ OBC welfare, nutrition, urban development; to the NDMC for roads, education, sports, medical/k public health, SC/ ST/ OBC welfare, nutrition, urban development).</p> <p>19.91 The purposes of non-plan and plan grants have remained unchanged. The monitoring of utilization by the MCD/ GNCTD has been weak. The MCD does not maintain separate accounts of receipts and expenditure out of these funds. Indeed, there is no clarity on what items the funds have been expended, nor what is the progress in respect of the works for which the funds are released. This is not a happy situation at all.</p> <p>19.92 The Commission, therefore, considers it necessary to make an effort to address these issues and does so below.</p>	
54	<p>In these circumstances (Paras 19.94, 19.95 and 19.97), the commission recommends a reduction of 1.5 percent in the share of the local bodies in the net tax proceeds of the State Government, i.e., from the existing 5.5 percent to 4 percent. Despite this reduction, the local bodies will see an automatic increase in absolute terms due to expected</p>	Addl. F.A.

	<p>improvements in the tax revenues of the state government.</p> <ul style="list-style-type: none"> • The Second DFC had suggested that an amount of five percent of the funds devolved should be kept in a separate reserve for the purpose of maintenance of assets of local bodies and another five percent for the education sector local bodies school buildings. The Commission recommends implementation of the earlier recommendation. Amounts may be earmarked for these purposes and separately shown in the MCD budget. • However, the MCD can "earn" additional resource transfer by markedly improving expenditure compression or additional resource mobilization. In the case of NDMC, the Commission recommends an annual 10 percent of the year's eligible amount in recognition of the relatively better financial management by NDMC. Access to additional resources, over and above this 10 percent, shall also depend on improvements in resource mobilization and expenditure management. The required improvements in resource management shall be as per criteria specified in Box 19.1 and 19.2. <p style="text-align: center;">Municipal Reform Fund</p> <p>19.101 The local bodies must ensure additional resource mobilization and expenditure compression by adopting several measures. In respect of resource mobilization these include: expansion of property tax base, recovery of tax arrears, elimination of exemptions and concessions, improved enforcement, recovery of revenues locked in litigation, introduction of new taxes and tax rates, revision of user charges, public-private management of services, outsourcing of activities. In respect of expenditure compression and improved pattern of expenditure, these would include: roll back expansion of manpower to the 2001` level within two years, increase expenditure on capital assets, introduce annual plan mechanism, devote increasing percentage of 'own resources' for maintenance and capital works, furnish annual benchmarks and outcomes to GNCTD, improve the link between expenditure and revenues, improve links between budgetary provisions and plans (this would imply plan expenditure out of their own resources). At present the local bodies depend on the state government for all plan expenditure.</p>	
55	<p>The amount of 1.5 percent of the net tax proceeds of the State Government as reduced (Recommendation No.54) from the assignment should constitute a Municipal Reform Fund. The Fund should be administered by the SCDRC.</p> <ul style="list-style-type: none"> • The Municipal Reforms Fund shall be utilized for the following purposes: <ul style="list-style-type: none"> (a) Providing the additional 10 percent annually of the eligible amount to the NDMC as above. (b) Local bodies will be entitled to a grant equal to 40 percent of the revenues realized over and above the average realizations of the previous two years from the date of implementation of the resource mobilization measure. (c) In the event of a new revenue instrument which has no previous trends, the grant amount shall be 20 percent of the revenues realized. (d) A further annual transfer equivalent to savings in non-plan 	Addl. F.A.

	<p>revenue expenditure by 20 percent of the average annual expenditure of the previous two years.</p> <p>(e) Subject to the local bodies fulfilling specific and clearly quantified and ;verifiable targets in the spheres of either resource mobilization or expenditure compression or both as in Boxes 19.1 and 19.2 (other than those specified in (a) to (d) above) they shall be entitled to a grant of 30 percent of the mobilized resources or expenditure savings.</p>	
57	<p>The non-plan grants component, which as per the recommendations of the second Finance Commission stand at 5 percent of the net proceeds of tax revenue, shall remain unchanged.</p> <ul style="list-style-type: none"> This transfer will be subject to the conditions presently applicable for education purposes (i.e. up to a maximum of 70 percent of the total non-plan expenditure on education by the local bodies) and in the case of the MCD on the maintenance of re-settlement colonies. The expenditure in respect of both the local bodies and the items of expenditure is subject to a ceiling of 5 percent of the net proceeds of the tax revenue of the State Government. <p style="text-align: center;">Devolution: Plan Grants</p> <p>19.105 The plan grants for carrying out' agency functions' are an important stream of receipts for the local bodies. The quantum, composition, and sectors constituting the plan grants should be reviewed. These are practically treated as an entitlement of local bodies. That is not how it should be. For instance, grants for roads and sanitation and conservancy are for clear purposes; In the case of roads, there is no information about which roads are to be taken up, for what kind of work, and with what progress. Grants for sanitation and conservancy are for strengthening and mechanization of the services. There is little evidence of both. The plan grants are essentially revenue expenditure.</p>	Addl. F.A.

DEVOLUTION OF FUNDS**A COMPARISON BETWEEN RECOMMENDATION OF 2ND DFC & 3RD DFC**

RECOMMENDATION	2nd DFC (2001-2006)	3rd DFC (2006-2011)
ASSIGNMENT OF TAXES TO MCD & NDMC		
➤ As %age of net proceeds of all taxes & duties collected by GNCTD	5.50%	4.00%
➤ Inter-se distribution of Assigned share of Taxes between MCD & NDMC	70% on the basis of Population (1991 Census)	70% on the basis of Population (1991 Census)
	30% on the basis of Area	30% on the basis of Area
	5% of tax-assignment to MCD & NDMC (i.e. their shares in 5.5% of the net proceeds earmarked for maintenance of capital assets	<ul style="list-style-type: none"> • 5% of the share of NDMC earmarked for maintenance of Capital assets • 10% of the share of MCD earmarked for maintenance of school buildings and other capital assets (5% each)
GRANTS-IN-AID (NON-PLAN)		
➤ Overall quantum in a year	Cap. of 5% of net Tax Revenue	Cap. of 5% of net Tax Revenues
➤ Shares of MCD & NDMC in the total amount of Grant-in-Aid	In proportion to their respective eligible expenditures	In proportion to their respective eligible expenditures
• For Education		
MCD	70% of eligible expenditure (5% for maintenance of school buildings)	70% of eligible Non-Plan expenditure
NDMC	70% of eligible expenditure	70% of eligible Non-Plan expenditure
• Maintenance of resettlement Colonies	As at present (i.e. 1st DFC)	100% expenditure incurred by MCD
• Mid-day Meal Scheme	As at present (i.e. 1st DFC)	N.A.
MUNICIPAL REFORM FUND	Created for extending Financial support to MCD & NDMC for promotion of reform process	Appropriation of 1.5% of the net proceeds of all taxes and duties to the Municipal Reform Fund
➤ Allocation out of MRF		
• Reward for better Fiscal Management to NDMC	N.A.	An amount equivalent to 10% of its share in tax assignment

<ul style="list-style-type: none"> Disbursal of remaining appropriation 	NA	In the ratio of net Improvement recorded by them in a year in their Balance of Current Revenues
MORATORIUM		
<ul style="list-style-type: none"> MCD 	Three year moratorium on fresh loans to MCD in respect of loans to be sanctioned during 2003-06	N.A.

