

ITEM NO. 04 (N-01)

Copy of Reso. No. 04(N-01)  
of  
Councils Ordinary Meeting  
Dated..28/08/2015

## 1. Name of the subject/project

Annual Estimate for the Maintenance of CPWD Colony Parks and 2015-16.

## 2. Name of the Department/Departments concerned

Horticulture Department, NDMC.

## 3. Brief history of the subject/project

The CPWD Colony Parks were transferred to NDMC w.e.f. 01.04.2007 on 'as is where is' basis and the Horticulture Department started basic maintenance works to ensure that public residing in these colonies is not inconvenienced. Total 981 parks or 35 colonies including lawns of Shanti Path having the approximate area of 254 Acres excluding open green area of the colonies. Accordingly a proposal was placed before the Council for granting funds for maintenance of these colony parks which the Council approved providing of funds and approval of management plan in its meeting 14.11.2007 vide item No. 16 (N-3). The Council suggested that maintenance works be continued. It has become a continuous process since then.

## 4. Detailed proposal on the subject/project

A Preliminary Estimate has been prepared by the department for meeting the annual maintenance requirements of CPWD Colony parks during 2015-16 for 981 CPWD Colony Parks or 35 Colonies including lawns of Shanti Path having the approximate area of 254 Acres excluding open green area of the colonies. The estimate is prepared for 240 Acres based on CPWD Norms and the past experience of Horticulture Department in the maintenance works. The main provision is for engagement of Casual labour in the proposed expenditure as the Horticulture Department does not have malis for maintaining these CPWD Parks by the NDMC. The estimates contain provision for Yamuna sand, good earth, cow dung manure & organic / inorganic, seeds, bulbs, special maintenance of Shantipath, North Avenue renovation of lawn.

Finance Department agreed for ₹ 631.14 lac (₹ Six Crore Thirty one Lakh fourteen thousand Only) with advise to restrict the provision of all items including sundries within CPWD norms which and ensure availability of funds.

## 5. Financial implications of the proposed project/subject

₹ 631.14 lac (₹ Six Crore Thirty One Lac Fourteen Thousand only).

6. Implementation schedule with time limits for each stage including internal processing

Not applicable being works of regular and emergent nature taken up for annual maintenance of CPWD Colony Parks during the year 2015-16.

7. Comments of the finance department on the subject with diary No. & date.  
Diary No.743/Finance/R-Hort dated 06.05.2014

1. The main component of the estimate is RMR/TMR workers. The provision for the same is to the tune of Rs. 537.67 lakh (i) the wages in r/o RMR/RMR workers have been considered for 314 days against provision 313 days in previous year's estimate resulting in additional 491 man days. This may be clarified (ii) it may be ensured and certified that the manpower is within approved norms and number/quantity has been considered after deducting employees in position against sanctioned strength (iii) As per manual provisions, no contingency is to be calculated over labour wages i.e. Rs. 537.67 lakh. Necessary correction may be made.
2. The basis of rates for various items like Okhla sludge, Yamuna sand, good earth etc. is not available on record. It is recalled that rates received in r/o various items in the previous year were quite below market rates. In order to have realistic estimation, the department may modify the estimate on LAR basis and place supporting documents on record.
3. It has been observed that provision at SL 2H in r/o seeds, bulbs, seasonal flowers etc. at SL 3C in r/o hiring of JCB etc., at SL 3D in r/o tree protection measures has been doubled without any basis and may be corrected.
4. Provision in r/o Shanti path has also been increased from earlier Rs. 2 lakh to 3 lakh under the instant proposal. Keeping in view the awarded rates in r/o such works, the provision needs to be modified as also advised at SL 2.
5. While concurring in the Annual Estimate for 2014-15, the department was advised to restrict the expenditure on sundries within prescribed CPWD norms. This year too, the department has kept provision of Rs. 5 lakh and may be restricted as per norms in this regard.
6. With respect to provision for petrol, CNG, 2T, mobile oil etc., the department may ensure and certify that provision for the same will not be kept under any other estimate.
7. A detail of provision and actual expenditure in r/o each item of annual estimate 2014-15 may be brought on record.
8. The department ensuring and certifying that the estimate provisions are as per prescribed CPWD norms and keeping in view the above, may re-visit the estimate.

8. **Comments of the department on comments of Finance Department**

1. Annual Estimate for maintenance of CPWD Colony parks is being prepared for the financial year 2015-16 in which February 2016 is a leap year and has 29 days resulting in additional 491 man days. It is further clarified and ensured that no contingency has been added over labour wages. Wages are hiked twice in a year and provision has been kept in view of expected hike/increase in wage due to increase in rate of DA
2. Estimates for S/S of Okhla sluge, Yamuna sand and Good Earth are calculated on DSR 2014. Estimate on LAR basis would vary in the current year.
3. It is clarified that provision kept in for the last financial year 2014-15 for S.No.2H 'seed, seedlings bulbs rooted cutting and seasonal flower pots'; S No 3C 'Hiring of JCB, tempo tankers etc; S No 3D 'tree protection measure i.e. temporary fencing/bamboo jaffery & removal of malba etc. In CPWD' was found insufficient and short as a result many works remained unapproved due to short of fund. It is further submitted that the estimates for the above said items are enhanced against cost cut in S No F's/o PVC (flexible pipe 25 mm dia)' from Rs. 11.05 lacs in 2014-15 to Rs. 6.00 lacs in 2015-16 resulting nil effect in total.
- 4.
5. It is submitted that there is no change/increase in provision in respect of Special maintenance of Shanti path, North & South Avenues. In the year 2014-15, provision of Rs. 6.00 lacs were kept which was equally divided for special maintenance of Shanti Path and special maintenance of North/South Avenues. Provision has been kept same for the said areas for the current financial year 2015-16.
6. Advice of Finance department was noted. However, it was felt from past experience, provision of Rs. 5.00 lacs have been made.
7. Provision of Rs. 5.00 lacs has been kept for petrol, CNG, 2T and mobil oil etc. on actual requirement based on experience of previous year. However, it is ensured and certified that these items are utilized for maintenance of CPWD colony parks.
8. Needful done. Added in the file.
9. It is ensured and certified that Annual estimate for maintenance of CPWD colony parks 2015-16 has been prepared as per CPWD norms.