Annexure c

6 pages

130 – 135

Annexure end

ITEM NO. 15 (A-44)

1. **Name of Subject:**
Improvement / Upgradation of Chanderlok Building.
SH: P/F red sand stone in flooring, skirting and jali in the front side open space and granite stone in riser and treads of stair cases at Chanderlok Building.
2. **Name of the Department:** Civil Engineering Department, Store
Division cum BM-III

3. **Brief History of the Subject:**

Chanderlok Building, NDMC is a prestigious commercial building of NDMC housing various Tourist Offices at Ground Floor and other important offices of Central Govt., State Govt. and other officers of MNCs. The building was constructed in 1969 and since then no major upgradation has been taken up. Looking to the conditions of the building and site inspections, it was decided to improve and upgrade the building. CA suggested some improvements for the beautification and face lifting.

4. **Detailed Proposal of this subject:**

- A. **Improvement of Front Open Area**

The existing red sand stone flooring in the front open area seems to have lived its life hence needs replacement and sitting arrangement in front open area also required -

- i) It is proposed that the existing sand stone flooring maybe replaced with new one side machine cut, sand stone of 22" x 22" size.
- ii) The sitting arrangement is proposed to be provided as per the sketch issued by the C.A. Department. It is proposed to fix red sand stone jali after filling the outside planters at entry level as per the sketch with R.C.C. stools for sitting purposes in the front plaza.
- iii) The existing display boards fixed on the front building façade are also proposed to be removed. The sign board may be displayed in a unique manner on ground floor.

- B. **Improvement to internal cut out at stilt floor**

It is proposed that the existing M.S. jail and railing fixed at the internal cut out may be cleaned and re-painted with approved colour.

- C. **Improvement to the main stair case**

As decided during the inspection of Chairperson the existing stone fixed on the riser and tread of the staircase is to be replaced with the Granite stone one piece only, of the approved shade. It is proposed that the relaying of the stone may be done only up to the meeting point of landing and lift lobby.

- D. **Replacement of railing for parking area at stilt level**

The existing railing at the parking area is to be replaced with the stainless steel railing (S.S.railing) as approved by the Department.

- E. **False ceiling in the lift lobby**

It is proposed to provide light weight Calcium Silicate Tile (incombustible) in the lobby area on all floors.

F. Flooring and wall cladding at stilt floor

It has been proposed to replace the damaged flooring with vitrified tile flooring at stilt level (ground) and providing and fixing matching slates on the walls at stilt level.

Replacement of equipment / net work

New seating arrangement will be provided in the front plaza by providing pre-cast R.C.C. stools and red sand stone jail around plaza portion and other replacement work will be executed as proposed in the drawing issued by C.A.

5. Final implication of the proposed subject:

The works to be carried out are of improvement nature in the existing building and is not to create a new asset.

6. Implementation schedule and timeliness

Preliminary Amount of the project:	Rs.63,83,200/-.
Likely time for completion of the project:	31.7.2009
Likely date of clearance of the scheme from the Finance	20.8.2008
Thereafter approval of detailed estimate	05.09.2008
Call of tender	30.09.2008
Receipt of tender	25.10.2008
Approval of tender	10.12.2008
Award of work	20.12.2008
Work likely to start	31.12.2008
Work likely to complete	31.07.2009

7. Comments of the Finance Department:

1. It appears that the estimate does not cover items / provisions for fire fighting, electric works, etc. if any. The department may clarify the position in this regard while obtaining approval of competent authority.
2. Certify that all the items taken in the estimate are within the approved specifications of NDMC.
3. Certified that the proposed work is the responsibility of NDMC and no undue benefit to any individual allotted will be extended by way of this work.
4. Add the minutes of inspection dated 11.03.2008 in file for record.
5. Availability of funds for execution of work.
6. We advise the department to check up from the licence deed executed with allottees of shops / offices in the commercial buildings in question whether cost of all the items of work proposed in the instant PE is recoverable in full or in part. If the answer is in negative, a requisite certificate thereof be recorded.

8. Comments of the department on the comments of Finance Department:

1. The work is basically for improvement / upgradation / beautification / face lifting and modern look to the Chanderlok Building.
2. Certified that the items taken in the estimate are within the approved specifications of NDMC.
3. Up keep of the building is the prime responsibility of NDMC.

4. Inspection note of the CA Unit is placed in the file suggesting the improvement of the civil works.
5. There is a budget provision of Rs.35 lacs from the current financial year 2008-09 under H.1.8 (Item No.348.1) at page No.211 of Budget Book of 2008-09)and additional funds shall be sought in RE 2008-09.
6. No new assets area created. The works proposed to be carried out are of improvement nature in the existing system. No cost is recoverable on full or part from the occupants since the works is of the nature for beautification of the complex. Lot of foreigner / visitors visit the prestigious Central / State Government Offices.

9. Legal implementation of this subject:

Title of this building is clear. The land belongs to NDMC.

10. Details of the previous Council's Resolution, existing laws of Parliament and Assembly on this subject:

Not applicable.

11. Comments of the Law Department on this subject:

Not applicable.

12. Comments of the department on the comments of Law Department:

Not applicable.

13. Others: Confirmed that CVC guidelines have been followed.

14. Recommendations:

The case is placed before the Council for consideration and accord of administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.63,83,200/- for improvement / upgradation / beautification / face lifting and modern look to the Chandralok Building.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.63,83,200/- for improvement / upgradation / beautification / face lifting of the Chandralok Building.

ITEM NO. 16 (A-45)

Name of Subject : Improvement to Mayur Bhawan, SH: Renovation of fire damaged 7th floor of Mayur Bhawan, Conn. Place, New Delhi.

Name of the Department: Civil Engineering Department, Store Division cum
BM-III

Brief History of the Subject:

There was a major fire in Mayur Bhawan, Conn. Place on 6.10.2007 and maximum damage occurred on 7th floor. Prof. S.N. Sinha, HOD, IIT was appointed as Consultant. Dr. Sinha inspected the Mayur Bhawan premises and submitted his report / recommendations regarding upgradation / renovation of the damaged portion in this structure. The sub committee comprising of EE(BM-III), EE(Planning), SE(BM), Joint Director (Estate), Finance Officer and Chief Engineer(Civil) examined the technical viability of the report submitted by the Consultant and approved the recommendations for overall upgradation / renovation. Accordingly preliminary estimate amounting to Rs.2,15,36,400/- have been prepared and examined by the Planning Division. DPR along with preliminary estimate was submitted to Finance Department for their concurrence. Finance Department have concurred in the proposal. In the technical report, it has been proposed to strengthen the columns and beams. Since the beams are beyond repairs, it has been recommended that the old slab may be dismantled in a phased manner and new slabs be provided. The scope of renovation / upgradation work have also been included in the estimate.

Detailed Proposal of this subject:

In this report following observations and remedies has been suggested by the Consultant, Dr. S.N. Sinha, are as under:

1. Columns

in this report Consultant explained that all columns were found damaged. The concrete cover to reinforcement bars of columns had come out from many locations of columns. It can be removed easily by light hammering. Also, wide cracks were observed at many locations in columns. These cracks had penetrated beyond the depth of cover to reinforcement bars. It can be repaired / strengthened after removing all plaster and damaged and loose concrete by light hammering and chiseling. Then the cracks in columns should be repaired by injecting PMC slurry in the cracks. The cracks should be chased so that grooves are formed which may be 10 mm wide x 15 mm depth. After cleaning the surface, 10-12 mm diameter nipple should be inserted about 150 mm deep with suitable sealing material. The nipple should have spacing of about 300 mm. The chased grooves should be filled with suitable sealing material. The grouting of polymer modified cement slurry should be done by mechanical pump.

Further strengthening of columns should be done by jacketing by providing reinforcement bars all around the columns. The strength of steel bars should not be less than those of area of reinforcement bars corroded but not less than 12 mm diameter at 150 mm c/c all around the columns. These bars are to be tied by 8 mm stirrups at 100 mm c/c. The ends of stirrups should be properly welded. The reinforcement bars at the top of columns shall be extended up to top of column head. It shall be tied with 8 mm diameter stirrups at 100 mm c/c around column head. Both the longitudinal bars and stirrups for strengthening of column

shall be properly welded with the bars of column head. Then the surface should be repaired by guniting after applying two coat of PMC slurry on the exposed surface of concrete and exposed reinforcement. Thereafter, the surface should be finished with cement (1) Sand (2) mortar. PMC slurry comprising 100 kg cement+ 6 litre Acrylic Polymer Latex such as Tape Crete or equivalent + required water and sealing compound for Nipple has been suggested as Fast Setting chemical such as Cico No.2 or equivalent.

2. Slab

It has been observed that all slabs of seventh floor of the building has been extensively damaged by fire. The concrete cover to reinforcement bars has come out and reinforcement bars are exposed. Large number of cracks beyond the concrete cover to reinforcement bars have developed which has penetrated in to the labs. Most of the slabs are beyond repair. Therefore, it is suggested to remove all slabs and provide new slabs. The new slabs may consists of steel girders in both directions to facilitate construction. The design details of the new slabs are shown in Fig.1 of report. It can be made by removing one panel at a time so that columns are constrained from three side and free from one quarter. The columns may be supported from the three side. Then the beams on all four edges of slab are placed and connected with the columns as shown in the figure 1b of report. Thereafter, slabs may be cast as per design details.

Implementation schedule with timeliness for each stage including internal processing.

Preliminary Amount of the project:	Rs.2,15,36,400/-.
Likely time for completion of the project:	31.7.2009
Likely date of clearance of the scheme from the Finance	20.8.2008
Thereafter approval of detailed estimate	05.09.2008
Call of tender	30.09.2008
Receipt of tender	25.10.2008
Approval of tender	10.12.2008
Award of work	20.12.2008
Work likely to start	31.12.2008
Work likely to complete	31.07.2009

Comments of the Finance Department:

1. The department may certify that the items of work with specifications thereof have been made after being satisfied the technical viability of work also keeping in view the strength of columns from top to bottom and all other technical points.
2. No permission is required to be obtained from Delhi Fire Service or any other authority / enquiry if any to undertake the proposed work.
3. No expenditure on this work is recoverable from any other party.
4. Add the file of appointment of consultant with the case for record.
5. Certify that all the items taken in the estimate are within the approved specifications of NDMC.
6. Availability of funds for execution of work.
7. Provision in r/o electrical works may be made in consultation with CE(E) to avoid any major mismatch between the provision being kept (12.5%) & the actual need at site because of fire.

Comments of the department on the comments of Finance Department:

1. The work is basically the remedial measures by way of repairs / strengthening of damaged members of the structure caused due to fire at 7th floor. The work shall be executed as per the recommendations / guidelines given by the Consultant, Dr. Sinha, HOD, IIT.
2. The Consultant's recommendations / guidelines and technical viability has been approved by the sub committee comprising of the members EE(BM-III), EE(Planning), SE(BM), Director (Estate), Finance Officer and Chief Engineer (Civil). However, the work shall be executed in consultation with Fire Officer, NDMC.
3. The expenditure shall be charged to the budget head under special repairs during the current financial year for which a provision of Rs. 35 lacks exists. Additional funds shall be sought in the RE 2008-09. The building belongs to NDMC. Hence, no expenditure is recoverable from any other party.
4. Consultant appointment file papers are placed on record.
5. It is certified that the items taken in the estimate are as per the approved specifications of NDMC and as per the recommendations given by the Consultant.
6. Funds are available for carrying out the special repairs. Additional funds shall be sought in the RE 208-09.
7. A token provision of 12.5% towards the electric requirements have been taken in the preliminary estimate.

Legal implementation of this subject:

Title of this building is clear. The land belongs to NDMC.

Details of the previous Council's Resolution, existing laws of Parliament and Assembly on this subject: Not applicable.

Comments of the Law Department on this subject: Not applicable.

Comments of the department on the comments of Law Department: Not applicable.

Others: Confirmed that CVC guidelines have been followed.

Recommendations:

The case is placed before the Council for consideration and accord of administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.2,15,36,400/- for carrying out renovation / upgradation work in the Mayur Bhawan, 7th floor.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.2,15,36,400/- for upgradation / renovation work in the Mayur Bhawan, 7th floor.

ITEM NO. 17 (H-4)1. **Name of the Subject:**

Amendments in the NDMC (Allopathy) Recruitment Regulations, 2007.

2. **Name of the Department concerned:**

Personnel Department

3. **Brief history of the subject:**

NDMC (Allopathy) Recruitment Regulations were framed by the Council vide its Resolution No. 3(XX) dated 26.5.2000. These regulations, after approval by the UPSC and MHA, were notified in the official Delhi gazette of May 25- May 31, 2007. Some discrepancies in the same have been noticed by UPSC and some modifications are required as per guidelines of Ministry of Health & Family Welfare.