**Diary No.908/Finance/R-Hort dated 04.06.2015**

As may be seen from reply of the department, the observations of FD have not been appreciated (i) The department was advised at Serial 2 to consider LARs for estimation in order to have realistic estimation to the extent possible as it was noticed during 2014-15 that tendered/quoted rates were quite below the DSR rates on the basis of which PE.s were framed (ii) enhanced provisions in r/o items listed at Serial 3 & \$ of FD's observations have not been justified/rectified (iii) component of contingency

amounting to Rs. 16.13 lakh, calculated over labour wages has not been deleted and is in contravention of Manual provisions

Moreover, as per details of expenditure of previous years placed opposite in file, it has been observed that the expenditure during 2014-15 was to the tune of Rs. 560.63 lakh against budget provision of Rs. 607.62 lakh and does not support statement of the department (SL3/) that many works remained unapproved due to shortage and insufficiency of funds.

The department is advised to review its proposal and ensure and certify that proposed manpower is within approved norms and number/quantity has been considered after deducting employees in position against sanctioned strength.

**9. Comments of the department on comments of Finance Department**

1. Advice of the Finance department has been noted. A revised Annual Estimate has been prepared on LAR in almost all items taken in the estimate. For time no 2A (Okhla sludge), 2C (Yamuna sand) and 2D (Good earth), LAR has been considered in the estimate. Contingency has been calculated excluding labour component.
2. Department is reiterate on its previous submission that provision of Rs. 6.00 lacs were kept in the last financial year for special maintenance of Shantipath, and special maintenance of North/South Avenues. In this year also there is no enhancement in provision of Rs. 6.00 lacs kept in respect of special maintenance of Shantipath, North & South Avenues. Further, as clarified in our submission that provision kept in for the last financial year 2014-15 for SNo. 2H 'Seed, Seedlings, bulbs rooted cutting and seasonal flower pots' S No. 3C 'Hiring of JCB, tempo, tankers etc, S No.3D' tree protection measure i.e. temporary fencing/bamboo jaffery & removal of malba etc. In CPWD estimate, fund was insufficient and short as a result many works remained unapproved due to short of fund. It is further submitted that the estimates for the above said items are enhanced against cost cut in S No.F' s/o PVC (flexible pipe 25 mm dia)' from Rs. 11.05 lacs in 2014-15 to Rs. 6.00 lacs in 2015-16 resulting nil effect in total.
3. Budget has been allotted to two separate head "Parks & Garden" and "CPWD Colony parks" but charged the budget combindly as a result expenditure booked in P& G and CPWD colony parks vary.
4. This is ensured and certified that proposed manpower is within approved norms and number/quantity has been considered after deducting employees in position against sanctioned strength.

10. Final views of Finance Department

The department prepared the annual estimate for repair and maintenance of CPWD Colony Parks for ₹ 668.40 lakh and the same has now been modified to ₹ 631.14 lakh against budget provision of ₹ 607.62 lakh. The department is advised to place the proposal as checked by HDM and recommended by Director (H) for consideration of Competent Authority. It is, however, advised to restrict the provision of all items including sundries, strictly with CPWD norms and ensure adequacy of funds.

11. In view of above, it is ensured that provision of items where there are prescribed norms including sundries is restricted within CPWD norms and additional funds will be sought in RE-2015-16.

12. Legal implication of the subject/project.

It has no legal issue.

13. Details of previous Council Resolutions, existing law of Parliament and Assembly on the subject.

Estimate for the year 2014-15 as sanctioned by the Council vide item No.08(N-01) dated 24.07.2014 for Rs. 607.62 lakh.

14. Comments of the Law Department.

It has no legal issue.

15. Comments of the Department on the comments of Law Department.

No comments.

16. Final view of Law Department (wherever necessary).

It has no legal issue.

17. Certificate by the Department that all Central Vigilance Commission (CVC) guidelines have been followed while processing the case.

It is certified that all CVC guidelines will be followed while processing the case.

18. Recommendation:

Recommended for according Administrative Approval and Expenditure Sanction to estimate amounting to ₹ 631.14Lac (₹Six crore thirty one lac and fourteen thousand only) for the work Maintenance of CPWD Colony Parks during 2015-16.

**19. Draft Resolution:**

Resolved by the Council that Administrative Approval and Expenditure Sanction is accorded to estimate amounting to ₹ 631.14 Lac (₹ six crore thirty one lac and fourteen thousand only) for the work Maintenance of CPWD Colony Parks during 2015-16. It is also resolved that further action may be taken by the department in anticipation of confirmation of the minutes by the Council.

**COUNCIL'S DECISION**

Resolved by the Council that Administrative Approval and Expenditure Sanction is accorded to the estimate amounting to ₹ 631.14 Lac (₹Six crore thirty one lac and fourteen thousand only) for the work Maintenance of CPWD Colony Parks during 2015-16.

It was resolved by the Council that further action may be taken by the department in anticipation of confirmation of the minutes of this meeting, by the Council.

  
07/09/15  
For Secretary  
New Delhi Municipal Council  
Palika Kendra, New Delhi