4. **Detailed proposal on the subject:**

- (i) A copy of NDMC (Allopathy) Recruitment Regulations, 2007 is enclosed as **Annexure I (See pages 145 - 151)**. Schedule III of the said Regulations in respect of General Duty sub cadre prescribe minimum eligibility service of six years as Senior Medical Officer (SMO) or completion of ten years of service as SMO and General Duty Medical Officer (GDMO) for promotion to the post of Chief Medical Officer (CMO) in the pay scale of Rs. 12,000-16,500/-. Further, CMO with 5 years regular service in the grade with 14 years regular service in category 'A' post in the cadre are eligible for promotion as Chief Medical Officer(NFSG) in the scale of Rs.14300-18300/- to the extent of 15% of combined strength of Senior duty post of GDMO cadre.
- (ii) However, Ministry of Health & Family Welfare's OM No.21/14/97-PC(H)/CHS-V dated 5th April 2002 (**Annexure –II (See pages 152 - 153)**) regarding implementation of Dynamic Assured Career Progression (DACP) Scheme for officers of the Central Health Service prescribes the minimum eligibility service of five years as Senior Medical Officer (SMO) for promotion to the post of Chief Medical Officer (CMO) in the pay scale of Rs. 12,000-16,500/-. Further, CMO with 4 years regular service in the grade are to be promoted as Chief Medical Officer(NFSG) in the scale of Rs.14300-18300/-. Thus, on completion of 13 years regular service in the GDMO sub cadre, the officers are to be promoted as CMO (NFSG). The OM also prescribe that the aforesaid promotions would be without linkage to vacancies.
- (iii) UPSC vide their communication No. F.2/25/2008-RR dated 29th May, 2008 (**Annexure III (See pages 154 - 162)**) has noticed few discrepancies in the notified version of the NDMC (Allopathy) Recruitment Regulations, 2007 and has requested for issuance of corrigendum to rectify the said discrepancies.
- (iv) It is proposed to prescribe the minimum eligibility service for promotion in various grades of General Duty sub cadre as per OM dated 5th April, 2002 of the Ministry of Health and Family Welfare. The same have been included in the notified RRs in case of Specialist sub cadre but inadvertently not incorporated in the case of General Duty sub cadre. Further, the discrepancies noticed by UPSC in the notified Recruitment Regulations, which are mostly typographical in nature, may be rectified by issuance of necessary corrigendum.

5. **Financial implications of the proposed subject:**
Budget provision already exists.

6. **Implementation Schedule with Timelines for each stage including Internal Processing:**
After modifications in RRs are approved by the Council, the same shall be referred to UPSC within a fortnight. On receipt of approval of the Commission, the approval of the Central Government would be sought. Finally, the Regulations would be sent to the Govt. of NCT of Delhi for notification in the official gazette. In case any fresh change is suggested by the UPSC and/or MHA, the same would be brought before the Council before notification of the Regulations.

7. **Comments of the Finance Department on the subject:**
Finance Deptt. has no comments to offer.

8. **Comments of the department on comments of Finance Department:**
No comments

9. **Legal implication of the subject:**
There are no legal implications of the proposal.

10. **Details of previous Council Resolutions, existing Law of Parliament and Assembly on the subject:**
Resolution No. 3(XX) dated 26.5.2000.

11. **Comments of Law Department on the subject:**
This is a case of amendment in RRs. The same shall be effective after notification.

12. **Comments of the Department on the comments of the Law Department:**
No comments.

13. **Certification by the department that all the Central Vigilance Commission(CVC) guidelines have been followed while processing the case:**
Not applicable

14. **Recommendations:**

It is recommended that the Ministry of Health & Family Welfare's OM dated 5th April 2002 regarding the Dynamic Assured Career Progression (DACP) Scheme for officers of the Central Health Service be approved by the Council in respect of General Duty sub cadre of doctors and discrepancies noticed by UPSC in the notified NDMC (Allopathy) Recruitment Regulations, 2007 rectified.

15. **Draft Resolution:**

Resolved by the Council that the Dynamic Assured Career Progression (DACP) Scheme for officers of the Central Health Service as formulated by the Ministry of Health & Family Welfare vide its OM dated 5th April 2002 is implemented in respect of General Duty sub cadre of doctors in NDMC. Further, the discrepancies noticed by UPSC in the notified NDMC (Allopathy) Recruitment Regulations, 2007 be rectified by the Department after following the prescribed procedure.

COUNCIL'S DECISION

Resolved by the Council that the Dynamic Assured Career Progression (DACP) Scheme for officers of the Central Health Service as formulated by the Ministry of Health & Family Welfare vide its OM dated 5th April 2002 is implemented in respect of General Duty sub cadre of doctors in NDMC. Further, the discrepancies noticed by UPSC in the notified NDMC (Allopathy) Recruitment Regulations, 2007 be rectified by the Department after following the prescribed procedure.

Annexures I , II, III

145 – 162

ANNEXURE END

ITEM NO. 18 (A-46)**1. Name of the Project**

Name of Work:- Up-gradation of Palika Bazar.

Sub Head: Up gradation/ Redevelopment of Palika Bazar.

2. Name of the Department Concerned

Civil Engineering Department, EE(BM-III)

3. Brief History of the Project

i) Palika Bazar is one of the NDMC's prestigious under ground market. It is the only centrally air conditioned of NDMC with a green top. It was developed in seventies and shops have been allotted on license basis. These are on rehabilitation & on tender basis and present annual license fee collection from shop keepers is about Rs.5.21 crore.

Ii) The NDMC has taken up up-gradation of its markets and buildings and sufficient amount has been provided in the NDMC Budget as a reserve fund for such up-gradation.

iii) The Council, in its meeting dated 31/3/2008 had conceptually approved an estimate of Rs.11.00 crore for the up-grading of services in Palika Bazar. This included Rs.2.00 crore for Civil works & Consultants fee. (Copy of agenda is enclosed as an **Annexure "A" (See pages 166 - 168)**).

4. Detailed Proposal of the Project & Scope of Work:

The proposal is for up-gradation/ renovation of Palika Bazar which will improve its acceptance by Public at large and customer visiting the market. A detailed project report (DPR) was prepared for "Up-gradation of Palika Bazar" where in sub committee officers are from Civil, Electric, Architect and Fire Fighting departments. Comments from Estate department were also obtained for this project. Main items of work considered in the Preliminary Estimate are as given below:

- a. Dismantling old flooring, plaster, false ceiling etc.
- b. Flooring & Cladding- Marble, Ceramic Glazed tiles, Glass Mosaic Tiles, Vitrified tiles, Tac Tiles, etc.
- c. Stainless steel benches.
- d. Stainless Steel Hand rails.
- e. ACP work.
- f. Flex sheet sign borads.

- g. Improvement works of toilet with sanitary fittings.
- h. False Ceiling, etc.

5. Financial Implications of the Project

Financial implication of the project is Rs. 2,06,63,600/-.

6. Implementation schedule with time lines for each stage including internal processing.

a)	A/A & E/S by the Council	-	August 2008
b)	Technical Sanction of Detailed Estimate	-	15/10/2008
c)	Approval of NIT	-	30/11/2008
d)	Call of Tenders	-	31/12/2008
e)	Award of Work	-	01/03/2009
f)	Completion of Work (12 months)	-	28/02/2009

7. Comments of FA/ Finance Department dated _____ (Diary No. 342 dated. 14/08/2008)

In view of the position brought on record by the department, we have no objection if proposal/ estimate amounting to Rs. 2,06,63,600/- is placed before the Council in respect of the scheme already having conceptual approval of the Council, subject to the following condition:

- 1 The department may bring the justification of items where the approved NDMC norms/ specifications for commercial buildings have been deviated
- 2 Availability of funds for execution of work.
- 3 FD is of the view that license fee can be considered to increase in terms of provisions of FR-45B and also having regard to the policy, if any approved by the Council on the point at issue in respect of all the commercial complexes where improvement works are being carried out,.

9. Comments of the Department on the comments of FA/ Finance Department

1. It is submitted that Preliminary Estimate is based on the circular issued by ENC for specifications for Commercial Complexes for most of the items. However, other items have been taken as mentioned in the Architectural/ Redevelopment drawing for Palika Bazar duly approved/ issued by Chief Architect, NDMC to make Palika Bazar a commercial market of international standard.
2. Sufficient funds are available in the current year budget book. More funds shall be requested in revised budget in due course.

3. Revision of license fee as pointed out by FD as per FR-45B is placed before the Council for consideration.

9. Legal Implication of the subject/ project

Nil

10. Details of previous Council Resolutions, existing law of Parliament and assembly on the subject.

Scheme has been duly approved by the Council in its meeting held on 31.3.2008 vide item no. 06(A 83)

11. Comments of LA/ Law Department

Nil

12. Comments of the Department on the comments of LA/ Law Department

Nil

13. Certified that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case.

14. Recommendations :

Preliminary Estimate amounting to Rs. 2,06,63,600/- for "Up-gradation of Palika Bazar for the Sub Head: Up gradation/ Redevelopment of Palika Bazar" duly concurred in by the finance department is recommended for A/A & E/S of the Council.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction to the preliminary estimate amounting to Rs.2,06,63,600/- for upgradation of Palika Bazar for the SH : Upgradation / Redevelopment of Palika Bazar.

ANNEXURE "A"**ITEM NO. 06 (A-83) dated 31/03/2008****1. Name of the Project**

Name of Work:- Up gradation of Palika Bazar.

2. Name of the Department Concerned

Civil Engineering Department Zone-II, Electrical Engineering Department and Architecture Department.

3. Brief History of the Project

A meeting was held under the chairmanship of Hon'ble Chief Minister on 17/10/2007 & issue related to Beautification of Palika Bazar were discussed, where Chairman, NDMC was also present.

Accordingly a drawing for upgradation/ redevelopment of Palika Bazar have been prepared by DCA office which includes installation of Escalators and other related works required for Beautification of Palika Bazar.

4. Detailed Proposal of the Project

As discussed in the various meetings, proposal for Upgradation/ Beautification of Palika Bazar and its scope of work is as under:

9. It is proposed to provide two escalators (both ways- i.e. four in all), two at Gate No.1 (Main Entrance) and the other two at Central Hall by converting spiral stair case to both ways escalators. Estimate for providing escalators is around Rs. 4 Crores.
10. Two R.C.C. Spiral Stair cases having less head ways at present at Gate No.4 and Gate No.5 will be converted into a pair of two straight flight R.C.C. stair cases with one landing in between with sufficient head ways.
11. Gradient of the Ramp at Gate No.2 will be suitably modify for easy movement of pedestrian and one more ramp is proposed till the proposed unisex toilet near Gate No.2.
12. There are total five trade zones in Palika Bazar for which different colours and patterns are used. Accordingly, façade development, flex sheet signages, flooring pattern, wall cladding, false ceiling etc. are proposed according to five trading zones for clear identification.
13. It is proposed to improve flooring and provide latest sanitary fittings in the toilets of Palika Bazar.
14. Drainage system of Palika Bazar to be improved including replacement of drain out pipes to match architectural features.
15. Up gradation of Air-Conditioning System of Palika Bazar.
16. Up gradation of fire detection and fire fighting system of Palika Bazar.

5. Scope of Work:

Scope of work for Upgradation/ Beautification of Palika Bazar is as stated above. However, in a meeting held in the chamber of Chairman, NDMC it was decided to hold a meeting under the chairmanship of CA to decide the issue of appointment of one consultant for services job for Palika Bazar. Accordingly, a meeting was held wherein CA, CE(C-II), EE(BM-III), Fire Officer cum N/A was present. Services Consultant will provide consultancy for services like - Latest Fire detection and Fighting System, HVAC System, plumbing and sanitary works, structural treatment to ceiling of Palika Bazar against structural cracks, honeycombing, leakage, seepage and treatment to exposed structural steel, any other services required for hidden works under false ceiling. Evaluation for consultancy fee and thereof appointment of consultant is in process and shall be finalized very soon.

6. Financial Implication of the Project

Financial implication sub head wise as given below:

i.	Fire-	1 Crore.
ii.	Air-conditioning-	4 Crores.
iii.	Escalators-	4 Crores.
iv.	Civil Works and consultant fee-	2 Crores.
	Total-	11 Crores.

7. Comments of FA/ Finance Department

As the proposal is for approval of the concept, I do not have any comments to offer. However, as appointment of a consultant is envisaged, it would have been better if the proposal would have been framed after taking the input of the consultant.

8. Comments of LA/ Law Department

This is a NDMC market and improvement of the market is necessary. However, may please see whether the maintenance and cost of electric consumption can recovered from the occupants.

9. Comments of Director(Estate)/ Estate Department on the comments of FA and LA

The licence deed does not have such clause for recovering of electric expenditure and maintenance cost. However, before upgradation, we may seek an undertaking from Market Association, that they have to pay upgradation cost as licence fee addition or lumpsum payment for one year.

Electric consumption charges for market Air Conditioning will not be possible at this juncture. However, additional facilities like escalators electric consumption can be recovered subject to agreement with Traders Association.

10. Implementation Schedule

One year- In phased manner, sub head wise.

11. Recommendations :

In the light of comment of FA & LA and further comments of Director(Estate) on the comments of FA & LA and as proposal have been put up for conceptual approval, it is recommended that the proposal of up gradation of Palika Bazar be conceptually approved which would cost around Rs. 11 crores, so that the further process shall be initiated for A/A & E/S after taking due care of the comments of FA & LA, i.e., appointment of consultant, undertaking from the market association etc. for which Estate and Engineering department shall act accordingly. Final costing will be worked out by the consultant appointed in due course.

12. Draft Resolution

Resolved by the Council that the proposal for up gradation of Palika Bazar is conceptually approved for a value of Rs. 11 Crores and the department may initiate the case for appointment for consultant to work out the final costing for A/A & E/S.

COUNCIL'S DECISION

Resolved by the Council that the proposal for upgradation of Palika Bazar is conceptually approved at the estimated cost of Rs.11 crores and the department may initiate the case for appointment of Consultant to work out the final costing for administrative approval and expenditure sanction. It was further resolved that the Department shall have a re-look into the Unisex toilet proposed for physically handicapped and explore the possibility of construction of separate toilets for ladies and gents. These details will be incorporated in the project when next put up to the Council.

ITEM NO. 19 (N-2)**1. NAME OF THE SUBJECT/PROJECT**

Annual Estimate for Maintenance of CPWD Colony Parks for the year 2008-09.

2. NAME OF THE DEPARTMENT/DEPARTMENTS CONCERNED.

Horticulture Department, NDMC

3. BRIEF HISTORY OF THE SUBJECT/ PROJECT AND JUSTIFICATION

The CPWD Colony Parks were transferred to NDMC w.e.f. 01.04.2007 on 'as is where is' basis and the Horticulture Department started basic maintenance works to ensure that public residing in these colonies is not inconvenienced. Total 981 parks with 252 acres of area have been transferred. Accordingly a proposal was placed before the Council for granting funds for maintenance of these colony parks which the Council approved providing of funds and approval of management plan in its meeting 14.11.2007 vide item No.16 (N-3). The Council suggested that maintenance works be continued. However, the MoUD be asked to provide funds to meet the expenditure. The matter was discussed in a meeting taken by the Secretary Urban Development, Govt. of India where the NDMC was asked to maintain the parks from its own funds. However, a proposal for one time grant was submitted to MoUD and the response is awaited.

4. DETAILED PROPOSAL ON THE PROJECT/SUBJECT

Pursuant to the decision taken in the Empowered Committee meeting held on 19.07.2007 (communicated through minutes dated 30.07.2007) the annual requirement of funds for upkeep, maintenance and improvement of CPWD Colony Parks is given hereunder:-

S.No.	Item	Estimated annual expenditure	Remarks
1.	Normal Maintenance	271.24 lakh	
2.	Special Maintenance	105.00 Lakh	For Shanti Path, South Avenue, North Avenue
	Total:	387.52 Lakh	

5. FINANCIAL IMPLICATIONS OF THE PROPOSED/ PROJECT/ SUBJECT

Rupees 387.52 Lakh (Rupees three crore eighty seven lakh fifty two thousand only) for the year 2008-09.

6. IMPLEMENTATION SCHEDULE WITH TIMELINESS FOR EACH STAGE INCLUDING INTERNAL PROCESSING.

Routine maintenance works. Schedule for execution of specific works shall be worked out after availability of funds.

7. COMMENTS OF THE FINANCE DEPARTMENT ON THE SUBJECT

Finance Department has agreed to the proposal of the department stating –

“Looking into the details brought on record by the department justifying their proposal that the Part A i.e. Annual Maintenance is based on approved norms and Part B in respect of special maintenance of Shanti Path, North Avenue etc. based on necessity and norms, we concur in the estimate amounting to Rs.387.52 having provisions of Rs.271.24 lakh for Part A and Rs. 105 lakh for Part B subject to correctness of information supplied and following conditions:

1. The department needs to book the entire expenditure incurred on these parks under a separate HOA as already decided and demand the same from MoUD /CPWD pursuing the claim at appropriate level.
2. The department may also clearly bring the necessity of special maintenance part of estimate (Part B) in the notice of the Council while obtaining the AA & ES.
3. Availability of funds for execution of work and ensuring action for expansion of HOA as proposed for proper upkeep of accounts.

8. COMMENTS OF THE DEPARTMENT ON COMMENTS OF FINANCE DEPARTMENT:-.

The Annual Estimate for Maintenance of Parks & Gardens during 2008-09 amounting to Rs. 387.52 Lakh was referred to Finance for concurrence. Finance has agreed and gives subjective concurrence to the Estimate amounting to Rs.387.52 lakh.

The clarifications to the points raised by Finance are as under:-

1. Expenditure incurred against this annual estimate will be booked under a separate HOA as already decided and pursuing the demand from MoUD/CPWD at appropriate level.
2. The Part B of the estimate amounting to Rs. 105.00 lakh relates to special maintenance which includes Delhi's important greens like Shanti Path, North Avenue and South Avenue which are visited by various dignitaries including foreigners. These areas are important and require special attention and intensive management. and essentially require renovation/preparation of such international standard. The provision under different items taken in the estimate have been kept as per minimum and actual requirement/norms for achieving the desired goal.

These areas are transferred from CPWD without transferring any record showing about the date of its previous renovation. As such actual date of previous renovation can not be ascertained; however, it seems from the conditions of the areas that these have not been specially renovated for last five years and requires to be renovated now as per proposed estimate also looking urgency. It is also clarified here that this work does not fall under Special repair where it is provided that regressing would be done once in 5-10 years and this replacement is with at least 1' upper surface with good earth, however the expenditure will be charged to special repairs and this portion will be taken under special repair after five year or as per codal provision time to time. It is relevant to mention here that these CPWD colony parks and open greens particularly within densely populated areas serve as green lungs and

also provide recreational/social space for local residents resulting there heavy use. Their maintenance is not only confined to horticulture activities but also regulatory, cleaning and restoration of damaged portions of the parks/greens quite frequently which is not reflected in the CPWD Manual. Likewise Shantipath, Lawns of South Avenue & North Avenue, area around Parliament, Rashtrapati Bhawan are one of the most important green spaces of the country and are visited by people from all over the country. These are required to be maintained to be best of our ability to give them presentable shape all the time which requires provision for special maintenance.

3. There are sufficient funds of Rs.400.00 lakh exist under Budget Head D-4-4-4-D i.e. Maintenance of CPWD Colony Parks. However, action for expansion of HOA as proposed for proper upkeep of accounts will be taken separately with Budget Branch.

9. **LEGAL IMPLICATION OF THE SUBJECT/PROJECT.**

There is no legal implication in this case.

10. **DETAIL OF PREVIOUS COUNCIL RESOLUTIONS, EXISTING LAW OF PARLIAMENT AND ASSEMBLY ON THE SUBJECT.**

No previous resolution on the issue.

11. **COMMENT OF THE LAW DEPARTMENT ON THE SUBJECT /PROJECT**

Law department has conveyed that there is no legal point involved.

12. **COMMENT OF THE DEPARTMENT ON THE COMMENTS OF LAW DEPARTMENT.**

No comments.

13. **Certification by the Department that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case.**

It is certified that all CVC guidelines have been followed while processing the case.

14. RECOMMENDATIONS:

Recommended for according Administrative approval and expenditure sanction to estimate amounting to Rupees 387.52 lakh (Rupees three crore eighty seven lakh fifty two thousand only) for the work Maintenance of CPWD Colony Parks during 2008-09.

DRAFT RESOLUTION

Resolved by the Council that Administrative approval and expenditure sanction is accorded to estimate amounting to Rupees 387.52 lakh (Rupees three crore eighty seven lakh fifty two thousand only) for the work Maintenance of CPWD Colony Parks during 2008-09.

COUNCIL'S DECISION

"Resolved by the Council to accord administrative approval and expenditure sanction to the estimate amounting to Rs.387.52 lacs for the work of maintenance of CPWD Colony Parks.

It was further decided that the department shall take it up with Ministry of Urban Development, for providing these funds for these proposed works."

ITEM NO. 20 (C-19)

ACTION TAKEN REPORT ON THE STATUS OF ONGOING SCHEMES/WORKS APPROVED BY THE COUNCIL.

In the Council Meeting held on 28.8.1998, it was decided that the status of execution of all ongoing schemes/works approved by the Council indicating the value of work, date of award/start of work, stipulated date of completion & the present position thereof be placed before the Council for information.

The said report on the status of the ongoing schemes/works upto June, 2008 had already been included in the Agenda for the Council Meeting on 16.07.2008.

A report on the status of execution of the ongoing schemes/works awarded upto July, 2008 is placed before the Council for information. **(See pages 174 - 184).**

COUNCIL'S DECISION

Information noted.

174 – 184

Annexure end

ITEM NO. 21 (C-20)**CONTRACTS/SCHEMES INVOLVING AN EXPENDITURE OF RS. 1 LAC BUT NOT EXCEEDING RS. 50 LACS.**

Section 143 (D) of NDMC Act, 1994 provides that every contract involving an expenditure of Rs. 1 lac but not exceeding Rs.50 lacs under clause 143 (c) shall be reported to the Council. In pursuance of these provisions, a list of contracts entered/executed in July 2008, have been prepared.

A Comprehensive list of the contracts entered into for the various schemes is accordingly laid before the Council for information. **(See pages 186 - 215).**

COUNCIL'S DECISION

Information noted.

Annexure ends

ITEM NO. 22 (A-47)**1. Name of the subject/ Project:**

Sub: - Improvement to NDMC Barat Ghar, Moti Bagh.
SH:- Wedding Mart at Moti Bagh, New Delhi.

2. Name of the Department/Deptt. Concerned:

Civil Engg. Deptt. , NDMC

3. Brief History:

Moti Bagh Barat Ghar had been chosen for modernization as a pilot project. M/s Raja Aederi Consultant Pvt. Ltd. has been appointed as Architect Consultant for the project by Chairperson on 03.10.2005. Accordingly, Preliminary Estimate has been prepared on DSR 2002, market rates & contingencies. A/A & E/S was accorded by Council vide resolution No.1 (A-30) dated 15.11.2006 for Rs.1,37,20,500.00.

Detailed estimate was processed for obtaining technical sanction by M/s Raja Aederi Consultant Pvt. Ltd. for Rs.1,25,25,400/- based on DSR 2002, Market rates alongwith 5% contingencies. The provisions were made in the detailed estimate for civil work, electrical work, plumbing work, fire fighting works. While provision of A/C, outer development, landscaping were not taken in this main estimate.

The detailed estimate was technically sanctioned by CE (C) for Rs.1,25,25,400/- and based on detailed estimate SOQ was prepared and approved by CE (C) for Rs.1,11,34,684/-. Subsequently, tenders were invited on first call of tender, the tenders were received and tender of lowest tenderer i.e. M/s India Guiniting Corporation was accepted at his quoted rate of Rs.1,51,27,879/-, i.e., 35.85% above the estimated cost of Rs. 1,11,34,684/-. The case was put up before the Council for obtaining approval of tender and revised administrative approval. The Council vide Reso. No.17 (A-8) dated 31.03.2008 accorded vide Reso. No.17(A-8) dated 31.03.2008 accorded revised A/A & E/S for Rs.1,51,27,879/- while approving the tender case.

The work was awarded to M/s India Guiniting Corporation vide 06/EE (BM-I)/210-19 dated 12.05.2008 with the stipulated date of start and completion as 22.05.2008 & 21.01.2009 respectively. The time of completion of the project is eight months.

4. Detailed proposal on the subject/Project:

Seeing the modernization done for Kaka Nagar Barat Ghar, the Chairman directed that the plans/provision for Moti Bagh Barat Ghar be reviewed by C.A

The Architect Consultant and C.A revised the specifications keeping in view the modernity of the structure to keep in tune with the aesthetics of a modern Barat Ghar/Banquet Hall of the highest order. This change is being done seeing the overwhelming response to the newly constructed/renovated Kaka Nagar Barat Ghar which is giving high returns also. The same is expected with Moti Bagh Barat Ghar which has a much greater space (open and indoor)

Consequently, it is essential to do the work on war footing basis so that pay back time from the structure is reduced.

Revised specifications and additions

1. Crèche 900 sq.ft. area at ground floor
2. Extra ground coverage and addition FAR-6835 sq. ft. on the ground floor, first floor and second floor.
3. Fire fighting and alarm system.
4. Interior works – false ceiling in total area.
5. Granite stone in flooring, dado and stair instead of vitrified tiles.
6. Stainless steel railing instead of MS railing
7. ACP fascia along with canopy
8. Granite stone, cladding up to three meters height above which plastering and painting with interior texture paint.
9. Pavers in outer development area.

5. Financial implication of the proposed project/subject.

The total financial implication for the above work is Rs.3.98 crores which includes additional/extra works due to extra ground coverage and FAR, C/o of crèche, fire fighting and Alarm systems and internal electrical works, Aluminium paneling, Canopy with glass and Aluminium paneling and up- gradation in specifications. The amount of additional/extra works is calculated as Rs.1.55 crores.,A.C. ,lift and ducting work cost works out to Rs. 71.43 Lacs and boundary wall and gates including land scaping Rs.23.00 lacs

6. Implementation schedule.

The time period from date of start, i.e., 22.05.2008 to the till date, i.e., 19.08.2008 is 3 months (approx) hindrance due to decision as stated above and pro-rata time required in completion of extra addition work amounting to Rs.1.55 crores works out to 8 months & total extension of time required is calculated as 11 months. However, two months time is being considered for additional extra works, therefore, it is proposed that 5 months period from date of completion will be granted as extension of time without levy of any compensation. The stipulated date of completion works out to 21.06.2009.

7. Comments of the finance department on the subject.

At this stage of the case when department has already gone ahead with the scheme and the justification given by the department at Pages 89-92/N in support of the proposal, particularly the benefits of extra FAR to be availed & that for execution of deviations being proposed in the shape of additional, extra works to the extent of Rs.1.55 crore it is not feasible to engage another agency and the revenue potential involved, the department may place the proposal for approval in principle for resorting to deviations involved in completion of the work to the Council for consideration & decision, duly supported with adequate justification and certifying that the proposed deviations will not be advantageous to the existing contractor, in terms of CVC's circular No.21/05/2006 dated 01/05/2006. Rates for deviated items may be paid strictly as per clause 12 of the agreement leaving no room for any

undue benefits to the agency concerned & no contractual dispute during progress of work. A separate case for Revised A/A & E/S for Rs.3.98 crore as worked out at page 91/N duly got checked from Planning, placing on record full justification for lift (Lifts are not normally provided for a building above four storey), AC etc. may be processed. Payments may be released against proper sanction from the competent authority.

8. Comments of the department on comments on finance department.

The case is being put up before the council for approval in principle for additional/extra quantity in the existing agreement amounting to Rs.1.55 crores duly concurred by the finance department. As the work cannot be executed separately and is an integral part of various items to be executed at the site and hence composite case has been processed keeping in view the escalation in the market and time to be taken for inviting fresh tenders which may lead to revenue loss to NDMC. It is also submitted that the agreement clause 12 will be strictly adhered for paying rate for additional/extra items and hence no undue benefit is being given to the contractor.

The matter was discussed with Finance Deptt. twice in connection with status of the present tender, deviation limit and exploring the possibility of early completion of the project to avoid revenue loss to NDMC. In this connection after giving consideration to all the aspects vis-a-vis present tender, deviation limit, clause 12(i) of the agreement, present rising trend of market and to reduce the time for commissioning of Barat Ghar, the final opinion that emerged was that the present tender should be totally/gainfully utilized to undertake the connected works keeping in view the fact that subsequent tendering for additional works is likely to invite more cost and may not be financially beneficial to NDMC taking into account various aspects like loss of revenue and cost over run for delayed completion of work. As such the original agreement should be extended to cover up work of Crèche shifting with independent entry, extra ground coverage, extra FAR, outer development works & upgraded specification. All the works related to up-gradation in main work viz-a-viz, crèche shifting, ground coverage, extra FAR, up-gradation specification and connected outer development are required to be taken up simultaneously with the main work as it is not feasible to engage another agency for this part. As these works are in addition to the main building part and hence finishing of interior and exterior cannot be separated out. Similarly, for example, the flooring upgradation in no case can be given to other agency as this may lead to various co-ordination and other problems and can delay completion of the project. Moreover, there is rising market, if we call fresh tender for the whole work which may take further 6 to 8 months in getting the work started and NDMC will not be able to get the work done at the rates already quoted by the present agency. Further to add here the pay back revenue will be delayed by that much period, i.e., 6 to 8 months. The recently renovated barat ghar at Kaka Nagar is having lesser area than Moti Bagh Barat Ghar and the same has been booked till January,2009 as enquired from Welfare Department. Considering the same rates as that of Kaka Nagar Barat Ghar monthly revenue works out to Rs. 6 lacs approx, though Moti Bagh Barat Ghar is having more area and is likely to yield more revenues. The revenue calculated on this basis for Moti Bagh Barat Ghar for a period of 8 months is worked out to Rs. 48.00 lacs (approx.) which can be seen as earning/saving to the NDMC.

As advised separate case for revised A/A & E/S for Rs.3.98 crores will be processed separately which includes Rs.71.43 lacs for providing AC, ducting lifts and other allied electrical works and landscape and outer development Rs.23.00 lacs for which separate tenders will be invited. Regarding provision of lifts the matter will be reviewed in view of the various directions/prevaling norms. The running payment of

additional, extra ,substitute items shall be made in accordance with agreement clauses however final payment will be made only after approval of competent authority.

9. Legal implication of the subject/project.

-Nil-

10. Details of previous council resolutions existing law of Parliament and assembly on the subject.

Reso.1 (A-30) dated 15/11/2006 for A/A & E/S to the preliminary estimate amounting to Rs.1,37,20,500/- as detailed below :-

Resolved by the Council that approval to the proposal & AA&ES to the Preliminary Estimate amounting to Rs.1,37,20,500/- is accorded.

Further, the Council observed as under:-

- i) No additional funds for expenditure on installing/upgrading fire fighting system will be sanctioned to the department.
- ii) Council expressed its concern over the delay caused in the completion of renovation work of Kaka Nagar Barat Ghar.
- iii) A report is to be placed before the Council under whose permission the booking of Kaka Nagar Barat Ghar was resumed while it was closed for renovation.

Reso.17 (A-87) dated 31/3/2008 for accord of award of work amounting to Rs.1,51,27,879/- as detailed below :-

Resolved by the Council to award the work to M/S India Guniting Corpn. at their total tendered amount of Rs. 1,51,27,879/- which is 35.85% above the estimated cost of Rs. 1,11,34,684/- and also to accord revised administrative approval and expenditure sanction amounting to Rs. 1,51,27,879/-. The Council noted with concern the lack of adequate competition in tendering and resolved that the Department should look into the reasons leading to lukewarm response to the tenders and must improve the competitive tendering environment by improving the system of payments, examining the possibility of clubbing similar nature of works in a single tender etc.

It was further decided that the Deptt. may initiate action in anticipation of confirmation of minutes.

11. Comments of the Law department on the subject/project.

Nil

12. Comments of the department on the comments on the law department.

Nil

13. Recommendation.

The case is placed before the council for according approval for additional/extra quantities in the existing contract/agreement amounting to Rs.1,55 crores , extension of date of completion upto 21/6/2009 and releasing payments in anticipation of revised administrative approval and expenditure sanction.

14. Draft Resolution.

Resolved by the council approval for additional/extra quantities in the existing contract/agreement amounting to Rs.1,55 crores, extension of date of completion upto 21/6/2009 and releasing payments in anticipation of revised A/A & E/S . has been accorded.

COUNCIL'S DECISION

Resolved by the Council to accord administrative approval and expenditure sanction for an amount of Rs.1.55 crore for additional quantities /extra quantities in the ongoing project of improvement of NDMC Barat Ghar, Moti Bagh.

The Council also decided to extend the date of completion of work upto 21.6.2009 and releasing of payments in anticipation of revised administrative approval and expenditure sanction.

The Council directed the department to ensure that the work will be positively completed by the extended date, viz. 21.6.2009.

ITEM NO. 23 (C-21)

1. Name of the subject/Project
Annual Administrative Report for the year 2007-08.

2. Name of the Department
Council Secretariat Department

3. Brief history of the subject/project:

As per Section 410 of NDMC Act, 1994 a detailed report of the Municipal Govt. of New Delhi is required to be sent to the Central Government. Section 410 of the Act provides as follows: -

“Annual Administration Report-

- (1) As soon as may be after the first day of April in every year and not later than such date as may be fixed by the Central Government in this behalf, the Council shall submit to that Government a detailed report of the Municipal Government of New Delhi during the preceding year in such form as that Government may direct.
- (2) The Chairperson shall prepare such report and the Council shall consider it and forward the same to the Central Government with its resolution thereon, if any.
- (3) Copies of the report shall be kept for sale at the municipal office.”

As the Central Govt. has not prescribed any format for the AAR, or the content, the Annual Administrative Report used to be sent in the form of a letter alongwith inputs provided by the different department without any formatting. In the absence of a duly printed report, copies are also not kept for sale, as required under Section 410(3).

4. Detailed proposal on the subject/project

This year the Annual Administrative Report has been prepared keeping in view the specific requirements of Section 410 of the NDMC Act. The Proposed Annual Administrative report contains the achievements of 2007-08 and target for 2008-09. In addition, the important event photographs have been included in the Report. The report contains 23 chapters and is of 97 pages. A copy of the report is circulated separately.

5. Financial implications of the proposed project/subject:

Nil

6. Implementation schedule with timeliness for each stage including internal proceeding:

N.A.

7. Comments of the Finance Department on the subject:

Finance Department has concurred with the proposal for placing the Annual Administrative Report before the Council vide Dy.No.1458/FA/PS dated 19.08.08.

8. Comments of the department on comments of Finance Department

No comments required.

9. Legal Implications of the subject/project.

Nil

10. Detail of previous Council Resolutions, existing law of Parliament and Assembly on the subject:

Annual Administrative Report in respect of NDMC for the preceding year viz. 2006-07 was approved by the Council vide Reso. No.10(C-5) dated 16.05.07.

11. Comments of the Law Department on the subject/project:

This is a statutory requirement.

12. Comments of the Department on the comments of Law Department:

No comments required.

13. Certified that all Central Vigilance Commissions (CVC) guidelines have been followed while processing the case.—Not applicable.**14. Recommendation:**

As per the requirement of Section 410(2) of the Act, the said report is for consideration of the Council and to forward the same to Central Govt.

COUNCIL'S DECISION

Resolved by the Council that at page 27 of the Annual Administrative Report for the year 2007-08, a report be added under the head SPORTS & GAMES – Stadia Project, containing Concept Plan of Talkatora Stadium and Shivaji Stadium, and the report as amended, be forwarded to the Central Govt.

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**(VIKRAM DEV DUTT)
SECRETARY**

**(PARIMAL RAI)
CHAIRPERSON**